



General Assembly

Distr.: General
22 December 2010

Original: English

Human Rights Council

Sixteenth session

Agenda item 3

**Promotion and protection of all human rights, civil,
political, economic, social and cultural rights,
including the right to development**

Report of the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism, Martin Scheinin

Ten areas of best practices in countering terrorism

Summary

The present document is the sixth and last annual report submitted to the Human Rights Council and its predecessor, the Commission on Human Rights, by the current Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism.

In chapter II of the report, the Special Rapporteur lists his key activities from 1 August to 10 December 2010. In the main report, contained in chapter III, he presents a compilation of best practice in countering terrorism. The compilation is the outcome of an analysis undertaken by the Special Rapporteur on the basis of his work conducted over almost six years and involving various forms of interaction with multiple stakeholders. In particular, he has taken into account the written submissions received from Governments by 30 November 2010. The full submissions are reproduced in an addendum (A/HRC/16/51/Add.4).

The outcome of the process is the identification of 10 areas of best practice. A best practice is distilled from existing and emerging practices in a broad range of States throughout the world. The compilation also draws upon international treaties, resolutions adopted by international organizations and the jurisprudence of international and regional courts.

The substance of the selected 10 areas of best practice is explained in the commentary, presented separately for each practice.

The concept of “best practice” refers to legal and institutional frameworks that serve to promote and protect human rights, fundamental freedoms and the rule of law in all aspects of counter-terrorism. Best practice refers not only to what is required by

international law, including human rights law, but also includes principles beyond these legally binding obligations. The identification of a best practice is based on three criteria: (a) a credible claim that the practice is an existing or emerging practice, and/or one that is required by, or has been recommended by or within, international organizations, international treaties or the jurisprudence of international, regional or domestic courts; (b) the practice relates to and promotes the effective combating of terrorism; and (c) the practice complies with human rights and/or promotes the enjoyment of human rights and fundamental freedoms.

The aim of the compilation is to identify concrete legal issues and, based on existing and advocated approaches, including recognition of their positive and negative aspects, from this propose 10 concrete models for wider adoption and implementation by Member States.

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I. Introduction

1. The present report is submitted to the Human Rights Council pursuant to Council resolution 15/15. In the report, the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism lists his activities from 1 August to 10 December 2010 and focuses thematically on 10 areas of best practice in countering terrorism.

2. With regard to upcoming country missions, the Special Rapporteur awaits dates or invitations for visits to Algeria, Chile, Malaysia, Pakistan, the Philippines, the Russian Federation and Thailand, and for a follow-up visit to Egypt. The Special Rapporteur has sent visit requests also to Burkina Faso and Nigeria, both partnering countries for the Integrated Assistance for Countering Terrorism initiative of the Counter-terrorism Implementation Task Force. Such fact-finding missions would also allow the Special Rapporteur to contribute to the identification of gaps in the implementation of pillar IV of the Global Counter-Terrorism Strategy.¹

II. Activities of the Special Rapporteur

3. On 9 September 2010, the Special Rapporteur participated in the 2010 review of the Global Counter-Terrorism Strategy at the International Peace Institute in New York, where he was a panellist in a discussion organized by the Working Group on Protecting Human Rights while Countering Terrorism of the Counter-terrorism Implementation Task Force.

4. From 10 to 13 September, the Special Rapporteur conducted on-site consultations on the law and practice of Iceland in countering terrorism. He met with representatives of the Ministry of Foreign Affairs, the Ministry of Justice and the national police, as well as with two judges of the Reykjavik District Court. The Special Rapporteur also visited the country's largest prison, Litla-Hraun, and conducted confidential interviews with Icelandic and foreign prisoners.

5. On 16 and 17 September 2010, the Special Rapporteur convened the fifth expert panel meeting in support of his mandate at the European University Institute in Florence, Italy, to discuss thematic issues related to his mandate. The event was co-funded by the Åbo Akademi University Institute for Human Rights through its project to support the mandate of the Special Rapporteur.

6. From 25 to 28 October 2010, the Special Rapporteur was in New York to present his report (A/65/258) to the Third Committee of the General Assembly. The report focused on the question of compliance with human rights by the United Nations when countering terrorism. The Special Rapporteur had formal meetings with the Counter-Terrorism Committee and the Al Qaida and Taliban Sanctions Committee of the Security Council. He met with the Deputy Permanent Representative of Mexico to the United Nations, the Deputy Executive Director of the Counter-Terrorism Executive Directorate, representatives of the Centre on Global Counterterrorism Cooperation and the Assistant Director-General for Communication and Information of the United Nations Educational, Scientific and Cultural Organization. He attended a reception at the General Consulate of Finland and participated in a panel discussion on the Security Council and the rule of law, co-organized by the Permanent Mission of Austria to the United Nations and the Rule of

¹ General Assembly resolution 60/288, annex.

Law Coordination and Resource Group. He also met with a number of non-governmental organizations and held a press conference.

7. On 27 October 2010, the Special Rapporteur attended the trial against Ahmed Khalfan Ghailani before the United States District Court for the Southern District of New York relating to the terrorist attacks against the embassies of the United States of America in Nairobi and Dar es Salaam of 7 August 1998.

III. Ten areas of best practice in countering terrorism²

8. In the United Nations Global Counter-Terrorism Strategy, reaffirmed most recently by the General Assembly in its resolution 64/297, the States Members of the United Nations recognize that terrorist acts are aimed at the destruction of human rights, fundamental freedoms and democracy.³ Measures to combat terrorism may also prejudice the enjoyment of – or may violate – human rights and the rule of law. Recognizing that compliance with human rights is necessary to address the long-term conditions conducive to the spread of terrorism, and that effective counter-terrorism measures and the protection of human rights are complementary and mutually reinforcing goals, the Special Rapporteur identifies 10 areas of best practice in countering terrorism. The compilation is the outcome of analysis undertaken by the Special Rapporteur on the basis of his work during almost six years and involving various forms of interaction with multiple stakeholders.

9. The present document is the sixth and last annual report submitted to the Human Rights Council and its predecessor, the Commission on Human Rights, by the current Special Rapporteur. When establishing and then extending the mandate of the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism, the Commission and the Council requested the Special Rapporteur to identify, exchange and promote best practices on measures to counter terrorism that respect human rights and fundamental freedoms.⁴ In his thematic and country-specific reports, the Special Rapporteur has accordingly sought to identify elements of best practice where appropriate.⁵ Drawing on his experience of almost six years, and including reference to existing and emerging practices in a broad range of States throughout the world, and upon international treaties, resolutions of international organizations and the jurisprudence of international and regional courts, the Special Rapporteur takes this opportunity to identify and promote 10 areas of best practice in countering terrorism.

10. In this context, “best practice” refers to legal and institutional frameworks that serve to promote and protect human rights and the rule of law in all aspects of counter-terrorism. Best practice refers not only to what is required by international law, including human rights law, but also includes principles that go beyond these legally binding obligations. The identification of best practice is based upon three criteria: (a) a credible claim that the practice is an existing or emerging practice, and/or one that is required by, or has been recommended by or within, international organizations, international treaties or the

² The Special Rapporteur would like to acknowledge the contribution of Dr. Alex Conte and other members of his informal panel of experts for their assistance in the preparation of the present compilation.

³ See also the statement by the President of the Security Council of 27 September 2010 (S/PRST/2010/19), second paragraph.

⁴ Commission on Human Rights resolution 2005/80, para. 14 (c), and Human Rights Council resolution 6/28, para. 2 (d).

⁵ See, for example, A/HRC/6/17/Add.3, para. 43, A/63/233, para. 45, A/HRC/10/3, and A/HRC/13/37, paras. 8-57.

jurisprudence of international, regional or domestic courts; (b) the practice relates to and promotes the effective combating of terrorism; and (c) the practice complies with human rights and/or promotes the enjoyment of human rights and fundamental freedoms.

11. The compilation includes examples of elements of best practice from numerous national laws and institutional models. It is, however, important to note that the citation of specific provisions from national laws or institutional models does not imply a general endorsement of these laws and institutions as best practice in protecting human rights in the context of counter-terrorism. The aim of the compilation is to identify concrete legal issues and – on the basis of existing and advocated approaches, including recognition of their positive and negative aspects – from this propose 10 concrete models for wider adoption and implementation by Member States. The compilation is non-exhaustive in the sense that there are many other issues where compliance with human rights could be addressed and a best practice identified. In advocating the 10 selected best practices in the report, the Special Rapporteur is not suggesting that all Member States should take a uniform approach. Rather, he believes that the 10 best practices should be adopted and implemented in a form that takes into account the fundamental principles of each State’s legal system.

A. Consistency of counter-terrorism law with human rights, humanitarian law and refugee law

12. Together with the responsibility of States to protect those within their jurisdiction from acts of terrorism, States have an obligation to comply with international law, including human rights law, refugee law and humanitarian law.⁶ These legal obligations stem from customary international law, applicable to all States,⁷ and international treaties, applicable to States parties.⁸ Compliance with all human rights⁹ while countering terrorism represents a best practice because not only is this a legal obligation of States, but it is also an indispensable part of a successful medium- and long-term strategy to combat terrorism. The Global Counter-Terrorism Strategy therefore identifies respect for human rights for all and the rule of law as one of its four pillars and as the fundamental basis of the fight against terrorism (thus applicable to all aspects of the Strategy).¹⁰ In pillar I, the Strategy also recognizes that compliance with human rights is necessary in order to address the long-term conditions conducive to the spread of terrorism, which include lack of rule of law and violations of human rights, ethnic, national and religious discrimination, political exclusion, socio-economic marginalization and lack of good governance.¹¹ While making it clear that none of these conditions can excuse or justify terrorism, the Strategy represents a clear affirmation by all States Members of the United Nations that effective counter-terrorism measures and the protection of human rights are not conflicting, but rather complementary

⁶ See, for example, Security Council resolutions 1456 (2003), annex, para. 6, and 1624 (2005), para.4; General Assembly resolution 60/288, annex, para. 3; the Statement by the President of the Security Council (footnote 3), para. 12; and A/HRC/16/51/Add.4.

⁷ See *Military and Paramilitary Activities in and against Nicaragua (Nicaragua v United States of America)*, (Merits), 1986, ICJ Reports, paras. 172-201.

⁸ Vienna Convention on the Law of Treaties, art. 34.

⁹ General Assembly resolution 64/168, para. 6 (f).

¹⁰ See also A/60/825, para. 118, and the Stockholm Programme of the European Council, OJEU C115/1 (2010), item 4.5.

¹¹ Statement by the President of the Security Council of 27 September 2010, op.cit., seventh paragraph. See also paragraph 9, in which the Security Council emphasizes the importance of enhancing dialogue and broadening understanding among civilisations “in an effort to prevent the indiscriminate targeting of different religions and cultures, [which] can help counter the forces that fuel polarization and extremism, and will contribute to strengthening the international fight against terrorism...”.

and mutually reinforcing goals.¹² This also reflects the flexibility of human rights law. Through the careful application of human rights law it is possible to respond effectively to the challenges involved in the countering of terrorism while complying with human rights.¹³ There is no need in this process for a balancing between human rights and security, as the proper balance can and must be found within human rights law itself. Law is the balance, not a weight to be measured.

13. To achieve complementarity and mutual reinforcement, the Special Rapporteur identifies 10 areas of best practice applicable to Member States' legislative framework to combat terrorism. The first concerns consistency between counter-terrorism law – whether as separate pieces of legislation or as part of “ordinary” laws, such as the inclusion of terrorism offences within the criminal code of a country – and human rights and refugee law, as well as, when applicable, humanitarian law. Consistency is essential for both existing and future laws. In the case of proposed counter-terrorism law, many States include mechanisms for identifying whether proposed legislation, including on counter-terrorism, complies with human rights law.¹⁴ Because of the potentially profound implications of counter-terrorism legislation, it is also important that Governments seek to ensure the broadest possible political and popular support for counter-terrorism laws through an open and transparent process.¹⁵ In the event of incompatibility of extant counter-terrorism legislation with human rights law, including international human rights, the existence of mechanisms empowering the judiciary to strike down inconsistent legislation or to adopt an interpretation of the legislation that is consistent with human rights is essential.¹⁶ The effectiveness of such mechanisms will rely on the existence and maintenance of a competent, independent, impartial and transparent judiciary.¹⁷

14. To these ends, the Special Rapporteur formulates the template provisions below concerning the enactment, amendment and interpretation of counter-terrorism laws:

Practice 1. Model provisions on consistency of counter-terrorism law with human rights and refugee law, and humanitarian law

All legislation relating to the combating of terrorism is subject to the following guarantees and procedures:

¹² See A/60/825, para. 5; A/HRC/8/13; Statement by the President of the Security Council of 27 September 2010, op.cit., eighth paragraph; the Internal Security Programme and National Counter-Terrorism Strategy of Finland; Switzerland questionnaire response; and the Human Security Act 2007 of the Philippines, sect. 2.

¹³ See “Human rights, terrorism and counter-terrorism”, Office of the United Nations High Commissioner for Human Rights (OHCHR), fact sheet No. 32, 2008, p. 12; Handbook on Human Rights Compliance While Countering Terrorism, Center on Global Counterterrorism Cooperation; and the questionnaire responses submitted by Bahrain, Bolivia (Plurinational State of), Canada, Cuba, Finland, Greece, Guyana, Hungary, Jordan, Monaco, Morocco, Norway, Pakistan, Poland, Portugal, Qatar, the Russian Federation, Slovakia, the Sudan, Switzerland, the Syrian Arab Republic, Togo and the United Kingdom of Great Britain and Northern Ireland.

¹⁴ See Canada, Department of Justice Act 1985, sect. 4.1; New Zealand, Bill of Rights Act 1990, sect. 7; and United Kingdom, Human Rights Act 1998, sect. 19; see also questionnaire responses submitted by Finland, Mauritius and Monaco. On the effectiveness of such mechanisms, see Alex Conte, *Human Rights in the Prevention and Punishment of Terrorism*, 2010, pp. 340-343.

¹⁵ See A/HRC/4/26/Add.3, para. 65, A/HRC/6/17/Add.2, para. 20, and A/HRC/16/51/Add.3, para. 37.

¹⁶ Canada, Constitution Act 1982, sect. 52 (questionnaire response).

¹⁷ See International Covenant on Civil and Political Rights, art. 14(1); International Commission of Jurists, Practitioner Guide No 1: International Principles on Independence and Accountability of Judges, Lawyers and Prosecutors, 2007; and questionnaire response submitted by Indonesia.

1. Proposals for new legislation or amendments to existing laws shall include a written statement bringing to the attention of the Legislature any provision in the proposal that appears to be inconsistent with the purposes and provisions of norms of international human rights and refugee law that are binding upon the State.

2. The Legislature shall, through a specialized body or otherwise, review and ensure that any law approved by it conforms to the norms of international human rights and refugee law that are binding upon the State.

3. The judiciary shall be entrusted with ensuring that laws do not breach norms of international human rights and refugee law that are binding upon the State. In discharging this duty, the courts shall apply the techniques available to them under the Constitution, such as:

(a) Adopting an interpretation of the law that is consistent with the purposes and provisions of norms of international human rights and refugee law that are binding upon the State;

(b) Declaring that part of the law is without legal effect;

(c) Declaring that the inconsistent law is to be of no force or effect, either with immediate effect or after a period of time that allows the Government to take remedial steps.

4. If the State is involved, as a party, in an ongoing armed conflict, the above provisions shall apply also to securing compliance with principles and provisions of international humanitarian law, without prejudice to the obligation to comply with international human rights and refugee law.

B. Consistency of counter-terrorism practice with human rights, humanitarian law and refugee law

15. Besides ensuring that counter-terrorism law is consistent with human rights, the conduct of agencies involved in the countering of terrorism must be in compliance with human rights and refugee law, and applicable principles and provisions of international humanitarian law. Where the law relating to terrorism confers discretionary powers upon public agencies, adequate safeguards, including judicial review, must exist for the purpose of ensuring that discretionary powers are not exercised arbitrarily or unreasonably.¹⁸ Checks might also be implemented through internal and external supervision of agencies and public servants, as well as through the adoption and comprehensive implementation of codes of conduct.¹⁹ The counter-terrorism laws of some States expressly recognize the application of the principle of legality, the rule of law and human rights to the countering of terrorism, which should be seen as an essential check on the implementation in practice of the obligation to comply with human rights while countering terrorism.²⁰ While the

¹⁸ See E/CN.4/2002/18, annex, paras. 3 (b) and 3 (j); Council of Europe, Guidelines on Human Rights and the Fight against Terrorism, 2002, guideline II; E/CN.4/1985/4, annex, paras. 16, 18; Handbook on Human Rights Compliance, *op.cit.*, condition 3.3; and questionnaire responses submitted by Australia, Bolivia (Plurinational State of), Canada, Finland, Greece, Monaco, Norway and Switzerland.

¹⁹ Questionnaire responses submitted by Australia, Bolivia (Plurinational State of), Bulgaria, Canada, Colombia, Cuba, Finland, Greece, Monaco, Norway, Spain and the former Yugoslav Republic of Macedonia.

²⁰ Azerbaijan, Law on the Struggle against Terrorism 1999 (as amended in 2005), art. 4. Other countries do not expressly mention these principles in the context of countering terrorism, but provide for more

privatization of counter-terrorist functions, such as security measures at checkpoints, should be avoided, such privatization, where it occurs, should include the same level of accountability as for conduct by State agents.²¹

16. The Special Rapporteur therefore formulates the template provision below concerning the consistency of State and private counter-terrorist conduct with human rights law:

Practice 2. Model provision on consistency of counter-terrorism practices with human rights and refugee law, and humanitarian law

In the application and exercise of all functions under the law relating to terrorism, it is unlawful for any person to act in any way that is incompatible with the purposes and provisions of international human rights and refugee law that are binding upon the State. In this regard:

1. The exercise of functions and powers shall be based on clear provisions of law that exhaustively enumerate the powers in question.

2. The exercise of such functions and powers may never violate peremptory or non-derogable norms of international law, nor impair the essence of any human right.

3. Where the exercise of functions and powers involves a restriction upon a human right that is capable of limitation, any such restriction should be to the least intrusive means possible and shall:

(a) Be necessary in a democratic society to pursue a defined legitimate aim, as permitted by international law; and

(b) Be proportionate to the benefit obtained in achieving the legitimate aim in question.

4. If the State is involved, as a party, in an ongoing armed conflict, the above provisions shall apply also to securing compliance with principles and provisions of international humanitarian law, without prejudice to the obligation to comply with international human rights and refugee law.

C. Normal operation and regular review of counter-terrorism law and practice

17. To the greatest extent possible, counter-terrorism law and practice must be consistent with the principle of normalcy. Counter-terrorism measures should, to the broadest possible extent, be entrusted to civilian authorities whose functions relate to combating crime and whose performance of counter-terrorism functions is pursuant to ordinary powers.²² This also applies to the prosecution and trial of terrorist offences, which

generally applicable provisions to this effect: Canada, Charter of Rights and Freedoms, sect. 1; Finland, Constitution, sect. 22; Monaco, Constitution du 17 décembre 1962, arts. 17-32; Switzerland, Constitution fédérale, arts. 7-36 and 41; questionnaire responses submitted by Australia, Belgium, Cuba, Ethiopia, Georgia, Greece, Guyana, Honduras, Hungary, Jordan, Latvia, Lebanon, Malaysia, Mauritius, Mexico, Morocco, Norway, Pakistan, Poland, Portugal, the Russian Federation, Slovakia, the Syrian Arab Republic and the former Yugoslav Republic of Macedonia. See also E/CN.4/2006/98, para. 70, and A/HRC/4/26/Add.3, paras. 10 and 65.

²¹ A/HRC/6/17/Add.4, paras. 38 and 59. See also the Code of Conduct for Private Security Service Providers, signed 9 November 2010.

²² Questionnaire responses submitted by Australia, Azerbaijan, Belgium, Bolivia (Plurinational State

must generally take place before ordinary courts.²³ If compelling reasons require the establishment for certain authorities of specific powers necessary to combat terrorism, (a) such powers should be contained in stand-alone legislation capable of being recognized as a unique exception to customary legal constraint;²⁴ (b) the provisions under which such powers are established should be subject to sunset clauses and regular review (see paragraphs 19 and 20 below); and (c) the use of such powers for any purpose other than the combating of terrorism, as properly defined pursuant to practice 7 below, must be prohibited.²⁵

18. International and regional human rights instruments allow for the temporary derogation from the full application of certain rights and freedoms in a very limited set of exceptional circumstances.²⁶ This possibility is restricted to those human rights that are capable of derogation, and where such measures are officially proclaimed and specified.²⁷ Derogating measures (a) are limited to truly exceptional situations where a genuine threat to the life of the nation exists, which in certain cases may be caused by terrorism;²⁸ (b) must be strictly required by the exigencies of the situation, so as to be necessary and proportionate, and not capable of being addressed by non-derogating means (including measures that impose limitations upon rights and freedoms pursuant to rights-specific treaty provisions that fall short of derogation);²⁹ (c) are consistent with other international obligations, including refugee law, international humanitarian law and customary international law on human rights;³⁰ and (d) do not involve discrimination solely on the ground of race, colour, sex, language, religion or social origin.³¹ Restoration of a state of normalcy, where full respect for the provisions of human rights treaties is again secured, must be the predominant objective of States that have adopted derogating measures.³²

19. Many States include mechanisms for the regular review of counter-terrorism laws and practices; some States also include “sunset clauses” requiring the renewal of laws or of certain provisions within their counter-terrorism law.³³ The review should include

of), Bulgaria, Finland, Georgia, Greece, Guyana, Hungary, Japan, Latvia, Lithuania, Monaco, Norway, Poland, Portugal, the Republic of Moldova, the Russian Federation, Slovakia, Slovenia, Switzerland, the former Yugoslav Republic of Macedonia and Togo.

²³ See A/HRC/6/17/Add.3, paras. 14-15, 20-21 and 59; A/HRC/6/17/Add.4, para. 29; A/63/223, para. 45(e); and questionnaire responses submitted by Poland and Slovakia.

²⁴ David Paccioco, “Constitutional Casualties of September 11: Limiting the Legacy of the Anti-terrorism Act” (2002) 16 *Supreme Court Law Review* (2d) 185, p. 190.

²⁵ See A/60/370, para. 47; E/CN.4/Sub.2/2005/39, para. 33; Council of Europe, *Guidelines on Human Rights*, op.cit., guideline III(2); Inter-American Commission on Human Rights report on Terrorism and Human Rights, OEA/Ser.L/V/II.116 (2002), paras. 51 and 55.

²⁶ See International Covenant on Civil and Political Rights, art. 4; European Convention for the Protection of Human Rights and Fundamental Freedoms, art. 15; American Convention on Human Rights, art. 27; and OHCHR, fact sheet No. 32, op.cit., p. 15.

²⁷ General comment No. 29 (CCPR/C/21/Rev.1/Add.11), paras. 2-16.

²⁸ *Ibid.*, paras. 2-4; *Lawless v Ireland* (No. 3), 1961, ECHR 2, para. 28; *The Greek Case*, 1969, Yearbook of the European Convention on Human Rights 1, para. 153; *Ireland v United Kingdom*, 1978 European Court of Human Rights 1, para. 207; *Sakik and others v Turkey*, 1978, 2 ECHR 25, para. 39; *Brannigan and McBride v United Kingdom*, 1993, European Court of Human Rights 21, para. 54; see also Conte, op.cit., pp. 528-530 and 545-547.

²⁹ See general comment No. 29, op.cit., paras. 3-5, and A/HRC/6/17/Add.4, para. 10.

³⁰ General comment No. 29, op.cit., para. 9.

³¹ See *ibid.*, paras. 8 and 13(c); and *A and others v Secretary of State for the Home Department*, 2004, UKHL 56, para. 68.

³² See general comment No. 29, op.cit., paras. 1 and 2, and A/HRC/6/17/Add.4, para. 10.

³³ Australia, Security Legislation Amendment (Terrorism) Act 2002, sect. 4; Canada, Criminal Code 1985, sect. 83.32; New Zealand, Terrorism Suppression Act 2002, sect. 70; United Kingdom,

(a) annual governmental review of and reporting on the exercise of powers under counter-terrorism laws; (b) annual independent review of the overall operation of counter-terrorism laws; and (c) periodic parliamentary review. To be effective, it is important that independent review mechanisms be based on statutory terms of appointment, linked to the work of relevant parliamentary committees and accompanied by adequate resourcing.³⁴ Review mechanisms should enable public consultation and should be accompanied by publicly available reports.

20. Regular review and the use of sunset clauses are best practices helping to ensure that special powers relating to the countering of terrorism are effective and continue to be required, and to help avoid the “normalization” or de facto permanent existence of extraordinary measures.³⁵ Periodic parliamentary review and sunset clauses also enable the Legislature to consider whether the exercise of powers under counter-terrorism laws has been proportionate and thus whether, if they continue, further constraints on the exercise of such powers should be introduced, and/or whether the overall operation of counter-terrorism laws calls for their modification or discontinuance.

21. The Special Rapporteur accordingly formulates the template provisions below as areas of best practice in the fight against terrorism:

Practice 3. Model provisions on the principles of normalcy and specificity

1. To the broadest possible extent, measures against terrorism shall be taken by the civilian authorities entrusted with the functions related to the combating of crime, and in the exercise of their ordinary powers.

2. Unless a state of emergency has been officially declared because terrorism genuinely threatens the life of the nation and requires the adoption of measures that cannot be undertaken through restrictions already permitted under international human rights law, terrorism does not trigger emergency powers.

3. Where the law includes particular provisions that, for a compelling reason, are considered necessary in combating terrorism and entrust certain authorities with specific powers for that reason, the use of such powers for any purpose other than the combating of terrorism, as properly defined pursuant to practice 7, is prohibited.

Practice 4. Model provisions on the review of the operation of counter-terrorism law and practice

1. Where specific counter-terrorism powers have been created pursuant to practice 3 (3), they shall lapse 12 months after their entry into force, unless the Legislature reviews and renews them before that date.

2. The Executive shall appoint a person or body to act as independent reviewer of the application and operation of the law relating to terrorism. The person so appointed shall, at least every 12 months, carry out a review of the operation of the law relating to terrorism and report the findings of such review to the Executive and the Legislature. The report shall contain an opinion on:

Terrorism Act 2000, sect. 126, and Prevention of Terrorism Act 2005, sect. 14(3). See also questionnaire responses submitted by Belgium, Finland, Georgia, Greece, Lithuania, Malaysia, Mauritius, Norway, Poland, Portugal and the Republic of Moldova.

³⁴ Clive Walker, “The United Kingdom’s anti-terrorism laws: lessons for Australia” in *Law and Liberty in the War on Terror*, 2007, p. 189.

³⁵ Kent Roach, “The dangers of a charter-proof and crime-based response to terrorism”, in *Essays on Canada’s Anti-Terrorism Bill*, 2002, p. 137.

(a) The implications of any proposed or recent amendments or additions to the law relating to terrorism, including an opinion on whether these are compatible with international human rights and refugee law that is binding upon the State, as well as, when applicable, principles and provisions of international humanitarian law;

(b) Whether the application in practice of the law relating to terrorism, during the period of review, has been compatible with international human rights and refugee law that is binding upon the State, as well as, when applicable, principles and provisions of international humanitarian law.

D. Effective remedies for violations of human rights

22. It is vital that those whose rights have been violated by counter-terrorism law and practice have free access to seek effective remedies, including in respect of privatized counter-terrorist functions.³⁶ It is widely acknowledged that any individual who believes that his or her rights have been infringed must be able to seek redress, and should be able to do so by bringing a complaint to a court or oversight institution, such as an ombudsman, human rights commission or national human rights institution.³⁷ Remedial provisions should be framed in sufficiently broad terms so as to enable effective remedies to be provided according to the requirements of each particular case, including, for example, release from arbitrary detention, compensation and the exclusion of evidence obtained in violation of human rights. To be effective, remedies should be tailored to ensure that they are both appropriate and just. Although a single remedy might not entirely satisfy this, the aggregate of several remedies may do so.³⁸

23. As a minimum safeguard for the provision of effective remedies, the Special Rapporteur formulates the template provision below as a best practice in the fight against terrorism:

Practice 5. Model remedies provision

Any person whose human rights have been violated in the exercise of counter-terrorism powers or the application of counter-terrorism law has a right to a speedy, effective and enforceable remedy. Courts shall have the ultimate responsibility to ensure that this right is effective.

E. Victims of terrorism

24. Addressing the rights of the victims of terrorism represents a best practice not just because it assists the victims of terrorism to rebuild their lives, but can also help to reduce tensions in society that might themselves result in conditions conducive to recruitment to terrorism. States are recognizing the need for victims of terrorism to be provided with legal status and with protection of their human rights at all times, including their rights to health,

³⁶ See International Covenant on Civil and Political Rights, art. 2(3)(a); General Assembly resolution 64/168, para. 6 (n); Canada, Charter of Rights and Freedoms 1982, sect. 24; and United Kingdom, Human Rights Act, 1998, sect. 8. See also the questionnaire responses submitted by Bolivia (Plurinational State of), Finland, Latvia, Mauritius, Pakistan, Slovakia and Switzerland; and A/HRC/6/17/Add.4, paras. 38 and 59.

³⁷ A/HRC/14/46, practices 9 and 10, and para. 16.

³⁸ *Silver v United Kingdom*, 1983, ECHR 5, para. 113 (c).

legal assistance, justice, truth and adequate, effective and prompt reparation.³⁹ Some countries allow for the proceeds of sale of terrorist property forfeited to the State to be used to compensate victims of terrorism.⁴⁰ Supporting the victims of terrorism who have suffered serious violations of their basic rights includes the provision of material, legal and psychological assistance.⁴¹ Bringing the perpetrators of terrorist acts to justice is also vitally important.⁴² With the aim of building bridges between adversely affected groups, compensation to victims of counter-terrorism measures, as a potential remedy under practice 5, should be provided equally and through the same institutions and programmes as compensation to victims of terrorism.

25. The Special Rapporteur formulates the template provisions below as a best practice in the fight against terrorism:

Practice 6. Model provisions on reparations and assistance to victims

1. Damage to natural or legal persons and their property resulting from an act of terrorism or acts committed in the name of countering terrorism shall be compensated through funds from the State budget, in accordance with international human rights law.

2. Natural persons who have suffered physical or other damage or who have suffered violations of their human rights as a result of an act of terrorism or acts committed in the name of countering terrorism shall be provided with additional legal, medical, psychological and other assistance required for their social rehabilitation through funds from the State budget.

F. Definition of terrorism

26. Counter-terrorism laws, policies and practices must be limited to the countering of terrorism, as properly defined. The approach taken by most States is to link terrorist offences to a stand-alone definition of “terrorism”, a “terrorist act”, “terrorist activity” or similar terms. Such definitions are very often also linked to the listing of proscribed organizations (either in conjunction with, or as a supplement to, the Consolidated List of the United Nations); powers of arrest, questioning and investigation; alterations in the rules concerning detention and trial; and administrative measures, such as deportation procedures and the forfeiture of property. The adoption of overly broad definitions of terrorism therefore carries the potential for deliberate misuse of the term – including as a response to claims and social movements of indigenous peoples – as well as unintended human rights

³⁹ See General Assembly resolutions 60/288, annex, pillar I, and 64/168, para. 6 (n); and the statement by the President of the Security Council of 27 September 2010 (S/PRST/2010/19), tenth paragraph, para. 10. Some States have adopted specific provisions on the rights of victims of terrorism: Azerbaijan, Law on the Struggle against Terrorism 1999 (as amended in 2005), art. 13; Georgia, Law on Combating Terrorism 2007, art. 15. See also the questionnaire responses submitted by Colombia, Ethiopia, Greece, Mexico, Morocco, the Republic of Moldova and Spain. Other States rely on more generally applicable provisions concerning victims of crime: see questionnaire responses submitted by Australia, Bulgaria, Canada, Finland, Hungary, Indonesia, Japan, Latvia, Lithuania, Poland, Portugal, Qatar, Slovakia, Slovenia, Switzerland, the former Yugoslav Republic of Macedonia and the United Kingdom.

⁴⁰ Canada, Criminal Code 1985, sect. 83.14 (5.1).

⁴¹ See A/HRC/10/3/Add.2, paras. 44-46 and S/2005/789 (2005), para. 31; Azerbaijan, Law on the Struggle against Terrorism 1999, op.cit., art. 13; Georgia, Law on Combating Terrorism 2007, art. 16.

⁴² See General Assembly resolution 64/168, para. 6(n), and E/CN.4/2006/98, para. 66; questionnaire response submitted by Guatemala.

abuses.⁴³ Failure to restrict counter-terrorism laws and implementing measures to the countering of conduct which is truly terrorist in nature also pose the risk that, where such laws and measures restrict the enjoyment of rights and freedoms, they will offend the principles of necessity and proportionality that govern the permissibility of any restriction on human rights.⁴⁴

27. In the absence of a universally agreed upon, comprehensive and concise definition of terrorism, counter-terrorism laws and policies must be limited to the countering of offences that correspond to the characteristics of conduct to be suppressed in the fight against international terrorism, as identified by the Security Council in its resolution 1566 (2004), paragraph 3.⁴⁵ While the international community is concerned with international terrorism, individual States affected by purely domestic forms of terrorism may also legitimately include in their terrorism definitions conduct that corresponds to all elements of a serious crime as defined by the national law, when combined with the other cumulative characteristics of resolution 1566 (2004).⁴⁶ Properly defined, “terrorism” and associated offences are also accessible, formulated with precision, non-discriminatory and non-retroactive.⁴⁷ Besides the characteristics identified in resolution 1566 (2004), definitions of terrorism often also refer to the motivation of the actors to advance a political, religious or ideological cause.⁴⁸ While acts of terrorism are under no circumstances justifiable,⁴⁹ and although this is not a conceptual requirement of a definition of terrorism, reference to these motivations can assist in further narrowing the scope of application of the definition of terrorism.

28. The Special Rapporteur takes the view that a definition of terrorism that goes beyond the following would be problematic from a human rights perspective, and therefore formulates the definition of terrorism below as a best practice in the fight against terrorism.

Practice 7. Model definition of terrorism

Terrorism means an action or attempted action where:

1. The action:
 - (a) Constituted the intentional taking of hostages; or
 - (b) Is intended to cause death or serious bodily injury to one or more members of the general population or segments of it; or
 - (c) Involved lethal or serious physical violence against one or more members of the general population or segments of it;

and

⁴³ See E/CN.4/2006/98 (2005), para. 27, and E/CN.4/2006/78, para. 44.

⁴⁴ E/CN.4/2002/18, annex, para. 4 (b); E/CN.4/Sub.2/2005/39, para. 33; Council of Europe, Guidelines on Human Rights and the Fight against Terrorism, Guideline III(2); E/CN.4/1985/4, annex, paras. 10 and 51; general comment 29, op.cit., paras. 3-5.

⁴⁵ See also E/CN.4/2006/98, para. 39.

⁴⁶ A/HRC/10/3/Add.2, para. 6.

⁴⁷ See International Covenant on Civil and Political Rights, art. 15, General Assembly resolution 63/185, para. 18, and E/CN.4/2006/98, para. 49.

⁴⁸ See, for example, the questionnaire responses submitted by Australia, Canada, Malaysia and the United Kingdom.

⁴⁹ See, for example, the Declaration on Measures to Eliminate International Terrorism (General Assembly resolution 49/60), para. 1; and Security Council resolutions 1373 (2001), para. 3 (g), and 1566 (2004), para. 3.

2. The action is done or attempted with the intention of:
 - (a) Provoking a state of terror in the general public or a segment of it; or
 - (b) Compelling a Government or international organization to do or abstain from doing something;
 and
- (3) The action corresponds to:
 - (a) The definition of a serious offence in national law, enacted for the purpose of complying with international conventions and protocols relating to terrorism or with resolutions of the Security Council relating to terrorism; or
 - (b) All elements of a serious crime defined by national law.

G. Offense of incitement to terrorism

29. The Security Council called for the prohibition of incitement to terrorism in its resolution 1624 (2005) paragraph 1 (a). Some States have taken the view that this does not require the establishment of a separate offence of incitement to terrorism, because incitement is in some countries a party offence and, as such, the incitement to any offence, including terrorism offences, already amounts to an offence. There can be practical difficulties with this approach;⁵⁰ the Special Rapporteur notes that article 5 of the Council of Europe Convention on the Prevention of Terrorism requires States parties to criminalize the public provocation to commit acts of terrorism as a specific offence. This is consistent with a proactive approach to the countering of terrorist acts and the prevention of radicalization.⁵¹ It also allows States to ensure that terrorist offences are punishable by custodial sentences heavier than those imposable under national law for similar offences committed without a terrorist intent (that is, offences not undertaken for the purpose of provoking a state of terror or of compelling a Government or international organization to do or abstain from doing something).⁵²

30. The Special Rapporteur has previously commended as a best practice the definition of incitement to terrorism in article 5 of the Convention on the Prevention of Terrorism.⁵³ This definition forms the basis of the model offence in practice 8 below; however, in reaction to the decision of the European Court of Human Rights in *Leroy v France*, and noting that article 12(1) of the Convention requires that the implementation of article 5 respect human rights obligations, particularly the right to freedom of expression, the Special Rapporteur has introduced a slight modification to that definition to refer to conduct that causes an objective danger of a terrorist offence being committed whether or not “expressly” advocating a terrorist offence (rather than the Convention reference to “directly” advocating such an offence).⁵⁴ This may cover the situation of using coded

⁵⁰ See A/HRC/4/26/Add.3, para. 26, and Conte, op. cit., pp. 450-460.

⁵¹ United Nations Office on Drugs and Crime, Guide for the Legislative Incorporation and Implementation of the Universal Instruments against Terrorism, 2006, para. 250.

⁵² See Security Council resolution 1373 (2001), para. 2(e); United Nations Office on Drugs and Crime, Guide, *ibid.*, para. 245; European Union Council Framework Decision on Combating Terrorism (2002/475/JHA), art. 5(2); questionnaire response submitted by Finland; and Georgia, Criminal Code, arts. 12 and 323.

⁵³ A/HRC/4/26/Add.3, paras. 26-27.

⁵⁴ *Leroy v France*, application 36109/03, 2 October 2008.

language, but does not reduce the requirement to prove both a subjective intention to incite as well as an objective danger that a terrorist act will be committed.

31. Thus, in the implementation of article 5 of the Convention on the Prevention of Terrorism, the offence of incitement to terrorism (a) must be limited to the incitement to conduct that is truly terrorist in nature, as properly defined pursuant to practice 7 above; (b) must restrict the freedom of expression no more than is necessary for the protection of national security, public order and safety or public health or morals;⁵⁵ (c) must be prescribed by law in precise language, including by avoiding reference to vague terms such as “glorifying” or “promoting” terrorism;⁵⁶ (d) must include an actual (objective) risk that the act incited will be committed;⁵⁷ (e) should expressly refer to two elements of intent, namely intent to communicate a message and intent that this message incite the commission of a terrorist act;⁵⁸ and (f) should preserve the application of legal defences or principles leading to the exclusion of criminal liability by referring to “unlawful” incitement to terrorism.⁵⁹

32. The Special Rapporteur formulates the model offence of incitement to terrorism below as a best practice in the fight against terrorism:

Practice 8. Model offence of incitement to terrorism

It is an offence to intentionally and unlawfully distribute or otherwise make available a message to the public with the intent to incite the commission of a terrorist offence, where such conduct, whether or not expressly advocating terrorist offences, causes a danger that one or more such offences may be committed.

H. Listing of terrorist entities

33. States take different approaches to the designation of, and criminalization of conduct linked to, terrorist groups. Many countries include a mechanism by which entities that are listed in the Consolidated List of the United Nations are also automatically listed by the domestic law of the country.⁶⁰ The Special Rapporteur has on several occasions expressed the view that, as long as there is no independent review of listings at the level of the United Nations, there must be access to domestic judicial review of any domestic implementing measures pertaining to persons on the Consolidated List.⁶¹ Even with the enhanced procedures for listing at the level of the United Nations, and the appointment of an Ombudsperson, the Special Rapporteur remains concerned about procedural inadequacies

⁵⁵ International Covenant on Civil and Political Rights, art. 19 (3).

⁵⁶ See fact sheet No. 32, op. cit., p. 28, and the joint declaration of the Special Rapporteur on freedom of opinion and expression, the Organization for Security and Cooperation in Europe Representative on Freedom of the Media and the Organization of American States Special Rapporteur on freedom of expression, 21 December 2005.

⁵⁷ A/61/267, para. 28; Johannesburg Principles on National Security, Freedom of Expression and Access to Information (E/CN.4/1996/39, annex), principle 6.

⁵⁸ A/61/267, para. 30.

⁵⁹ Council of Europe, Explanatory report to the Council of Europe Convention on the Prevention of Terrorism, paras. 81-83.

⁶⁰ Australia, Charter of the United Nations Act, 1945, sect.18 (1), combined with associated regulations; Canada, United National Al-Qaida and Taliban Regulations, 1999.

⁶¹ See A/61/267, paras. 9-41, A/HRC/4/26/Add.3, para. 20, A/HRC/6/17/Add.2, para. 72, and A/63/223, paras. 16 and 45 (a).

of the listing and delisting process for the Consolidated List.⁶² Taking the view that the imposition by the Security Council of sanctions on individuals and entities under the current system exceeds the powers conferred on the Council under Chapter VII of the Charter of the United Nations, the Special Rapporteur has called for the replacement of the current terrorist listing regime under resolution 1267 (1999) with a system whereby the United Nations and the Security Council would continue to be involved through, inter alia, assistance and advice, while the actual listing of individuals would be done by Member States, accompanied by adequate procedural guarantees.⁶³

34. Some countries also provide mechanisms for the listing of additional groups as terrorist entities. In a number of these countries, this possibility is correctly restricted to individuals or entities that have as one of their purposes or activities the facilitating or carrying out of terrorist acts,⁶⁴ as properly defined, and is accompanied by the following safeguards: (a) the need to establish, on reasonable grounds, that the entity has knowingly carried out or participated in or facilitated a terrorist act; (b) procedures allowing the entity to apply for removal from such a list, together with rights of appeal or judicial review and an ability to make a fresh application for removal in the event of a material change of circumstances or the emergence of new evidence relevant to the listing; (c) periodic review of the list to determine whether reasonable grounds remain for entities to be listed; and (d) mechanisms allowing claims of mistaken identity to be dealt with speedily and making compensation available for persons wrongly affected.⁶⁵ An individual or entity subject to designation as terrorist, whether as a result of listing on the Consolidated List of the United Nations or through a domestic procedure for similar listing, must be informed of that fact and of the measures taken as a consequence of listing, and is entitled to know the case against him, her or it, and be able to be heard within a reasonable time by the relevant decision-making body.⁶⁶

35. The Special Rapporteur identifies the elements below of a best practice concerning the listing of terrorist entities:

Practice 9. Core elements of best practice in the listing of terrorist entities

Irrespective of the continued existence of the practice of the Security Council to list individuals or entities as terrorist, the implementation of any sanctions against individuals or entities listed as terrorist shall comply with the following minimum safeguards:

1. Sanctions against the individual or entity are based on reasonable grounds to believe that the individual or entity has knowingly carried out, participated in or facilitated a terrorist act (as properly defined pursuant to practice 7 above);
2. The listed individual or entity is promptly informed of the listing and its factual grounds, the consequences of such listing and the matters in items 3 to 6 below;
3. The listed individual or entity has the right to apply for de-listing or non-implementation of the sanctions, and has a right to court review of the decision resulting

⁶² A/65/258, paras. 55-58. See also *Kadi v European Commission* (No 2), case T85-09, 30 September 2010.

⁶³ A/65/258, paras. 70 and 75(b).

⁶⁴ Australia, Criminal Code Act 1985, sect. 102.1(1); Canada, Criminal Code 1985, sect. 83.05(1). CF. the designation of organizations using the much vaguer notion of organizations “concerned with” terrorism under section 3(4) of the Terrorism Act 2000 of the United Kingdom.

⁶⁵ Australia, Charter of the United Nations Act, 1945, sect. 25; Belgium, arrêté royale du 28 décembre 2006; Canada, Criminal Code 1985, sects. 83.05 and 83.07. See also the questionnaire response submitted by Canada.

⁶⁶ See A/HRC/4/88, paras. 17-22, A/HRC/4/26/Add.2, para. 90 (e), and A/63/223, paras. 16 and 45 (a).

from such application, with due process rights applying to such review, including disclosure of the case against him, her or it, and such rules concerning the burden of proof that are commensurate with the severity of the sanctions;

4. The listed individual or entity has the right to make a fresh application for de-listing or lifting of sanctions in the event of a material change of circumstances or the emergence of new evidence relevant to the listing;

5. The listing of an individual or entity, and the sanctions resulting from it, lapse automatically after 12 months, unless renewed through a determination that meets the requirements of items 1 to 3 above; and

6. Compensation is available for persons and entities wrongly affected, including third parties.

I. Arrest and interrogation of terrorist suspects

36. The arrest, detention, interrogation and subsequent treatment of terrorist suspects may involve, and has in the past involved, the violation of several human rights and fundamental freedoms. One of the most insidious forms of violation in counter-terrorism operations has been the use of secret or unacknowledged detention,⁶⁷ which is prohibited under international law by human rights and humanitarian law norms that may not be derogated from under any circumstances.⁶⁸ Persons arrested or detained must be given the benefit of legal assistance of their choosing, and informed of that right.⁶⁹ Only for genuine reasons of national security may the person's choice of lawyer be restricted and, in any case, there may never be interference with the right to independent, experienced, competent and effective counsel.⁷⁰

37. The prohibition against torture or any other form of cruel, inhuman or degrading treatment is absolute and non-derogable and applies to the treatment of any person within the power or effective control of a State, even when not situated within the territory of the State.⁷¹ In no circumstances whatsoever is such treatment justified, and States must take measures to effectively prevent, detect and, if detected, prosecute those responsible for all instances of such treatment.⁷² Measures should include, but not be limited to, the permanent video recording of all interrogation rooms by means that cannot be switched off or erased. Information obtained through torture or other cruel, inhuman or degrading treatment or punishment, wherever that has occurred, may never be used in any proceedings.⁷³

38. States must remain vigilant against all practices that erode the absolute prohibition against torture in the context of counter-terrorism measures, including by ensuring that non-nationals arrested as terrorist suspects enjoy the right of *non-refoulement* and are not

⁶⁷ For a definition of secret detention, see the joint study on global practices in relation to secret detention in the context of countering terrorism (A/HRC/13/42), para. 8.

⁶⁸ Ibid, paras. 60-86; A/HRC/6/17/Add.3, paras. 36-37.

⁶⁹ See Basic Principles on the Role of Lawyers, adopted at the Eighth United Nations Congress on the Prevention of Crime and the Treatment of Offenders, 1990, Principles 1 and 5; and CCPR/C/79/Add.74, para. 28.

⁷⁰ Basic Principles, *ibid.*, Principle 6.

⁷¹ See International Covenant on Civil and Political Rights art. 7; Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, art. 2; *Legal Consequences of the Construction of a Wall in the Occupied Palestinian Territories*, advisory opinion, ICJ Reports 2004, para. 109; A/HRC/6/17/Add.3, paras. 8 and 38, and Add.4, para. 9.

⁷² Convention against Torture, art. 2; A/HRC/6/17/Add.3, para. 39; A/HRC/6/17/Add.4, para. 18.

⁷³ Convention against Torture, art. 15; A/HRC/6/17/Add.3, paras. 27-28.

expelled or otherwise removed to a country or area if the foreseeable consequence of that measure is the person's exposure to a real risk of torture or other cruel, inhuman or degrading treatment or punishment.⁷⁴

Practice 10. Core elements of best practice in the arrest and interrogation of terrorist suspects

1. Any form of secret or unacknowledged detention is prohibited.
2. Every person has the right to contact a lawyer of his or her choice from the moment of arrest or detention. The scope of such choice may be restricted for genuine reasons of national security.
3. Any form of torture or other cruel, inhuman or degrading treatment or punishment is prohibited. Compliance with this prohibition shall be effectively monitored.
4. Information obtained through torture or other cruel, inhuman or degrading treatment or punishment, anywhere in the world, shall not be used in any proceedings and shall never be solicited or condoned.
5. Anyone arrested as a terrorist suspect who would face a real risk of torture or other cruel, inhuman or degrading treatment or punishment shall enjoy the right of *non-refoulement*, and may not be extradited, expelled or otherwise formally or informally removed to a country or area if the foreseeable consequence of that measure is the person's exposure to such a risk.

IV. Conclusion

39. **In the present compilation of 10 areas of best practice in countering terrorism, the Special Rapporteur has sought primarily to identify legislative models that he considers appropriate for the effective countering of terrorism in full compliance with human rights. Beyond such models, best practices could also be identified in other forms, such as training programmes, the allocation of resources and, above all, the adoption of national counter-terrorism strategies. Such strategies need to go beyond good laws and require a comprehensive approach, rooted in human rights and addressing also conditions conducive to the spread of terrorism, in line with the Global Counter-Terrorism Strategy adopted by the General Assembly.**

⁷⁴ See statement by the United Nations High Commissioner for Human Rights on Human Rights Day 2006, DS-S-TER(2006)003; A/HRC/6/17/Add.3, para. 17; and A/60/316, para. 51.

Annex

Ten areas of best practice in countering terrorism

The Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism advocates the following 10 best practices in countering terrorism as concrete models for wider adoption and implementation by Member States.

Practice 1. Model provisions on consistency of counter-terrorism law with human rights and refugee law, and humanitarian law

All legislation relating to the combating of terrorism is subject to the following guarantees and procedures:

1. Proposals for new legislation or amendments to existing laws, shall include a written statement bringing to the attention of the Legislature any provision in the proposal that appears to be inconsistent with the purposes and provisions of norms of international human rights and refugee law that are binding upon the State.

2. The Legislature shall, through a specialized body or otherwise, review and ensure that any law approved by it conforms to the norms of international human rights and refugee law that are binding upon the State.

3. The judiciary shall be entrusted with ensuring that laws do not breach norms of international human rights and refugee law that are binding upon the State. In discharging this duty, the courts shall apply the techniques available to them under the Constitution, such as:

(a) Adopting an interpretation of the law that is consistent with the purposes and provisions of norms of international human rights and refugee law that are binding upon the State;

(b) Declaring that part of the law is without legal effect;

(c) Declaring that the inconsistent law is to be of no force or effect, either with immediate effect or after a period of time that allows the Government to take remedial steps.

4. If the State is involved, as a party, in an ongoing armed conflict, the above provision shall apply also to securing compliance with principles and provisions of international humanitarian law, without prejudice to the obligation to comply with international human rights and refugee law.

Practice 2. Model provision on consistency of counter-terrorism practices with human rights and refugee law, and humanitarian law

In the application and exercise of all functions under the law relating to terrorism, it is unlawful for any person to act in any way that is incompatible with the purposes and provisions of international human rights and refugee law that are binding upon the State. In this regard:

1. The exercise of functions and powers shall be based on clear provisions of the law that exhaustively enumerate the powers in question.

2. The exercise of such functions and powers may never violate peremptory or non-derogable norms of international law, nor impair the essence of any human right.

3. Where the exercise of functions and powers involves a restriction upon a human right that is capable of limitation, any such restriction should be to the least intrusive means possible and shall:

(a) Be necessary in a democratic society to pursue a defined legitimate aim, as permitted by international law; and

(b) Be proportionate to the benefit obtained in achieving the legitimate aim in question.

(4) If the State is involved, as a party, in an ongoing armed conflict, the above provisions shall apply also to securing compliance with principles and provisions of international humanitarian law, without prejudice to the obligation to comply with international human rights and refugee law.

Practice 3. Model provisions on the principles of normalcy and specificity

1. To the broadest possible extent, measures against terrorism shall be taken by the civilian authorities entrusted with the functions related to the combating of crime, and in the exercise of their ordinary powers.

2. Unless a state of emergency has been officially declared because terrorism genuinely threatens the life of the nation and requires the adoption of measures that cannot be undertaken through restrictions already permitted under international human rights law, terrorism does not trigger emergency powers.

3. Where the law includes particular provisions that, for a compelling reason, are considered necessary in combating terrorism and entrust certain authorities with specific powers for that reason, the use of such powers for any purpose other than the combating of terrorism, as properly defined pursuant to practice 7, is prohibited.

Practice 4. Model provisions on the review of the operation of counter-terrorism law and practice

1. Where specific counter-terrorism powers have been created pursuant to practice 3 (3), they shall lapse 12 months after their entry into force, unless the Legislature reviews and renews them before that date.

2. The Executive shall appoint a person or body to act as independent reviewer of the application and operation of the law relating to terrorism. The person so appointed shall, at least every 12 months, carry out a review of the operation of the law relating to terrorism and report the findings of such review to the Executive and the Legislature. The report shall contain an opinion on:

(a) The implications of any proposed or recent amendments or additions to the law relating to terrorism, including an opinion on whether these are compatible with international human rights and refugee law that is binding upon the State, as well as, when applicable, principles and provisions of international humanitarian law;

(b) Whether the application in practice of the law relating to terrorism, during the period of review, has been compatible with international human rights and refugee law that is binding upon the State, as well as, when applicable, principles and provisions of international humanitarian law.

Practice 5. Model remedies provision

Any person whose human rights have been violated in the exercise of counter-terrorism powers or the application of counter-terrorism law has a right to a speedy, effective and enforceable remedy. Courts shall have the ultimate responsibility to ensure that this right is effective.

Practice 6. Model provisions on reparations and assistance to victims

1. Damage to natural or legal persons and their property resulting from an act of terrorism or acts committed in the name of countering terrorism shall be compensated through funds from the State budget, in accordance with international human rights law.

2. Natural persons who have suffered physical or other damage, or who have suffered violations of their human rights as a result of an act of terrorism or acts committed in the name of countering terrorism shall be provided with additional legal, medical, psychological and other assistance required for their social rehabilitation through funds from the State budget.

Practice 7. Model definition of terrorism

Terrorism means an action or attempted action where:

1. The action:

- (a) Constituted the intentional taking of hostages; or
- (b) Is intended to cause death or serious bodily injury to one or more members of the general population or segments of it; or
- (c) Involved lethal or serious physical violence against one or more members of the general population or segments of it;

and

2. the action is done or attempted with the intention of:

- (a) Provoking a state of terror in the general public or a segment of it; or
- (b) Compelling a Government or international organization to do or abstain from doing something;

and

3. The action corresponds to:

- (a) the definition of a serious offence in national law, enacted for the purpose of complying with international conventions and protocols relating to terrorism or with resolutions of the Security Council relating to terrorism; or
- (b) All elements of a serious crime defined by national law.

Practice 8. Model offence of incitement to terrorism

It is an offence to intentionally and unlawfully distribute, or otherwise make available, a message to the public with the intent to incite the commission of a terrorist offence, where such conduct, whether or not expressly advocating terrorist offences, causes a danger that one or more such offences may be committed.

Practice 9. Core elements of best practice in the listing of terrorist entities

Irrespective of the continued existence of the practice of the Security Council to list individuals or entities as terrorist, the implementation of any sanctions against individuals or entities listed as terrorist shall comply with the following minimum safeguards:

1. Sanctions against the individual or entity are based on reasonable grounds to believe that the individual or entity has knowingly carried out, participated in or facilitated a terrorist act (as properly defined pursuant to practice 7 above);
2. The listed individual or entity is promptly informed of the listing and its factual grounds, the consequences of such listing, and the matters in items 3 to 6 below;
3. The listed individual or entity has the right to apply for de-listing or non-implementation of the sanctions, and has a right to court review of the decision resulting from such application, with due process rights applying to such review including disclosure of the case against him, her or it, and such rules concerning the burden of proof that are commensurate with the severity of the sanctions;
4. The listed individual or entity has the right to make a fresh application for de-listing or lifting of sanctions in the event of a material change of circumstances or the emergence of new evidence relevant to the listing;
5. The listing of an individual or entity, and the sanctions resulting from it, lapse automatically after 12 months, unless renewed through a determination that meets the requirements of items 1 to 3 above; and
6. Compensation is available for persons and entities wrongly affected, including third parties.

Practice 10. Core elements of best practice in arrest and interrogation of terrorist suspects

1. Any form of secret or unacknowledged detention is prohibited.
 2. Every person has the right to contact a lawyer of his or her choice from the moment of arrest or detention. The scope of such choice may be restricted for genuine reasons of national security.
 3. Any form of torture or other cruel, inhuman or degrading treatment or punishment is prohibited. Compliance with this prohibition shall be effectively monitored.
 4. Information obtained through torture or other cruel, inhuman or degrading treatment or punishment, anywhere in the world, shall not be used in any proceedings, and shall never be solicited or condoned.
 5. Anyone arrested as a terrorist suspect who would face a real risk of torture or other cruel, inhuman or degrading treatment or punishment shall enjoy the right of *non-refoulement*, and may not be extradited, expelled or otherwise formally or informally removed to a country or area if the foreseeable consequence of that measure is the person's exposure to such a risk.
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Seventy-second session

Agenda item 118

The United Nations Global Counter-Terrorism Strategy**Activities of the United Nations system in implementing the
United Nations Global Counter-Terrorism Strategy****Report of the Secretary-General****I. Introduction**

1. The General Assembly, in its resolution [70/291](#), requested the Secretary-General to submit a report no later than April 2018 on progress made in the implementation of the United Nations Global Counter-Terrorism Strategy, including suggestions for the future implementation of the Strategy by the United Nations system.
2. Over the past three decades, the frequency, deadliness and geographical reach of acts of terrorism have grown rapidly and evolved into an unprecedented threat to international peace, security and development. International and internal conflicts have also grown in intensity and number, destroying societies and destabilizing entire regions. Terrorism is now one of the most profound challenges of our time. No country is immune from this threat, and no country can address this challenge alone. The cross-border nature of the financing, recruitment and planning of acts of terrorism is a common feature of the phenomenon and therefore requires a collective response. Providing support to Member States so they are able to respond to this global threat in a balanced and effective manner is one of the Secretary-General's top priorities.
3. The United Nations continues to support Member States in developing and implementing responses that take into consideration all four pillars of the United Nations Global Counter-Terrorism Strategy, which comprise: (a) measures to address conditions conducive to the spread of terrorism; (b) measures to prevent and combat terrorism; (c) measures to build States' capacity to prevent and combat terrorism and to strengthen the role of the United Nations in that regard; and (d) measures to ensure respect for human rights for all and the rule of law as the fundamental basis for the fight against terrorism. Responses based on a balanced implementation of all four pillars have tended to be more successful at preventing and countering terrorist attacks.

* Reissued for technical reasons on 28 June 2018.



4. Challenges to countering terrorism are compounded by rapid developments in closed communications technologies, such as the dark web and encryption, as terrorist groups quickly adapt and make use of these developments to facilitate their financing, recruitment and propaganda, and by the acquisition of weapons and improvements in logistics. This has had a devastating impact on local communities across the world, particularly with regard to the most marginalized members of society. The forthcoming review of the United Nations Global Counter-Terrorism Strategy will provide Member States with the opportunity to continue to guide the content of the Strategy and its priorities.

5. The primary responsibility for the implementation of the United Nations Global Counter-Terrorism Strategy rests with Member States, and the United Nations has an important role in promoting coordination and coherence at the national, regional and global levels so as to best provide assistance to Member States, upon their request, for the balanced implementation of the Strategy.

6. In June 2017, the General Assembly took a further step in that direction and adopted resolution [71/291](#) on strengthening the capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy. By the same resolution, the Assembly also established the Office of Counter-Terrorism and appointed a new Under-Secretary-General of the Office of Counter-Terrorism for the purpose of enhancing the ability of the Organization to better respond to the growing needs of the international community to counter terrorism.

7. The present report outlines the key trends and challenges in the evolving global terrorism landscape, and emphasizes the importance of international cooperation to counter terrorism effectively. It provides an overview of the international response to the transnational threat of terrorism and some of the key deficits that must still be addressed in the near future. It concludes by offering observations and recommendations on ways to forge new international counter-terrorism partnerships, which will be key to stay ahead of the threat posed by terrorist groups.

II. Evolving global terrorism landscape

A. Overview of the current threats

8. Following the rise of Islamic State in Iraq and the Levant (ISIL) after 2014, the international community has faced a continuously transforming global terrorism landscape. Foreign terrorist fighters have been recruited from many Member States, and terrorist attacks have spread to an increasing number of countries. Terrorist groups such as ISIL, Al-Qaida and Boko Haram transcend national boundaries, which creates the need for increased international cooperation to counter terrorism and prevent violent extremism as and when conducive to terrorism.

9. The global fight against terrorism is currently entering a new phase in which the international community has to confront several parallel and interlinked global terror networks. Despite the major military setbacks that ISIL experienced in Iraq, the Syrian Arab Republic and the southern Philippines in 2016 and 2017, the group and its affiliates continue to pose a significant and evolving threat around the world. ISIL is now organized as a global network with a flat hierarchy and less operational control over its affiliates. Although the structure of its propaganda machinery and the quantity and quality of its output continue to deteriorate, ISIL is likely to try to retain global influence after its territorial collapse by using the Internet and social

media platforms to inspire, mobilize and direct its supporters to carry out attacks in their home countries.

10. The military defeat of ISIL in Iraq and the Syrian Arab Republic has also contributed to the threat from returning or relocating foreign terrorist fighters who, in combination with a growing number of “frustrated travellers”,¹ pose challenges to domestic security in Member States. Many returnees are well trained and equipped to carry out attacks in their own countries and are able to infuse existing domestic networks with new capacities, while others hope to radicalize and recruit new followers to their respective causes. A number of returnees are women and children, which presents a range of specific challenges for Member States. The issue of returning and relocating foreign terrorist fighters is a global phenomenon that demands an urgent and concerted multilateral response.

11. The global Al-Qaida network has remained resilient in several regions around the world. Despite being under military pressure, Al-Qaida in the Arabian Peninsula increasingly serves as the communications hub for Al-Qaida as a whole. Al-Qaida in the Islamic Maghreb has expanded its operations in the Sahel and West Africa, while Boko Haram continues to pose a threat to Nigeria and its neighbours despite being significantly weakened by military pressure. In East Africa, Al-Shabaab has been more active and dominant than ISIL and remains able to plan and execute large-scale attacks. Some members of the ISIL and Al-Qaida networks have been willing and able to support each other in the preparation of attacks.

12. In addition, terrorist tactics have also continued to evolve. Technological advances in recent years have made it easier for terrorists to spread propaganda and recruit followers online. They exploit social media, including encrypted communications and the dark web, to spread information and expertise, such as designs for improvised explosive devices and methodologies of attack, and coordinate and facilitate attacks. Terrorist groups have also urged their supporters to carry out less sophisticated attacks, involving vehicles, guns and knives, which require limited training and planning and are extremely difficult to detect. Many of the attacks have been directed against soft targets, such as public areas, to maximize casualties and instil fear.

13. Terrorist and violent extremist groups around the world remain intent on driving a wedge between and within societies. They hinder the efforts of the international community to maintain peace and security, protect human rights and foster sustainable development. Terrorist groups such as ISIL and Al-Qaida promote a destructive narrative. However, violent extremist groups such as racial supremacists, far-right groups and other religiously or politically motivated groups also pose a significant threat to the cohesion and safety of our societies and communities.

B. Emerging threats and challenges: artificial intelligence, drones and chemical, biological, radiological or nuclear attacks and cyberattacks

14. Recent technological advances in the areas of artificial intelligence, robotics, biotechnology and the Internet have brought great advancements to humanity by connecting people around the world and fostering sustainable development in areas

¹ The term “frustrated travellers” refers to individuals who demonstrate the intention to travel to conflict zones, but are unable to do so owing to increased control measures by Member States, and remain radicalized.

such as general economic productivity, health care and transportation. These technologies promise to bring further advancements in the future.

15. These developments, however, also enable the exchange of information on logistics, recruitment and planning among members of terrorist and violent extremist groups. In addition, the online spread of propaganda and hate speech, sometimes inadvertently promoted by algorithmic bias, contribute to the polarization of societies and play into the strategies of incitement and recruitment by these groups.

16. Terrorists are also likely to enhance their offensive capacities to exploit the increased interconnectedness of sectors, such as banking and finance, telecommunications, emergency services, air, maritime and rail transportation, and energy and water supply, to carry out cyberattacks on such critical infrastructure systems. The growing access to autonomous and self-flying or self-moving machines will expand the range of possible terrorist attacks. The availability of do-it-yourself kits to modify genes in living cells has the potential to empower small groups to unleash “bioterror”, which could impact millions.

17. Terrorist and violent extremist groups have also been known to use environmental changes to their advantage, either by more easily exploiting sparser resources or by using them as assets or weapons such as for the purposes of flooding land and poisoning wells.

18. These and many as-yet-unforeseen future threats and challenges span various political, social, economic and cultural dimensions and actors. While initial collaborative efforts such as the Global Internet Forum to Counter Terrorism are laudable, preventing new threats and staying ahead of existing ones will require strategic partnerships and international cooperation between Member States, international and regional organizations, the private sector, academia and others. The Secretary-General has asked the Office of Counter-Terrorism to increase its efforts in leading and coordinating the United Nations system to become more adaptive and innovative in addressing these developments. As a first step, the Office of Counter-Terrorism is cooperating with the United Nations Development Programme (UNDP), the Counter-Terrorism Committee Executive Directorate and the United Nations Educational, Scientific and Cultural Organization (UNESCO) on a global study to better understand the role of online tools in the recruitment of terrorists. The project will also provide a forum for dialogue among Member States, the United Nations and the private Internet technology sector, and aims to produce policy recommendations in this respect.

III. Addressing the deficit in multilateral cooperation

19. Since the adoption of the United Nations Global Counter-Terrorism Strategy in 2006, the international community has attempted to address the evolving threat of terrorism through the balanced implementation of its four pillars. The biennial review of the Strategy has provided an opportunity to address deficits and gaps in the international community’s approach to specific counter-terrorism challenges.

20. During the high-level segment of the seventy-second session of the General Assembly in September 2017, 152 leaders, representing the vast majority of Member States, highlighted the need to improve international cooperation in fighting terrorism. The Secretary-General shares their assessment, and it is clear that there is a deficit of cooperation on multiple levels with regard to addressing this increasingly transnational and multifaceted threat, in terms of both its manifestation

and its human and socioeconomic consequences. A new era of collaboration is needed to counter the scourge of terrorism.

A. Building consensus on global counter-terrorism efforts

21. Terrorism, and the need to find effective ways to counter it, is indeed one issue which truly brings together the entire international community. The United Nations Global Counter-Terrorism Strategy, along with an array of Security Council resolutions and statements, as well as human rights and humanitarian law, are at the core of the international policy framework in place that aims to counter terrorism effectively. However, all too often the international community's efforts to contend with the challenge of terrorism are mired in politics; unfortunately, terrorist groups have taken advantage of this and have tried to divide us even further.

22. While more constructive political dialogue on terrorism will certainly be needed in the future, Member States need to focus more on that which unites us in this battle rather than on that which divides us. The focus has to shift towards a pragmatic and practical approach that focuses on enhancing the technical and operational methods of countering terrorism and mobilizing multilateral cooperation at the bilateral, regional and global levels.

23. The United Nations High-level Conference of Heads of Counter-Terrorism Agencies of Member States, which will take place at United Nations Headquarters on 28 and 29 June 2018, will be the first step towards building a new partnership for multilateral cooperation and a step closer towards depoliticizing the international community's counter-terrorism efforts. The theme of the conference is "Strengthening international cooperation to combat the evolving threat of terrorism". It will bring together the heads of national counter-terrorism agencies for operational and practical exchanges and consensus-building on key terrorism issues affecting Member States. It will hopefully spur a new era of international cooperation, as well as the creation of operational partnerships that focus on finding practical solutions to the terrorism threat with which the international community is contending, with a view to implementing the United Nations Global Counter-Terrorism Strategy.

B. Centrality of national ownership, strengthening governance and devising sustainable policies

24. While multilateral cooperation is essential to countering the terrorist threat, the primary responsibility for countering terrorism rests with Member States, as indicated in the United Nations Global Counter-Terrorism Strategy. National ownership of counter-terrorism efforts is essential if they are to succeed. States' responsibilities in this area are, however, inherently linked to their principal duty to protect populations from terrorist attacks, as well as the need to ensure that counter-terrorism measures themselves do no harm and do not fuel grievances. The 2017 UNDP report entitled "Journey to extremism in Africa: drivers, incentives and the tipping point for recruitment"² demonstrated that 71 per cent of the individuals interviewed pointed to "government action", such as the "killing of a family member or friend" or the "arrest of a family member or friend" as the transformative trigger, or tipping point, that pushed these at-risk individuals from radical ideas to taking the step to joining a violent extremist group.

² Available from <http://journey-to-extremism.undp.org/content/downloads/UNDP-JourneyToExtremism-report-2017-english.pdf>.

25. Since 11 September 2001 the world has become increasingly polarized. This path of increasing polarization and division only sows the seeds for further conflict. Member States must avoid the terrorist-laid trap of counter-productive responses. Rather than peace, safety and unity, the vicious cycle of provocation and response will bring only more hatred.

26. The Secretary-General has repeatedly stressed that terrorism is not associated with any religion, ethnicity or race. In 2017, a United Nations Counter-Terrorism Centre study found that more often than not, violent extremists are not sufficiently literate when it comes to the religion that they espouse. Alienating strategies and hate must be countered by evidence-based policies, inclusive decision-making, diversity, the protection of minorities and vulnerable people, accountability and justice. Furthermore, the Secretary-General would like to emphasize the importance of intercultural dialogue in efforts to bridge societal and cultural schisms.

C. Need for new counter-terrorism partnerships

27. Counter-terrorism is on the agenda of many regional and subregional organizations. Over the years, Member States have sought to leverage international, regional and bilateral initiatives and arrangements in the fight against terrorism. Many of them have also established new global forums and coalitions to exchange good practices and coordinate their efforts. However, much more needs to be done.

28. The collaborative efforts of Member States to prevent and counter terrorism need to be based on the rule of law and must respect human rights. The United Nations Global Counter-Terrorism Strategy, relevant Security Council resolutions, the international legal instruments against terrorism and international law provide a strong political and legal framework. These shared commitments and obligations need to be translated into concrete and practical actions by Member States so that they can share expertise and resources and improve the exchange of critical information in a timely and secure manner at the bilateral, regional and global levels.

29. Enhanced cooperation among the United Nations, regional and subregional organizations and other multilateral forums, such as the Global Counterterrorism Forum, will also play a supporting role in helping to advance international efforts to effectively counter terrorism. Regional and subregional organizations have the potential to be a multiplying force that supports the efforts of Member States to counter terrorism. The General Assembly has encouraged Member States to take advantage of these organizations and to facilitate their contributions in this area.

30. Moreover, private sector assets can be vulnerable to exploitation or attack by terrorists. This has become particularly evident as terrorist groups abuse, for instance, new technologies to exploit the financial sector and target critical infrastructure systems and/or soft targets. Voluntary and regulatory approaches to tackling these challenges is important. However, public-private partnerships can also help improve information-sharing and the effectiveness of protective and mitigation measures; therefore, these partnerships need to augment any existing regulatory measures. While private sector entities naturally have a vested interest in protecting their businesses, they must also place a heavier emphasis on corporate social responsibility in the context of countering terrorism.

31. The primary responsibility for preventing and countering terrorism rests with national Governments; however, the General Assembly and the Security Council have recognized that civil society, including non-governmental organizations, can make important contributions to these efforts. It is vital to take full advantage of the potential contributions of civil society organizations, especially with regard to

building resilience to violent extremism as and when it is conducive to terrorism, and mitigating the consequences of terrorism.

D. Multilateral architecture and legal frameworks for counter-terrorism

32. The international community has responded to the evolving global terrorist threat by developing a comprehensive multilateral counter-terrorism architecture at the global, regional and national levels. The United Nations has a key role to play in developing the international normative and legal counter-terrorism framework and putting in place arrangements for its effective implementation. Currently, this framework includes international conventions and protocols relating to terrorism and human rights, the United Nations Global Counter-Terrorism Strategy and other General Assembly and Security Council resolutions (see annex I). Other multilateral bodies, such as the Global Counterterrorism Forum, also play an important role in establishing good practices. In addition, many Member States have developed their own national legislative frameworks on the basis of the existing international framework, and have cooperated bilaterally and regionally to strengthen action against terrorism.

E. United Nations action to address the grave consequences of terrorism: human rights and victims

33. As the Secretary-General highlighted during his speech on counter-terrorism and human rights in London on 16 November 2017, the fight against terrorism cannot succeed without ensuring respect for human rights and the rule of law. The adoption of counter-terrorism laws and policies without adequate consideration of the implications for the protection of human rights is a major cause of concern. Also of particular concern is the treatment of children associated with terrorist groups as security risks rather than as victims.

34. Acts of terrorism have claimed the lives of many thousands of victims every year for more than a decade, and have also led to the near collapse of State institutions, particularly in less urbanized areas and borders. Some terrorism-affected countries have a notable lack of institutional capacities to curb the threat of and prevent terrorist attacks. Such countries also tend to need stronger support in their efforts to uphold the rights and dignity of the victims and survivors of acts of terrorism.

35. The use of sexual violence as a tactic of terrorism, including rape, forced marriage and sexual slavery, leaves survivors and their families with very serious physical and psychological scars and with difficult social consequences (see [S/2017/249](#)). All too often, these victims experience a complete lack of support with regard to their rights to justice and dignity and to psychosocial and livelihood support.

36. In order to better address these concerns, the United Nations has taken a number of steps to increase accountability for terrorist crimes and has emphasized the importance of strengthening judicial cooperation. The Security Council, in its resolution [2322 \(2016\)](#), reaffirmed that those responsible for terrorist acts, and violations of international humanitarian law or human rights law, must be held accountable, particularly through increased international cooperation. Similarly, steps taken at the national level have also emphasized the need for effective mechanisms to bring perpetrators of heinous crimes to justice.

37. The international community cannot forget the impact of terrorism on ordinary people and must support those who suffer the consequences of indiscriminate terrorist acts; it must help to effectively heal their wounds, rehabilitate victims and ensure their effective reintegration into their communities. Victims have a central role in any strategy or action plan to counter terrorism, and it is key that their unique needs and rights be recognized. This can help prevent the spread of violent extremism conducive to terrorism. The Security Council, in its resolution [2331 \(2016\)](#), expressed its concern regarding the use of sexual and gender-based violence as a tactic of terrorism and affirmed that victims of sexual violence by terrorist groups should also be treated as victims of terrorism. The establishment of 21 August as the International Day of Remembrance of and Tribute to the Victims of Terrorism underscores the commitment of the international community to stand in solidarity with victims and to work towards the recognition of their rights.

F. Winning the hearts and minds of our youth

38. For decades, terrorist groups have targeted young people in their recruitment efforts. Through the tactics of peer-to-peer engagement, the exploitation of grievances and the use of appealing aesthetics such as digital propaganda inspired by video games, these groups have exploited the tendency in young people to look for a sense of purpose that feels unique and distinct from the social norm.

39. Young people are often drawn to terrorist and violent extremist groups because of a lack of hope. There are three key factors, among others, which contribute to this: first, a lack of opportunity, in particular regarding education and employment; second, a sense of discrimination and exclusion; and third, the oppressive nature of some counter-terrorism measures. These and other factors can make young people vulnerable to the false lure of terrorist groups. The majority of recruits tend to be below the age of 25. Governments need to be sensitive to such issues and focus on giving our youth hope in concrete ways by pursuing policies that do not lead to a lack of opportunity or to discrimination, exclusion and oppression. When young people are raped and killed in their homes, schools and villages, it must be recognized that terrorism has indeed become one of the most threatening global scourges for them.

40. Jobs, education and vocational training for young people must be an absolute priority in national development plans and in international development cooperation. While creating such opportunities is essential, the international community must also listen to, engage with and inspire our young people to become part of decision-making processes. Such engagement must be more than symbolic or an exercise in “checking boxes”. It must be meaningful and involve participation based on a more creative, bottom-up approach, leveraging technology whenever possible. The Secretary-General intends to make the United Nations much more responsive and relevant to the world’s youth (see [A/72/761-S/2018/86](#)).

41. Young people are also seeking visionary ideas that capture their imaginations and offer tangible change. Young people are an overwhelmingly positive asset to our societies, and they need to be listened to and, in some cases, supported and protected. We need to invest more in harnessing the positive force that our young people represent in social and economic innovation.

IV. Progress made in the implementation of the United Nations Global Counter-Terrorism Strategy by United Nations entities and Member States

42. Many entities of the Counter-Terrorism Implementation Task Force have supported the implementation of the four pillars of the United Nations Global Counter-Terrorism Strategy during the past two years. Some of these activities are highlighted below. Further details are provided in annex II, which also includes a matrix of United Nations counter-terrorism projects and activities.

Pillar I: measures to address conditions conducive to the spread of terrorism

43. Preventing and resolving conflicts is the first line of defence against terrorism. When the Secretary-General took up his position, he made this a priority and called for a new focus on conflict prevention and sustaining peace. In January 2018, he published his report on peacebuilding and sustaining peace (A/72/707-S/2018/43), which set out the scale and nature of the challenge. He is convinced that the fragmentation of efforts across the United Nations system undermines its ability to support Member States in their efforts to build and sustain peaceful societies and to respond in an early and effective manner to conflicts and crises. In his report, the Secretary-General introduced a set of mutually reinforcing reforms to ensure that the United Nations is fit for purpose, including in the realms of development, management and peace and security.

44. Following the release of the Plan of Action to Prevent Violent Extremism (A/70/674), UNDP developed a comprehensive strategic framework in March 2016 entitled “Preventing violent extremism through promoting inclusive development, tolerance and respect for diversity”, which was revised in February 2017.³ UNDP has implemented a range of projects to address conditions conducive to the spread of terrorism and violent extremism through inclusive development and the promotion of tolerance, and the mitigation of those factors that provide a tipping point from alienation towards radicalization and eventually violent extremism as and when conducive to terrorism.

Pillar II: measures to prevent and combat terrorism

45. In accordance with Security Council resolutions 2322 (2016) and 2396 (2017), the Counter-Terrorism Committee Executive Directorate has stepped up its efforts to promote the responsible use of biometrics. Along with the Working Group on Border Management and Law Enforcement relating to Counter-Terrorism of the Counter-Terrorism Implementation Task Force, it is developing a compendium of existing good practices and recommendations for Member States with regard to the collection, recording and sharing of biometrics. The International Criminal Police Organization (INTERPOL) has continued to assist Member States with the detection and positive identification of members of known transnational terrorist groups and their facilitators. INTERPOL has also assisted law enforcement efforts in Member States by enhancing national and regional border security, reducing the cross-border movement of terrorists and their affiliates and identifying and disrupting networks that facilitate their travel.

Pillar III: measures to build States’ capacity to prevent and combat terrorism and to strengthen the role of the United Nations system in this regard

46. The United Nations Office on Drugs and Crime (UNODC) has provided legal assistance to help draft national counter-terrorism legislation. Since January 2016, it has contributed to 40 additional ratifications by Member States of the international

³ Available from www.undp.org/content/undp/en/home/librarypage/democratic-governance/conflict-prevention/discussion-paper---preventing-violent-extremism-through-inclusiv.html.

conventions and protocols related to terrorism, assisted in revising or drafting more than 35 pieces of legislation and trained more than 8,000 criminal justice officials through more than 400 workshops. For example, UNODC has provided training to Iraqi judges and police officers so that they can be deployed to territories liberated from ISIL to investigate, prosecute and adjudicate terrorism offences.

Pillar IV: measures to ensure the protection of human rights and the rule of law as the fundamental basis of the fight against terrorism

47. The United Nations has been unequivocal in its assertion that all national legislation, policies, strategies and practices adopted to counter terrorism and prevent violent extremism as and when conducive to terrorism must respect and protect human rights and the rule of law. The United Nations continues to encourage Member States to focus counter-terrorism measures on the actual conduct of individuals and groups, rather than on the beliefs that they hold, which would contravene international human rights law.

48. The Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism has continued to gather, request, receive and exchange information on alleged violations of human rights and fundamental freedoms while countering terrorism. She has also reported regularly to the Human Rights Council and the General Assembly with regard to good policies and practices, as well as existing and emerging challenges, in implementing counter-terrorism measures that fully respect human rights.

United Nations Counter-Terrorism Centre

49. During the past two years, the United Nations Counter-Terrorism Centre of the Office of Counter-Terrorism has continued to provide capacity-building assistance to Member States, at their request, for the effective and balanced implementation of the United Nations Global Counter-Terrorism Strategy. In 2016, the Centre launched a five-year programme for the period 2016–2020, which was endorsed by the Centre's Advisory Board in December 2015. The programme guides the Centre's work across four broad outcomes, each related to the four pillars of the Strategy. During the reporting period, the Centre continued with the implementation of projects related to 12 priority thematic areas: preventing violent extremism as and when conducive to terrorism; foreign terrorist fighters; counter-terrorism strategies; countering the financing of terrorism; border security and management; cybersecurity; respecting human rights while countering terrorism; supporting victims of terrorism; integrated assistance for countering terrorism; encouraging and supporting common action by United Nations entities on counter-terrorism; counter-terrorism networks; and South-South cooperation.

50. In addition, the United Nations Counter-Terrorism Centre has strengthened its ability to monitor and evaluate its contribution to the implementation of all four pillars of the United Nations Global Counter-Terrorism Strategy. It systematically monitors progress in achieving the outputs and outcomes of the Centre's five-year programme on the basis of established indicators, baselines and targets. It has mainstreamed gender in its substantive work by integrating a gender perspective into the development and implementation of its capacity-building projects. The Centre has also expanded the practice of jointly implementing projects with United Nations entities to leverage specific expertise and avoid the duplication of effort.

51. Member States have also made significant efforts to implement the United Nations Global Counter-Terrorism Strategy. The Secretariat has received submissions from the following Member States on their implementation of the Strategy: Algeria, Argentina, Belarus, Belgium, Bulgaria, Canada, Cuba, Ecuador,

Finland, France, Georgia, Germany, Greece, Israel, Japan, Latvia, Lebanon, Malaysia, Mali, Monaco, Montenegro, Netherlands, Norway, Oman, Pakistan, Paraguay, Poland, Portugal, Qatar, Romania, San Marino, Saudi Arabia, Serbia, Singapore, Slovakia, Sweden, Switzerland, Syrian Arab Republic, Tunisia, Ukraine, United Arab Emirates, United States of America, Uruguay and Venezuela (Bolivarian Republic of). In addition, the European Union and the Parliamentary Assembly of the Mediterranean provided inputs on their activities in support of the Strategy. These submissions are available from the Office of Counter-Terrorism to Member States, upon their request.

52. United Nations entities that have core mandates on building the capacity of rule of law institutions, as well as those that have relevant programming and activities, have continued to assist Member States in the implementation of the United Nations Global Counter-Terrorism Strategy. The Secretariat has received submissions from the following entities on their implementation of the Strategy: the Counter-Terrorism Committee Executive Directorate, the Department of Peacekeeping Operations, the International Civil Aviation Organization, the International Maritime Organization, the Office for Disarmament Affairs, the Office of the United Nations High Commissioner for Human Rights (OHCHR), the United Nations Alliance of Civilizations, UNESCO, the United Nations Interregional Crime and Justice Research Institute, UNODC, the World Customs Organization and the Security Council Committee established pursuant to resolution 1540 (2004). A matrix of United Nations counter-terrorism projects and activities is set out in annex II.

V. Enhancing the international response to the terrorist threat

53. The international community has come a long way in its efforts to counter terrorism since the adoption of the United Nations Global Counter-Terrorism Strategy. A key route to more effective counter-terrorism is a focus on prevention, as well as stronger international cooperation and enhanced coordination and coherence of the United Nations work in this area. They are the surest way to prevent a vicious cycle of instability and resentment.

54. Following the previous review of the Global Counter-Terrorism Strategy, the prevention of violent extremism as and when conducive to terrorism has become a priority for many Member States and regional and subregional organizations. The Secretary-General regularly convenes a high-level action group on the prevention of violent extremism, which consists of the heads of 22 United Nations departments, agencies, funds and programmes, to ensure a coordinated and coherent common approach in support for Member States in this area. As the secretariat to the high-level action group, the Office of Counter-Terrorism is continuously mapping the work of the United Nations, which is now working in 81 countries across all regions of the world to prevent violent extremism as and when conducive to terrorism, in response to Member States' requests.

55. Almost 60 Member States and many regional organizations are developing or starting to develop national and regional action plans to prevent violent extremism. In order to respond to these increasing demands, the Office of Counter-Terrorism and UNDP are cooperating at the strategic level. Combining its expertise with the sustained presence of UNDP on the ground will help the Office of Counter-Terrorism to further step up its support for the development of national and regional plans in accordance with General Assembly resolution 70/291.

(a) *Reforming the United Nations counter-terrorism architecture*

56. Following the establishment in June 2017 of the Office of Counter-Terrorism by General Assembly resolution [71/291](#), based on the proposal in the report of the Secretary-General on the capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy ([A/71/858](#)), the Office has already taken practical steps to ensure the balanced implementation of the four pillars of the Strategy.

57. The Office of Counter-Terrorism and its Under-Secretary-General have the following mandate: to provide further leadership on the General Assembly counter-terrorism mandates entrusted to the Secretary-General from across the United Nations system; to enhance coordination and coherence across the 38 entities of the Counter-Terrorism Implementation Task Force and the Global Counter-Terrorism Coordination Compact, in order to ensure a balanced implementation of the Global Counter-Terrorism Strategy; to strengthen the delivery of United Nations counter-terrorism capacity-building assistance to Member States; to further improve the visibility, advocacy and resource mobilization of United Nations counter-terrorism efforts; and to ensure that due priority is given to counter-terrorism across the United Nations system and that the important work on preventing violent extremism as and when conducive to terrorism, is firmly rooted in the Strategy. This will include better counter-terrorism support for United Nations field operations in close alignment with the reform of the United Nations peace and security architecture and the mandates given by Member States. The Secretary-General also wishes to emphasize that the promotion and protection of human rights and rule of law is essential to these revitalized United Nations counter-terrorism efforts.

58. Following the Secretary-General's recommendation, Member States have conferred on the Office of Counter-Terrorism a strong and multifaceted mandate. This testifies to their high expectations, on which the Secretary-General is committed to deliver. He believes that the work of the Office should be consolidated in three roles: policy and coordination, capacity-building and engagement in the field. Each of these roles needs to be adequately streamlined and resourced, in line with the outcome resolution of the current review in June 2018, under the overall leadership of the Under-Secretary-General for Counter-Terrorism. This should include the internal reorganization of the Office to respond to increasing demands of Member States for capacity-building assistance across the four pillars of the United Nations Global Counter-Terrorism Strategy.

(b) *Enhancing coordination and coherence; and the United Nations Global Counter-Terrorism Coordination Compact*

59. The complex and evolving threat of terrorism demands that the United Nations adopt an efficient, coherent and coordinated response. The United Nations Global Counter-Terrorism Strategy (General Assembly resolution [60/288](#)), the successive review resolutions and the Plan of Action to Prevent Violent Extremism (see [A/70/674](#) and [A/70/675](#)) emphasize the importance of strengthening coordination and coherence among United Nations entities working on counter-terrorism issues in order to effectively support Member States and regional organizations in developing and implementing holistic responses to address the scourge of terrorism. The need for such enhanced coordination is among the key reasons for the establishment of the Office of Counter-Terrorism.

60. On 23 February 2018, the Secretary-General signed the new United Nations Global Counter-Terrorism Coordination Compact (see annex III) as an agreed framework between him and the heads of the United Nations entities, as well as INTERPOL and the World Customs Organization, in order to overcome the system-wide counter-terrorism coordination and coherence challenges. The key aim of the Compact is thus to strengthen common United Nations action in the counter-

terrorism work of the United Nations system. It ultimately provides a strategic-level vehicle for coordination and coherence for the United Nations counter-terrorism work and addresses the gap which existed owing to the lack of terms of reference for the Counter-Terrorism Implementation Task Force and its working groups. The Compact arrangement is expected to replace the Counter-Terrorism Implementation Task Force coordination arrangement as soon as all entities have signed the Compact. This transition will not, however, affect the terms of reference of the working groups and their leadership.

61. The Counter-Terrorism Implementation Task Force currently has 12 thematic working groups, which constitute a useful coordination and coherence tool. They bring together entities relevant to a particular theme to coordinate their capacity-building work in support of the efforts of Member States to counter terrorism. The working groups meet on a quarterly basis and report on a biannual basis to the Under-Secretary-General for Counter-Terrorism in his capacity as Chair of the Counter-Terrorism Implementation Task Force. In addition to the Office of Counter-Terrorism and the Counter-Terrorism Committee Executive Directorate, representatives of UNODC, INTERPOL, UNESCO, OHCHR, the Department of Public Information, the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women), the Organisation for the Prohibition of Chemical Weapons and the International Atomic Energy Agency are among the chairs of these working groups. The new working groups on communications and gender were recently established to coordinate United Nations counter-terrorism work regarding these important areas.

62. Also crucial to the coordination and coherence of United Nations counter-terrorism efforts are effective cooperation and joint work between the Office of Counter-Terrorism and the Executive Directorate of the Counter-Terrorism Committee. Since the establishment of the Office, both bodies have made efforts to enhance their working relationship. Those efforts include: (a) weekly meetings of the Under-Secretary-General for the Office and the Executive Director of the Counter-Terrorism Committee Executive Directorate; (b) monthly follow-up coordination meetings of the two Offices; (c) exchange of informational notes by the two heads of office on issues and activities of common interest; and (d) a joint visit by the two heads of office to a Member State.

63. In resolution [2395 \(2017\)](#), the Security Council directed the Executive Directorate of the Counter-Terrorism Committee and the Office of Counter-Terrorism to draft a joint report by 30 March 2018 setting out practical steps to be taken to ensure the incorporation of recommendations and analysis of the Counter-Terrorism Committee Executive Directorate into the work of the Office, to be considered by the Counter-Terrorism Committee, as well as the General Assembly, in the context of the Global Counter-Terrorism Strategy review. The report was submitted and is provided in annex IV.

64. In 2017 and 2018, a number of United Nations entities also concluded bilateral strategic partnership frameworks and memorandums of understanding in order to strengthen the coordination of their respective work. Among these agreements are a memorandum of understanding between the Office of Counter-Terrorism and UNDP and a partnership framework between the Office of Rule of Law and Security Institutions in the Department of Peacekeeping Operations and UNODC.

65. Enhancing the coordination and coherence of United Nations efforts in the area of counter-terrorism will also help us to better leverage the United Nations system to have greater impact in the field. Member States are increasingly requesting support, and the approach of the United Nations is demand driven. While peacekeeping operations cannot take on counter-terrorism mandates, there is a need

to further enhance capacity-building to counter terrorism and prevent violent extremism. It is however not possible for the United Nations to provide effective counter-terrorism support for the activities of Member States in conflict situations without a clear mandate to do so.

VI. Forging new international counter-terrorism partnerships

66. The threat that ISIL and its affiliates posed to international peace and security has dominated the fight against terrorism over the past two years. While ISIL is to a large extent militarily defeated in Iraq and Syria, the transnational threat that ISIL and other terrorist groups pose still persists. The Secretary-General has made one of his top priorities the enhancement of support for Member States in their efforts to implement the Global Counter-Terrorism Strategy and the various Security Council resolutions on preventing and countering terrorism. To address this global challenge to our communities, a new spirit of cooperation is also urgently needed among Member States.

67. It is vital that all Member States not only maintain but strengthen their resolve and unity against the threat of terrorism. There is a need to forge new international counter-terrorism partnerships to translate into reality the shared vision of Member States embodied in the United Nations Global Counter-Terrorism Strategy and make a real impact on the ground. Such partnerships could focus on two objectives. First, a decisive emphasis on implementing the existing international legal framework against terrorism as a means to buttress national capacities and enhance practical cooperation among Member States. Second, Member States can complement ongoing counter-terrorism efforts with a greater focus on building resilience in their societies.

68. In the signing of the United Nations Global Counter-Terrorism Coordination Compact, the aim has been to move from the old framework to the new by fostering a new United Nations partnership through a more effective coordination framework, which can strengthen the coordination and coherence of the work of the United Nations system on counter-terrorism. The Secretary-General calls upon all entities which are signatories to the Coordination Compact to implement it, so that the United Nations can better support its Member States in their efforts.

69. The comprehensive implementation of the United Nations Counter-Terrorism Strategy is one of the key routes to more effective counter-terrorism. The Secretary-General called for a surge in preventive diplomacy when he took up his position last year, and it must be recognized that preventing conflict and fostering sustainable development are essential to efforts to counter terrorism and vice versa. Deterrence should also be a key element of such efforts, and Member States must ensure that highly trained terrorists who have chosen to travel to join conflicts and commit atrocities will be prosecuted under national laws when they return to their home countries.

70. Sustainable counter-terrorism efforts must be linked to the United Nations sustainable peace and sustainable development efforts. Such a comprehensive approach also implies creating more resilient societies. Terrorism thrives in places where there are weak institutions. The focus must be on building strong institutions and furthering, in particular, sustainable development goal 16 in this regard.

71. Finally, sustainability also hinges on impact. It is important that all United Nations entities engaged in designing and implementing interventions aimed at countering terrorism and preventing violent extremism as and when conducive to terrorism demonstrate how such interventions achieve measurable impact and

deliver results in the countries where they are delivered. A robust monitoring and evaluation framework is essential to measuring progress and assessing outcomes. Such a framework must have its basis in the sound design of activities and interventions.

Observations and recommendations

72. Member States must act on the basis of the consensus that nothing can justify terrorism and that terrorism must be prevented and countered in all its forms and manifestations. The harm that acts of terrorism inflict on individuals, communities, entire countries and humanity as a whole is unacceptable. Member States must uphold their international obligations and ensure that terrorists, without exception, are denied access to funds, recruits, weapons, safe havens or any other resources, in full conformity with their obligations under relevant Security Council resolutions.

73. The international community has come a long way in its efforts to counter terrorism since the adoption of the United Nations Global Counter-Terrorism Strategy. A key to undertaking more effective counter-terrorism efforts is to focus on the preventive aspects of the Strategy. Enhancing the coordination and coherence of United Nations efforts in the area of counter-terrorism will also help us to better leverage the United Nations system to have greater preventive impact in the field.

74. It is encouraging that there are already a number of bilateral, regional and global arrangements involving a multitude of actors, including civil society, that contribute to the fight against terrorism. Such mechanisms must be strengthened, expanded and, where necessary, supplemented, in accordance with international law, to ensure the systematic sharing of information, regular consultations and exchanges and, to the greatest extent possible, joint action. It is essential that neighbouring Member States conclude bilateral agreements enabling close and proactive collaboration.

75. As part of its capacity-building role, the Office of Counter-Terrorism and the Global Counter-Terrorism Coordination Compact entities should facilitate and provide capacity-building assistance to requesting Member States. A decisive emphasis on implementation is needed, and it is critical to assist requesting Member States in building and upgrading their capacities to prevent and counter terrorism. The Office will continue to strive for greater impact, which is sustainable and demonstrable, including through integrated field-level engagement and monitoring and evaluation.

76. It is essential to bridge regional and bilateral efforts through global tools and platforms. Member States need to make urgent use of the framework and tools offered by INTERPOL to enhance international law enforcement cooperation against terrorism. The Secretary-General invites Member States to support his initiative to convene the first United Nations High-level Conference of Heads of Counter-Terrorism Agencies of Member States in New York on 28 and 29 June 2018, and to seize the opportunity to forge new partnerships, in particular through the establishment of new channels of communication, to improve the exchange of critical information in a timely and secure manner between and within Member States. This level of cooperation could also be sustained with the establishment of a global network of national counter-terrorism coordinators under the auspices of the United Nations.

77. Despite the military defeats of ISIL in Iraq and Syria there is no time for complacency. The issue of returning and relocating foreign terrorist fighters is a global phenomenon. There is a need to address the full life cycle of foreign terrorist fighters. In this regard, the Secretary-General calls upon Member States to counter the evolving threat of foreign terrorist fighters by implementing measures on

enhancing border security, information sharing and criminal justice, as set out in the relevant Security Council resolutions, including resolution [2396 \(2017\)](#). He further encourages Member States to participate in relevant projects under the framework of the United Nations capacity-building implementation plan for countering the flow of foreign terrorist fighters, developed as called for in the statement by the President of the Security Council of 29 May 2015 ([S/PRST/2015/11](#)).

78. In close collaboration with key stakeholders working on the research and development of new technologies, Member States may use the universal forum provided by the United Nations to exchange information on innovative approaches and prepare for the challenges and opportunities that new technologies provide in preventing and countering terrorism. The Office of Counter-Terrorism stands ready to facilitate this global dialogue to prevent the exploitation of new technologies for terrorist purposes. Member States should also develop public-private partnerships with businesses and industry in the fight against terrorism, including to counter terrorism financing, protect vulnerable targets and critical infrastructure and prevent the misuse of new technologies.

79. The international community will not be successful in preventing violent extremism conducive to terrorism unless it can harness the idealism, creativity and energy of young people and others who feel disenfranchised. Jobs, education and vocational training for young people must be an absolute priority in national development plans and in international development cooperation. While creating such opportunities is essential, Member States and the United Nations must also better listen, engage and inspire the 1.8 billion young people in the world. This engagement must be more than a symbol or check on a box.

80. Terrorism both denies and destroys human rights. The fight against terrorism cannot succeed without the protection of such rights. Counter-terrorism laws and policies must protect human rights and the rule of law, including the rights of victims of terrorism. The establishment of 21 August as the International Day of Remembrance of and Tribute to the Victims of Terrorism underscores the international community's commitment to stand in solidarity with victims and to work towards the recognition of their rights. As well as ensuring their rights, it is vital that Member States provide support to victims of terrorism in a sustained manner, and the Secretary-General encourages them to increasingly share information on their national programmes and policies in support of victims with the Working Group on Supporting and Highlighting Victims of Terrorism of the Counter-Terrorism Implementation Task Force and make use of the Victims of Terrorism Support Portal. Victims also have a central role in any strategies or action plans to counter terrorism.

81. The Office of Counter-Terrorism has continued to mainstream gender as a cross-cutting issue in all areas of its responsibilities. Through the support of a United Nations Counter-Terrorism Centre project on gender mainstreaming, the Office has worked to strengthen the capacity of all staff to integrate a gender perspective in their work, raise awareness about the importance of gender integration and women's participation and develop programmatic tools aimed at advancing gender equality and women's empowerment. The Secretary-General urges all programmatic United Nations entities to commit to meeting the target established in his report on women and peace and security ([S/2015/716](#)).

82. Requests from Member States for support for counter-terrorism are growing exponentially. With a mandate to provide capacity-building to Member States across the world, it is a challenge to meet the expectations and growing demands with very limited regular budget resources. The Office of Counter-Terrorism requires sustainable, predictable and diversified resources. The Secretary-General calls upon

Member States to provide the new Office and its partners in the new United Nations Global Counter-Terrorism Coordination Compact with additional financial and technical resources to enable the United Nations to effectively respond to the growing demands for capacity-building assistance from Member States and regional organizations.

83. The Secretary-General looks forward to the forthcoming review of the Global Counter-Terrorism Strategy by the General Assembly and the subsequent High-level Conference of Heads of Counter-Terrorism Agencies of Member States, at which he hopes new multilateral partnerships, grounded in practical measures, can be forged. He encourages Member States to fully utilize the potential of the United Nations to help in fostering and harmonizing multilateral cooperation.

84. The Secretary-General also calls for an improvement in the methodology, content and impact of the collective work of Member States as well as the United Nations, which needs to be depoliticized if the United Nations Global Counter-Terrorism Strategy is to have the desired impact on the ground. He therefore appeals to Member States for a consensual outcome of the review process of the Global Strategy. A strong consensus General Assembly resolution will send a resounding message to terrorists everywhere that the world is united in its resolve to defeat this scourge.

Annexes*

Annex I Supplementary information: development of the normative and legal framework

The 19 international legal instruments consist of: Convention on Offences and Certain Other Acts Committed on Board Aircraft, 1963; Convention for the Suppression of Unlawful Seizure of Aircraft, 1970; Convention for the Suppression of Unlawful Acts against the Safety of Civil Aviation, 1971; Protocol for the Suppression of Unlawful Acts of Violence at Airports Serving International Civil Aviation, 1988; Convention on the Prevention and Punishment of Crimes against Internationally Protected Persons, including Diplomatic Agents, 1973; International Convention against the Taking of Hostages, 1979; Convention on the Physical Protection of Nuclear Material, 1980; Amendment to the Convention on the Physical Protection of Nuclear Material, 2005; Convention for the Suppression of Unlawful Acts against the Safety of Maritime Navigation, 1988; Protocol to the Convention for the Suppression of Unlawful Acts against the Safety of Maritime Navigation, 2005; Protocol for the Suppression of Unlawful Acts against the Safety of Fixed Platforms Located on the Continental Shelf, 1988; Protocol to the Protocol for the Suppression of Unlawful Acts against the Safety of Fixed Platforms located on the Continental Shelf, 2005; Convention on the Marking of Plastic Explosives for the Purpose of Detection, 1991; International Convention for the Suppression of Terrorist Bombings, 1997; International Convention for the Suppression of the Financing of Terrorism, 1999; International Convention for the Suppression of Acts of Nuclear Terrorism, 2005; Convention on the Suppression of Unlawful Acts Relating to International Civil Aviation 2010; Protocol Supplementary to the Convention for the Suppression of Unlawful Seizure of Aircraft 2010.

Although the General Assembly adopted a number of terrorism-related resolutions and declarations in the past, an important milestone was the 1994 Declaration on Measures to Eliminate International Terrorism ([A/RES/49/60](#)). Following a report by my predecessor in May 2006, “Uniting against Terrorism: recommendations for a global counter-terrorism strategy”, the General Assembly arrived at a consensus resolution on “The United Nations Global Counter-Terrorism Strategy” on 8 September 2006. The Strategy has been reviewed biennially since then. Additionally, the General Assembly has adopted 55 resolutions since 2006 which have addressed different aspects of terrorism, such as the protection of human rights and fundamental freedoms while countering terrorism; mandates of specialized United Nations bodies such as the United Nations CTITF and UNCCT; and preventing the acquisition by terrorists of radioactive materials and of weapons of mass destruction.

The Security Council initially used its sanctions regime to address terrorism, such as the 1999 adoption of resolution 1267 and 1269 aimed at the Taliban in Afghanistan and later, Al-Qaida and related groups. Subsequent Council resolutions such as resolutions 1373, 1540 and 1624, have strengthened the legal framework for preventing and combatting terrorism. Since 2013, the Council has enacted further resolutions, often invoking Chapter VII, to address new types of terrorist threats. These include, among others, [SCR 2133 \(2014\)](#) which addressed the issues of kidnapping and hostage-taking by terrorists, and [SCR 2170 \(2014\)](#) and [2178 \(2014\)](#) on suppressing the flow of Foreign Terrorist Fighters (FTFs), financing and other support to terrorist groups in Iraq and Syria.

* The annexes are being circulated in the language of submission only and without formal editing.

Additionally, SCR 2178 (2014) addressed for the first time the need to counter violent extremism conducive to terrorism. SCR 2195 (2014) called for international action to prevent terrorists from benefiting from transnational organized crime. Similarly, in 2015, the Council adopted SCR 2199 (2015), aimed to prevent terrorist groups in Iraq and Syria from benefiting from trade in oil, antiquities and hostages, and from receiving donations. SCR 2242 (2015) outlined sweeping actions to improve implementation of its landmark women, peace and security agenda, covering its work on countering terrorism violent extremism conducive to terrorism. In SCR 2253 (2015), the Security Council expanded and strengthened its Al-Qaida sanctions framework to include a focus on ISIL, and outlined efforts to dismantle its funding and support channels. SCR 2309 (2016) addressed the issue of terrorist threats to civil aviation. SCR 2341 (2017) outlined new measures to protect critical infrastructure, while SCR 2354 (2017) focused on countering terrorist narratives. SCR 2368 (2017) renewed and updated the 1267/1989/2253 ISIL (Da'esh) and Al-Qaida Sanctions Regime.

In SCR 2370 (2017), the Security Council strengthened measures to prevent terrorists from acquiring weapons, while SCR 2379 (2017) addressed the accountability for crimes committed by ISIL in Iraq. SCR 2388 (2017) focused on disrupting human trafficking carried out by terrorist groups and SCR 2395 (2017) renewed the mandate of the Counter-Terrorism Committee Executive Directorate for a further four years. SCR 2396 (2017) addressed the evolving threat from foreign terrorist fighters through measures on border security, information-sharing and criminal justice. Other key United Nations bodies, such as the ECOSOC and the Human Rights Council, also contributed to the Organization's work on counter-terrorism during this period.

Annex II

Supplementary information: activities of United Nations entities in support of the United Nations Global Counter-Terrorism Strategy

Many CTITF entities actively work to implement the four pillars of the United Nations Global Counter-Terrorism Strategy. This annex highlights some of the key activities these entities have carried out over the last two years.

Pillar 1: Measures to address conditions conducive to the spread of terrorism

Pillar I of the Global Counter-Terrorism Strategy concerns measures to address conditions conducive to the spread of terrorism, such as preventing and resolving conflicts, reducing social exclusion and marginalization, and promoting dialogue, tolerance and understanding among civilizations, cultures and religions.

Conflict prevention and resolution

The Department of Political Affairs (DPA) is the operational arm for much of my good offices, preventive diplomacy and mediation work. This work is perhaps best exemplified by my special envoys, advisers and representatives, whether they lead regional political offices, regional strategies or are dispatched from Headquarters. Country-specific field-based missions, be they political or peacekeeping missions, led respectively by DPA and DPKO, also undertake preventive work as they look to identify and address possible triggers for a relapse or an escalation of conflict. For example, the United Nations Assistance Mission in Iraq has continued to promote inclusive political dialogue and national reconciliation towards a united, stable and peaceful Iraq, which addresses the needs of marginalized groups. DPKO and DPA are currently examining how peace operations should adapt to complex conflict environments where both terrorist and criminal groups are present.

Where the United Nations has neither an envoy nor a mission, Resident Coordinators and the United Nations Country Teams assist Member States, at their request, in addressing emerging challenges. The Joint DPA-UNDP Programme on Building National Capacities for Conflict Prevention supports local capacity building in this vein. UNDP and several United Nations agencies, funds and programmes carry out a wide range of prevention activities aimed at addressing the root causes of conflict. My Human Rights Up Front initiative has at its core a strong focus on prevention of large-scale human rights violations, which are often correlated with an increased risk of conflict.

Preventing violent extremism conducive to terrorism

In the Horn of Africa, UNDP has implemented projects to build community resilience in Kenya and Tanzania by supporting the development of public and religious institutions and investing in youth-led organizations, movements and networks. In Jordan, UNDP organized an inter-religious dialogue in November 2016, which brought together more than 100 participants from 25 countries to discuss the instrumental role of religious leaders and religious institutions in enhancing diversity, tolerance and social cohesion to prevent violent extremism conducive to terrorism. In Kyrgyzstan, UNDP is working with social workers and local administrations to increase their responsiveness to women and girls at risk of radicalization.

UNODC, UNOCT and CTED have jointly developed a project on Managing Violent Extremist Offenders and Preventing Radicalization to Violence in Prisons. This project involved the publication of a comprehensive handbook for prison staff on managing the risk of radicalization in prisons and will soon start providing technical

assistance to pilot countries. Specific objectives of the project include fostering cooperation among relevant national authorities, strengthening prison safety and security and advising on prison-based disengagement programmes.

In September 2017, UNDP published a study on “*The Journey to Extremism in Africa: Drivers, Incentives and the Tipping Point for Recruitment*”, which was based on interviews with 718 individuals from Cameroon, Kenya, Niger, Nigeria, Somalia and Sudan. UNDP, UNOCT and many other United Nations entities continue to support the development of inclusive and comprehensive national and regional Plans of Action to prevent violent extremism, based on national ownership and reflecting local, regional and national contexts.

UN Women has highlighted the important role of women in preventing violent extremism as and when conducive to terrorism. It is implementing research projects to explore the factors behind women’s radicalization and mobilization in East Africa, the Sahel, Central Asia, the Balkans and South and Southeast Asia. UN Women also supports women’s organizations and civil society actors to strengthen partnerships with government to enhance women’s economic empowerment and promote women’s participation in the development and implementation of strategies and measures to prevent violent extremism conducive to terrorism.

Promoting dialogue, tolerance and understanding

The UN Alliance of Civilizations (UNAOC) has continued its efforts to promote interreligious and intercultural dialogue and mutual understanding. For example, it partnered with the European Union and the United Nations Regional Information Centre in Brussels to organize a symposium on “Hate Speech Against Migrants and Refugees in the Media” in January 2017, within the framework of the UNOAC #SpreadNoHate campaign. UNESCO is spearheading the International Decade for the Rapprochement of Cultures (2013–2022), engaging a variety of actors in intercultural and interreligious dialogue to strengthen tolerance, mutual understanding and respect, to promote diversity and inclusion as strengths for all societies.

In July 2017, the United Nations Office on Genocide Prevention and the Responsibility to Protect launched the “Plan of Action for Religious Leaders and Actors to Prevent Incitement to Violence that Could Lead to Atrocity Crimes”, which made detailed recommendations to prevent and counter incitement to violence, enhance dialogue and collaboration, and contribute to building peaceful, just and inclusive societies.

Countering terrorist narratives

The CTITF Inter-Agency Working Group on Communications has developed capacity-building and technical assistance projects related to countering terrorist narratives when requested by Member States. For example, UNOCT is implementing a project on Preventing Violent Extremism through Strategic Communications which led to the development of the United Nations Strategic Communications Approach to Preventing Violent Extremism, which includes key recommendations and guidance on how United Nations entities should communicate about violent extremism using United Nations values as a foundation for effective alternative narratives that resonate at the local level.

CTED has promoted the adoption of “Tech Against Terrorism”, an initiative to support the ICT industry tackle terrorist exploitation of the Internet, while respecting human rights. The initiative was launched in 2017 and was subsequently recognized by Security Council resolution [2395 \(2017\)](#) and [2396 \(2017\)](#).

The Department of Public Information has used its traditional and digital media multilingual platforms, its global network of United Nations Information Centres and its array of outreach partners to raise global awareness and encourage support for fostering understanding and non-violence. These activities were often linked to the commemoration of United Nations international days and observances such as the International Day for the Elimination of Racial Discrimination, the International Day of Peace and the International Day for Tolerance.

Preventing violence against women and girls

The United Nations condemns all forms of violence against women. In December 2016, the Special Representative of the Secretary-General on Sexual Violence in Conflict produced a report highlighting the systematic and widespread use of sexual violence as a tactic of terrorism by ISIL. This report presented preliminary information that can serve as a basis for the consideration of listing of individuals, and deepening knowledge and understanding of the systematic use of sexual violence as a tactic of terrorism and its links with trafficking in persons. Following the signing by the United Nations and Iraq of a Joint Communiqué on the prevention of and response to conflict-related sexual violence in Iraq in December 2016, the Special Representative of the Secretary-General on Sexual Violence in Conflict has been supporting Iraq in its efforts in developing an implementation plan to address this issue.

Pillar II: Measures to prevent and combat terrorism

United Nations entities have increased their engagement with Member States on a number of Pillar II topics, especially enhancing law enforcement and border controls and countering the financing of terrorism.

Law enforcement and border control

Over the past two years, the Security Council has adopted a number of resolutions containing provisions on law enforcement and border control in the context of counter-terrorism. However, fewer than a third of Member States have implemented Advance Passenger Information systems. To address this, UNOCT, CTED and range of United Nations entities delivered a project on Advance Passenger Information for 43 Member States that are most affected by the foreign terrorist fighter phenomenon. Many of these Member States are now implementing national Advance Passenger Information Systems that are fully compatible with their border management infrastructures as well as international standards and obligations.

ICAO has worked with Member States and industry groups to ensure the implementation of international civil aviation standards and recommended practices and policies to prevent acts of unlawful interference and enhance global civil aviation security, facilitation and related border security matters.

ODA has continued to support the efforts of Member States to prevent the acquisition of small arms and light weapons by terrorists and terrorist groups. It has implemented a pilot project in the Lake Chad Basin, which provided technical assistance to Cameroon, Chad, Niger and Nigeria to support and strengthen their legal and judicial frameworks against small arms and light weapons.

The 1267 Committee adopted a range of recommendations of the Monitoring Team aimed at improving the operational effectiveness of the 1267 and 1988 sanctions regimes. Both Committees have continued to list, review and delist individuals and entities that fulfil the criteria of the two regimes, thus ensuring that the two sanctions lists are appropriately targeted to respond to the evolving threat.

Combating the financing of terrorism

CTED continued to strengthen its partnerships with international organizations, including the Financial Action Task Force (FATF), to promote the effective implementation of international counter-financing of terrorism standards, especially on freezing terrorist assets, pursuant to Security Council resolutions [1373 \(2001\)](#), [2178 \(2014\)](#) and [2253 \(2015\)](#). In August 2016, CTED launched a database of national authorities responsible for asset-freezing, aimed at facilitating third-party requests for the freezing of terrorist assets. During 2017, CTED engaged with the private sector to help assess the terrorism-financing risks posed by new payment products and services.

UNODC further strengthened the ability of Member States, including Afghanistan, Algeria, Egypt, Kazakhstan, Kyrgyzstan, Morocco, South Africa, Tajikistan, Tunisia, and Uzbekistan, to combat the financing of terrorism under its Global Programme against Money-Laundering, Proceeds of Crime and the Financing of Terrorism. UNODC has recently completed the development of six operational courses on countering the financing of terrorism, which have been designed for intelligence, police, financial investigation units, prosecutors and investigators.

Preventing and responding to CBRN and WMD attacks

The reporting period saw growing concerns about the threat from terrorist use of chemical, biological, radiological and nuclear (CBRN) weapons.

OPCW continued its comprehensive and long-standing programmes to support Member States to prevent and respond to an attack involving chemical weapons through the full and effective implementation of the Chemical Weapons Convention. This included providing training for border and customs officials to detect the illicit traffic of chemical materials. To improve the ability of the United Nations system to respond to terrorist CBRN attacks, the CTITF Working Group on preventing and responding to WMD attacks, co-chaired by IAEA and OPCW, implemented a project to ensure effective inter-agency interoperability and coordinated communication in the event of chemical and/or biological attacks.

The Office for Disarmament Affairs continued to support the efforts of the 1540 Committee to strengthen the implementation of Security Council Resolution 1540 by Member States. In this regard, it has organized or supported more than 50 events.

Pillar III: Measures to build States' capacity to prevent and combat terrorism and to strengthen the role of the United Nations system in this regard

Pillar III recognizes that Member States need to have the capacity to prevent and combat terrorism, and that international assistance in that regard must be provided in a coordinated and coherent manner. It specifically envisages a strong role for the United Nations in the provision and coordination of such coherent assistance in all four pillars of the Global Strategy.

UNOCT's Integrated Assistance in Countering Terrorism (I-ACT) initiative is specifically designed specifically to provide holistic assistance to a requesting Member State by strengthening coordination and coherence among all United Nations entities working in that country. The I-ACT initiative in the Sahel region is implementing nine projects covering priority issues including preventing violent extremism conducive to terrorism, border management and enhancing the rule of law and criminal justice. In Mali, the I-ACT initiative has organized workshops to enhance the capacity of Malian criminal justice and law enforcement officials to strengthen judicial cooperation and develop strategies to understand the process of radicalization that leads to terrorism.

The United Nations Counter-Terrorism Centre (UNCCT) has completed 15 capacity-building projects and implemented an additional 30 projects to assist Member States, at their request, to implement the Global Strategy. The General Assembly recognized the important work carried out by UNCCT in its landmark resolution 71/291, which established UNOCT and transferred the Centre into the newly created Office. UNCCT is focused on ensuring that its programming is responsive to the emerging and evolving threats of terrorism and delivers genuine impact in the field. For example, it has expanded its programming to include cyber issues; preventing and responding to WMD terrorist attacks, and promoting the human rights based treatment of child returnees. It has also consolidated disparate projects into larger multi-year programmes for enhanced impact and sustainability.

Assisting the implementation of counter-terrorism legislation and enhancing the capacity of criminal justice officials and law enforcement officers

UNODC is helping to implement the Airport Communication Project, which aims to create secure, real-time operational communication between participating international airports in Africa, Latin America and the Caribbean in order to disrupt the various manifestations of transnational organized crime and terrorism in international airports. As a result of the project, the Sahel Joint Airport Interdiction Task Forces intercepted a number of foreign terrorist fighters travelling to and from armed conflict zones.

Combatting the evolving threat from foreign terrorist fighters

The United Nations has continued to adopt an “All-of-UN” approach to provide capacity-building assistance to Member States to counter the flow of foreign terrorist fighters. The United Nations Foreign Terrorist Fighters Capacity Building Implementation Plan addresses the full life-cycle of foreign terrorist fighters, including projects related to prosecution, rehabilitation and reintegration to support Member States in their efforts to address returnees. New projects have also been added which specifically address women and children. Of the 50 projects in the plan, 35 are now being implemented by 13 CTITF entities.

UNODC is delivering a major initiative to strengthen national legal frameworks and the capacity of criminal justice and law enforcement officials to respond to the threat posed by foreign terrorist fighters in the Middle East, North Africa and South-Eastern Europe. During this reporting period, this initiative has produced a manual on foreign terrorist fighters for judicial training institutes in South Eastern Europe and has established multi-agency task forces for judicial cooperation on terrorist cases in the Middle East and North Africa region.

In May 2016, UNICRI and INTERPOL organized an International Workshop in Turin on Responding to the Threat of Returning Foreign Terrorist Fighters by Promoting and Implementing Rehabilitation and Reintegration Strategies. The workshop presented real case scenarios to simulate operational situations and identify potential gaps and solutions in relation to the threat of foreign terrorist fighters.

The United Nations Assistance Mission in Somalia has provided advice to the Federal Government on implementing a national programme for the treatment and handling of disengaged combatants. In October 2017, it completed a project which provided job training to 1,000 disengaged fighters and community members in Mogadishu, Baidoa, Kismaayo and Beletweyne.

The CTITF Working Group on adopting a Gender Sensitive Approach to Preventing and Countering Terrorism and Violent Extremism has designed a project on the gender dimensions of the returning foreign terrorist fighter challenge, which will

provide a concrete tool for Member States on the gender dimensions of rehabilitation and reintegration procedures and mechanisms.

Pillar IV: Measures to ensure the protection of human rights and the rule of law while combating terrorism

Protection of human rights

Country visits by the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism between 2016–2018 included Sri Lanka (2017), Tunisia (2017) and Saudi Arabia (2017). The Special Rapporteur’s broader thematic reports have provided the means to remind, clarify and advise upon the legal obligations of Member States, as the methods and means of counter-terrorism and prevention of violent extremism conducive to terrorism try to keep pace with the changing technological, territorial, and behavioural patterns of terrorist actors and organizations.

The CTITF Working Group on Promoting and Protecting Human Rights and the Rule of Law while Countering Terrorism, chaired by OHCHR, has begun implementing its global capacity-building project to support the integration of human rights in the counter-terrorism initiatives of security and law enforcement officials. Training sessions and engagement with senior government officials have taken place in Jordan, Iraq, Mali, Nigeria and Tunisia, with further trainings to take place in Cameroon in 2018. The Working Group has also published five reference guides, which provide practical guidance for national action on human rights-compliant counter-terrorism measures.

UNHCR continues to provide support to Member States in upholding international protection principles while addressing legitimate security concerns, including the proper registration of asylum seekers and refugees by border officials trained in relevant aspects of security, refugee, and human rights protection.

Support for victims of terrorism

The CTITF Working Group on Victims of Terrorism has promoted a number of resources to support the victims of terrorism. This includes the Victims of Terrorism Support Portal, which is dedicated to and highlights the importance of those individuals around the world that have been attacked, injured, traumatized or lost their lives during terrorist attacks. In 2017, DPI produced a documentary, “Surviving Terrorism: Victims’ Voices from Norway”, featuring two victims of the 2011 terrorist attack in that country to raise awareness of the importance of supporting victims of terrorism.

Supplementary Information: Matrix of UN Counter-Terrorism Projects and Activities

This summary matrix of counter-terrorism projects, which United Nations entities under the CTITF framework are carrying out provides an overview of the range and breadth of counter-terrorism-related assistance of the United Nations. The global reach of these projects demonstrates the resourcefulness of United Nations entities and the opportunities available for pooling resources and synergies. As such, it serves as a valuable source of information for programming, monitoring and evaluating projects.

This matrix of projects and activities includes essential information on all United Nations Counter-Terrorism Projects and Activities being carried out or planned by CTITF entities. As of February 2018, CTITF entities have a total of 320 projects across the four pillars of the Strategy: 120 projects under Pillar I; 55 projects under

Pillar II; 128 projects under Pillar III; and 17 projects under Pillar IV. The CTITF matrix shows that since the publication of the last report in 2016, the number of United Nations counter-terrorism projects and activities has grown under Pillars I and III in particular, which indicates that CTITF entities acknowledge the importance of addressing the conditions conducive to the spread of terrorism and to undertake necessary measures to build States' capacities to combat and prevent terrorism. Projects under Pillars II and IV have remained virtually the same in number since 2016.

CTITF Matrix of UN Counter-Terrorism Projects and Activities

Pillar I of the UN Global Counter-Terrorism Strategy

120 projects

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
1	Pilot Project on Countering Radicalization and Violent Extremism in the Sahel-Maghreb (Jul. 2015–Jun. 2019) UNICRI	Ongoing	Preventing and countering radicalization, terrorist recruitment and violent extremism.	Sahel, Maghreb
2	Risk Assessment Tool for Indonesian Violent Extremist Offenders (Oct. 2014–Aug. 2017) UNICRI	Completed	Assisting and supporting the development of a violent extremist risk assessment tool/protocol.	Indonesia
3	Development of Rehabilitation and Reintegration Programs in Indonesian Corrections (Mar. 2015–Mar. 2017) UNICRI	Completed	Providing technical assistance to strengthen the capacity to deal with returning Foreign Terrorist Fighters with a focus on rehabilitation in prison settings.	Indonesia
4	Strengthening National Capacities for Rehabilitation of violent extremism offenders and Foreign Terrorist Fighters (FTFs) (Jan. 2012–Aug. 2017) UNICRI	Completed	Assisting in disengagement and rehabilitation programs related to preventing radicalization in prison settings.	Global
5	Assessing pre-conditions and developing a diversion pilot program for potential foreign terrorist fighters and others at risk (Jan. 2016–Aug. 2018)	Ongoing	Developing guidelines to support legal reform and technical activities that address challenges presented by the youth.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	UNICRI			
6	Enhanced rehabilitation and reintegration efforts focused on foreign terrorist fighters (Oct. 2016–Jun. 2018) UNICRI	Ongoing	Following-up to initiative rehabilitation and reintegration of violent extremist offenders with a three days conference.	Global
7	Enhancing Understanding of the ‘Foreign Terrorist Fighters’ (FTFs) Phenomenon in Syria (Sep. 2014–Jul. 2017) UNCCT	Completed	Enhancing the understanding of FTFs’ motivations and the risk that returning FTFs pose.	Global
8	Preventing Violent Extremism (PVE) through Strategic Communications (2016–2019) UNCCT	Ongoing	Enhancing understanding and awareness of strategic communications for PVE. Building capacity through workshops and technical trainings.	Global
9	Facilitate Coordinated “One-UN” Support to Member States on Preventing Violent Extremism (PVE) Policy-Making and Developing National and Regional PVE Action Plans (2018–2019) UNCCT, UNDP	Ongoing	Providing support to Member States and regional organizations in developing national/ regional PVE Plans of Action.	Global
10	Enhancing information Sharing on Foreign Terrorist Fighters (FTFs) among Member States (2018–2019) UNCCT, INTERPOL	In development	Enhancing cooperation and increasing quality and quantity of available information about FTFs. Providing a conference and three workshops.	Global
11	Enhancing Member State Capacities to Exploit Social Media in relation to Foreign Terrorist Fighters (FTFs) (2018–2019) UNCCT, INTERPOL	In development	Supporting information sharing and increasing investigative capacities related to FTFs and social media. Providing 3 workshops.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
12	Preventing Violent Extremism (PVE) through Youth Empowerment in Jordan, Libya, Morocco and Tunisia (2018) UNCCT, UNESCO	Ongoing	Empowering youth to become key actors in PVE by tools/modules; media training materials; PVE strategies; organizing campaigns, regional forums and workshops.	Regional
13	Promoting Dialogue, Tolerance and Openness through Media to Counter Narratives Associated with Terrorism in the Arab Region (2018) UNCCT, UNESCO, LAS	In development	Enhancing the capacity of youth and media professionals to use the media to counter the spread of terrorist narratives.	Regional
14	Capacity-Building of Technical and Vocational Training Institutes (TVETs) in Pakistan (Jan. 2017-Jul. 2017) UNCCT, PMYP, ILO	Completed	Improving the capabilities of principals and managers of TVETs to enable rehabilitation and reintegration. Provided workshops, group exercises and case studies.	Pakistan
15	Promoting Dialogue and Understanding and Strengthening Community Engagement in Implementation of the Global Counter-Terrorism Strategy and Security Council resolution 2178 (2017) UNCCT, CTED	Completed	Promoting dialogue between local communities, youth, women and other civil society groups.	National
16	Rehabilitation of Juveniles in Prisons in Pakistan (2016–2018) UNCCT	Ongoing	Improving access to jobs and job retention skills for juveniles charged under terrorism-related offences.	Pakistan
17	Youth Employability in Bangladesh (2018) UNCCT, ILO	Ongoing	Improving access to jobs and job retention skills for youth. Providing national training workshops, group exercises and case studies.	Bangladesh

Serial	Project Title/Duration/CTTF Entities	Status of Implementation	Main Activities	Geographical Scope
18	Technical Assistance on the Management of Violent Extremist Offenders and the Prevention of Radicalization to Violence in Prison (2017–2021) UNODC, UNCCT, CTED, EU	Ongoing	Building the capacity of prison administrations in selected Member States to effectively manage violent extremist prisoners and prevent radicalization and violence in prisons.	Jordan, Kazakhstan, Morocco, Tunisia
19	Community Violence Reduction (CVR) projects in Mali MINUSMA, DPKO-DDR	Ongoing	Preventing the recruitment of youth at-risk by armed groups via inclusive community violence reduction projects.	Mali
20	Community Violence Reduction (CVR) projects in the Central African Republic MINUSCA, DPKO-DDR	Ongoing	Preventing the recruitment of youth at-risk by armed groups via inclusive community violence reduction projects.	Central African Republic
21	Mine Action for Preventing Violent Extremism DPKO-UNMAS	Ongoing	Reducing incentives to join violent extremist groups and providing sustainable alternatives through mine action activities.	Somalia, Mali
22	Strengthening the culture of peace and citizenship in Burundi UNESCO	Ongoing	Training and organization of a Network of Peace Apostles in each province.	Burundi
23	Networks of Mediterranean Youth (NET-MED Youth) (2014–2018) UNESCO	Ongoing	Developing competencies of the youth to exercise their rights and duties and engage as active citizens, also in decision-making and policy planning.	Eastern and Western Mediterranean Sea Basin
24	Comparative research on peace and intercultural dialogue in the Africa and Arab Maghreb regions (2016–2017) UNESCO	Completed	Supporting the International Decade for the Rapprochement of Cultures by mobilizing research communities on cultural literacy for cross regional research.	Africa, Maghreb
25	Conflict prevention and Countering the Appeal of Terrorism in Nigeria through Intercultural Dialogue and Education (2012–2015) UNESCO	Completed	Providing technical assistance; sensitization programs; peace education; and creating avenues for dialogue amongst communities.	Nigeria

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
26	Promoting a Culture of Peace, Conflict Management, Citizenship, Democracy and Good Governance through non-formal education in Burkina Faso (Sep. 2014-Oct. 2015) UNESCO	Completed	Supporting conflict prevention and peace education and strengthening social inclusion of vulnerable communities.	Burkina Faso
27	Second International Conference on “Youth Volunteering and Dialogue: preventing violent extremism and strengthening social inclusion” (25-27 Sep. 2017) UNESCO	Completed	Presenting ongoing action by young civil society participants and elaborating a global joint program on strengthening competencies to prevent youth radicalization.	Global
28	King Abdullah bin Abdulaziz International Programme for a Culture of Peace and Dialogue (2013–2018) UNESCO	Ongoing	Spreading the concept of a culture of peace and dialogue and fostering greater intercultural cooperation and respect for cultural diversity.	Global
29	Global Data Project on Intercultural Dialogue Phase I (2018–2019) UNESCO	Ongoing	Creating a global corpus of data to understand drivers of effective dialogue and predict suitable types of intervention.	Global
30	Promoting intercultural competences based on Human Rights (2018-2019) UNESCO	Ongoing	Launching a manual on intercultural competences based on human rights and developing a virtual reality tool on empathy.	Global
31	Publication of the ‘Long walk of peace’ section of the research study on “Progress and Challenges for the UN Peace Agenda, 70 years after the creation of the United Nations and UNESCO.”(2015–2018) UNESCO	Ongoing	Partnering with Abat Oliba CEU University to launch a research study about the UN System’s advancement of peace and work to support the UN SG’s prioritization of prevention.	Global
32	Extremism Leading to discrimination against	Ongoing	Developing an understanding of violent extremism’s discriminatory	Asia and

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	women and girls in the Asia-Pacific Region UNESCO		effect on women and girls and gender equality.	Pacific
33	National consultation on the situation in prisons in Senegal: Improvement of the condition of detention, social integration, and prevention of violent extremism through education (May 2017) UNESCO	Completed	Providing a forum for the Senegalese government, civil society and research community as well as UN organizations.	Senegal
34	Initiative on Global Citizenship Education: Educating for a culture of lawfulness (2018-2019) UNESCO, UNODC	Ongoing	Strengthening the capacity of policy-makers and teachers to undertake activities to promote the rule of law. Providing materials and workshops.	Global
35	Promoting inclusion and rights of disadvantaged groups at city level, policies and practices UNESCO	Ongoing	Assessing good practices developed in selected cities in partnership with regional organizations.	Eastern Africa
36	Working with Religious Leaders UNESCO	Ongoing	Raising awareness among religious leaders about their role to promote peace and dialogue among youth.	Regional (Arab States)
37	Working with Media Professionals UNESCO	Ongoing	Raising awareness among media professionals about their role to promote peace and dialogue with youth.	Regional (Arab States)
38	Emergency technical assistance to Niger (Oct. 2017-Jul. 2018) UNESCO	Ongoing	Providing technical assistance to revitalize cultural practices for resilience and mutual understanding between displaced and host communities.	Niger
39	Promoting dialogue and peace in communities sharing transboundary water resources in the Sahel UNESCO	In development	Promoting peaceful joint community management of shared transboundary water resources, and participation of women in decisions.	Sahel G5 Member States
40	UNESCO Open School Programme (since 2000) UNESCO	Ongoing	Reducing violence indicators in urban centers, benefiting youth in 27 states.	Brazil and Central America

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
41	Capacity building workshops on gender equality and non-violence UNESCO	Ongoing	Sensitizing the youth to the concept of gender equality and non-violence through artistic expression.	Egypt
42	Support to human rights and citizenship education within the non-formal sectoral, including support to youth participation mechanisms in Mauritania, Morocco and Tunisia UNESCO	Ongoing	Targeting networks of youth with contextualized training cycles focusing on human rights and democracy education.	Mauritania, Morocco, and Tunisia
43	Development of participative democracy by improving youth public policies and popular participation mechanisms in Brazil (2013–2017) UNESCO	Completed	Helping create participatory youth public policies; recruiting consultants and organizing youth consultations.	Brazil
44	Youth Leading Change for Peace in Asia and Pacific UNESCO	In development	Empowering youth as agents of peace. Identifying pathways for addressing inequality, poverty and violence to promote sustainable development.	Asia and Pacific
45	Empowering youth as agents of social change in Timor-Leste (since 2015) UNESCO	Ongoing	Empowering youth through sports participation and providing workshops on organizing sports events.	Timor-Leste
46	Policy Guide on the Prevention of Violent Extremism (PVE) through Education (Mar. 2017) UNESCO	Completed	Helping develop effective and appropriate education-related action, contributing to national PVE efforts.	Global
47	Training and Capacity-Building Workshop in Addis Ababa, Ethiopia, on the prevention of ideologically motivated violence (21-23 Feb. 2017) UNESCO, AU	Completed	Improving the understanding of drivers of violent extremism and identifying priority areas of intervention, including by using educational resources.	Regional
48	Second phase of the capacity building workshop in Albania	In development	Developing a teacher program to improve the curricula on intercultural and interreligious understanding.	Albania

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	(2018) UNESCO			
49	UNESCO Clearinghouse on Global Citizenship Education with a focus on PVE-E (2018) UNESCO	Ongoing	Providing access to relevant educational resources on the prevention of violent extremism.	Global
50	Integrated Heritage Education Programme “Learning through Heritage: Enhancing Youth Engagement” UNESCO	In development	Engaging children and youth in promoting, protecting and transmitting all forms of heritages to integrate their values into the educational system.	Global
51	World Heritage Youth Forum (Annual event) UNESCO	Ongoing	Engaging tomorrow’s decision-makers in heritage conservation while fostering intercultural learning and exchanges.	Global
52	Building Youth Skills and Bolstering Peace in Iraq, Jordan, Lebanon and Syria UNESCO	In development	Building Youth Skills and Bolstering Peace in Iraq, Jordan, Lebanon and Syria	Iraq, Jordan, Lebanon and Syria
53	Project proposals on Preventing Violent Extremism (PVE) through Youth Empowerment in the Sahel and Lake Chad region UNESCO	In development	Proposals for PVE through Youth Empowerment in Mali, Niger, Cameroun, Chad, Mauritania and Nigeria.	Sahel and Lake Chad
54	Capacity-Building Workshop in Dakar on Prevention of Violent Extremism (PVE) through Education in West Africa and the Sahel (9–11 May 2017) UNESCO, OIF	Completed	Strengthening the capacities of education policy makers and teacher educators to implement policies and practices that contribute to PVE.	West Africa, Sahel
55	Implementation of the recommendations of the Asia Pacific Youth Peace and Security consultation UNESCO, UNFPA, UNV, UNDP	In development	Engaging youth in video making to promote peace building.	Asia and Pacific
56	Generation What Asia	In development	Projecting youth values and visions of	Asia and

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	and the Pacific (2018) UNESCO		the future, including questions relating to violence and bullying by a transmedia campaign.	Pacific
57	#YouthWagingPeace: A Youth-Led Guide to Prevent Violent Extremism (PVE) (2017) UNESCO	Completed	Providing a youth-led guide on PVE and guidelines for change agents. (MGIEP).	Global
58	Peace Connect 360 UNESCO	In development	Organizing “Youth run peace education” centers in selected countries.	Regional
59	Promoting a Youth Network for Global Citizenship Education (GCED) in the Arab States UNESCO	Ongoing	Empowering young advocates with leadership skills to promote peace, tolerance as well as GCED into national systems.	Arab States
60	Young Actors for Peace and National Reconciliation in Mali UNESCO, IOM, UNICEF	In development	Strengthening engagement of youth and women as actors for peace in alignment with the Agreement for Peace and National Reconciliation.	Mali
61	Giving voice to the SDG generation: Engaging young women and men as partners for development (replication/contextualization of NET-MED Youth in Africa) UNESCO	In development	Creating a platform to channel the aspirations of youth towards regional development by civic engagement, media and information literacy and sexuality education.	Malawi, Mozambique, Zambia, Zimbabwe
62	Networks of Central Asian Youth (replication/contextualization of NET-MED Youth in Central Asia) UNESCO	In development	Empowering youth for active involvement in public life and promoting social cohesion, youth social entrepreneurship opportunities, cultural heritage and the diversity of identities.	Kazakhstan, Kyrgyzstan, Tajikistan and Uzbekistan.
63	“From peace on the pitch to peace in the community”, using sports and physical education in fostering culture of peace among young women and men in Mozambique	In development	Fostering participation and inclusion using sport as a tool for education. Support marginalized and disabled youth to develop their personality and character.	Mozambique

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	UNESCO			
64	Youth Empowerment: Media and Information Literacy as a response to prevent hate and violent extremism UNESCO	In development	Contributing to prevent hate and violent extremism through Media and Information Literacy.	Jordan
65	Improving Women's Participation in Political Processes as Peace Building Ambassadors UNESCO, UN WOMEN, UNDP	Completed	Supporting peaceful electoral processes in the lead-up to 2018 elections through women's inclusion in national policies as ambassadors of peace.	Sierra Leone
66	UNESCO International Conference on the Prevention of Violent Extremism: Taking Action, in New Delhi, India (19–20 Sep. 2016) UNESCO	Completed	Promoting PVE education among policy makers and open dialogue within schools and informal education.	Global
67	Translation of "UNESCO's Teacher's Guide on the Prevention of Violent Extremism" in French, Arabic, Russian, Albanian, Bosnian, Croatian, Serbian, Urdu, German (2017) UNESCO	Completed	Giving practical advice to teachers at the upper primary/lower secondary level on classroom discussions in relation to PVE and radicalization.	Global
68	Multisector project for promoting peace through development of skills for life and the world of work and supporting socio-economic integration of youth in the Sahel UNESCO	Ongoing	Developing skills among youth and women for socio-economic empowerment and integration. Supporting the implementation of inclusive public policies and pedagogical methods.	Burkina Faso, Mali, Niger, Mauritania and Senegal
69	Global citizenship education through literacy and non-formal education programs UNESCO	Ongoing	Developing strategic guidelines on Global Citizenship Education and Prevention of Violent Extremism through Education.	Burkina Faso, Mali and Mauritania
70	Promoting peace and Preventing Violent Extremism (PVE)	In development	Supporting Koranic school graduates' socio-economic integration by developing additional modules.	Mali, Mauritania, Niger and

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	through Koranic schools UNESCO			Senegal
71	Integrating Intangible Cultural Heritage into Education (May 2017) UNESCO	Completed	Integrating intangible cultural heritage into education by a thematic working group on PVE.	Global
72	World Heritage Education Programme (“World Heritage in young hands kit”, and “Patrimonoito’s World Heritage Adventures”.) (Annual event) UNESCO	Ongoing	Enhancing the youth’s knowledge of cultures and strengthening a shared sense of belonging and ownership of cultural heritage.	Global
73	World Heritage Volunteers action camps (Annual event) UNESCO	Ongoing	Engaging youth in the protection of all forms of heritage and the promotion of cultural diversity.	Global
74	High-Level side-event during UNESCO’s 38th General Conference on Preventing and Countering Violent Extremism (6 Nov. 2015) UNESCO	Completed	Providing a forum for technical debates with prominent organizations around the theme of “What works in PVE?”	Global
75	UNESCO PVE Friends (2016-ongoing) UNESCO	Ongoing	Providing a platform for a group of UNESCO Friends of Preventing Violent Extremism.	Global
76	Preparing Teachers for Global Citizenship Education UNESCO	Ongoing	Building teachers’ capacity to make students proactive contributors to a just, peaceful, tolerant, inclusive, secure and sustainable world.	Regional (Asia)
77	Digital Kids Asia Pacific (2018–2019) UNESCO	Ongoing	Using a Digital Citizenship Competency Framework to assess children’s ICT practices, attitudes and behaviors.	Asia and Pacific
78	UNESCO training module for educational planners on Preventing Violent Extremism (Jan. 2018) UNESCO	Completed	Developing a training module for educational planners on PVE to enable the integration of PVE in national education plans.	Morocco, Tunisia, Algeria and Mauritania
79	Empowering the education system to	Ongoing	Countering hate speech through global citizenship education. Training	Morocco

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	promote global citizenship education and living together UNESCO		administrators, teachers, and students to identify risks of radicalization.	
80	Empowering pupils, teachers and school inspectors to prevent hate speech and violent behavior through the promotion of global citizenship education and living together concept — Inception phase UNESCO	In development	Providing a Framework of Global Citizenship Education (GCE).	Morocco
81	Preventing violent extremism (PVE) through Education and Media in Morocco UNESCO	Ongoing	Implementing pilot activities reinforcing the capacities of learners, education and media professionals to counter hate speech.	Morocco
82	Promoting Global Citizenship Education and Prevention of Violent Extremism through literacy and non-formal education programs in Mauritania UNESCO	Completed	Integrating GCE and PVE through education (PVE-E) approaches and concepts into training modules and guides.	Mauritania
83	Enhancement of Literacy in Afghanistan (ELA) Program UNESCO	Ongoing	Providing access to the educational system and or links to employment to youth and adults with limited literacy and basic education.	Afghanistan
84	Integrating Preventing Violent Extremism (PVE) Concepts in the National Teacher Preparation Program in Lebanon UNESCO	Ongoing	Helping pre-service teachers contribute to a more inclusive and peaceful world. Reviewing policies designed to equip teachers with knowledge and skills required.	Lebanon
85	A comprehensive website to provide evidence on what works in the prevention of violent extremism (PVE) through education (2018)	Ongoing	Identifying best practices in PVE-E; mapping existing evidence; developing an interactive website; and organizing side events.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	UNESCO			
86	Teachers' guides to prevent violent extremism (PVE) through the promotion of digital citizenship education (2018) UNESCO	Ongoing	Publicizing teachers' guides to promote digital citizenship, empowering citizens to access, understand and use, create and share information and media in a critical way.	Global
87	A guide to support staff of Technical and Vocational Education and Training (TVET) in the prevention of violent extremism (PVE) through education (2018) UNESCO	Ongoing	Publishing an online booklet for TVET staff to serve as a practical reference guide on PVE.	Global
88	Capacity-building workshop in Almaty, Kazakhstan, on Prevention of Violent Extremism (PVE) through Education (2017) UNESCO, IOM	Completed	Integrating neuroscience, contemplative science and critical pedagogy to build competencies for critical inquiry mindfulness, empathy and compassion.	Global
89	Providing guidance to teach political engagement (2018-2019) UNESCO	Ongoing	Guiding educational stakeholders on teaching political engagement by an expert meeting and publishing of pedagogical guidance.	Global
90	Educating about the history of genocide (Nov. 2016) UNESCO	Completed	Educating policy makers about the history of genocide.	Côte d'Ivoire, Mali, Niger, the Gambia and Senegal
91	2017 International Conference on Education and the Holocaust (4-8 Dec. 2017) UNESCO	Completed	Advancing learning about how and why the Holocaust happened and how extreme violence can erupt in a society	Global
92	Educating about the Holocaust and the prevention of genocide. A policy guide (2017) UNESCO	Completed	Suggesting key learning objectives for education about the Holocaust, as well as Global Citizenship Education.	Global
93	Addressing anti-Semitism through education. Policy	In development	Equipping education policy makers with guidelines on addressing antisemitism.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	guidelines (2018) UNESCO			
94	The “CRIANÇA ESPERANÇA” Programme (2004–2018) UNESCO	Ongoing	Promoting social inclusion, education and basic human rights to socially vulnerable populations.	Brazil
95	Youth Empowerment: Media and Information Literacy as a response to prevent hate and violent extremism (2016–2017) UNESCO	Completed	Empowering youth and women for building peace and their participation in media.	Asia and Pacific
96	Value-based digital citizenship education UNESCO	Ongoing	Providing policy guidelines to develop essential skills and value-based digital citizenship among children and youth to foster next-generation leaders.	Global
97	International Conference “Internet and the Radicalization of Youth: Preventing, Acting and Living Together” in Québec City, Canada (30 October–1 November 2016) UNESCO	Completed	Creating a UNESCO Chair in the fight against radicalization and PVE, encouraging research to prevent Internet-related aspects of radicalization.	Global
98	IFAP session on “Media and the Euro-Arab Dialogue: New Perspectives” in Paris, France (9–10 December 2016) UNESCO	Completed	Driving the Euro-Arab cooperation forward on the issues of PVE and promoting social inclusion.	Global
99	Conference on Youth and Information Technology: Towards counter-extremism policies, in Beirut, Lebanon (17–19 May 2017) UNESCO	Completed	Engaging youth in developing strategies to counter violent extremism and identifying extremist use of the Internet.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
100	“Countering Online Hate Speech” publication (2015) UNESCO	Completed	Providing a global overview of the dynamics characterizing hate speech online and some countermeasures adopted.	Global
101	Study “Youth and Violence Extremism on Social Media: Mapping the research” (2017) UNESCO	Completed	Providing better understanding of how counter-measures may affect human rights and policy recommendations.	Global
102	Media and Information Literacy Week 2016 (2–5 Nov. 2016) UNESCO	Completed	Providing intercultural dialogue, prevention of violent extremism as well as human solidarity.	Global
103	Handbook for media on coverage of violent extremism (Feb. 2017) UNESCO	Completed	Promoting sensitive and responsible coverage of violent extremism, forming the basis of capacity-building exercises globally.	Global
104	African World Heritage Regional Youth Forum: Increasing youth involvement in the promotion and protection of African World Heritage, held in South Africa (28 Apr.–5 May 2016) UNESCO	Completed	Providing a sustainable platform to increase involvement of youth promoting and protecting World Heritage in Africa, while delivering feedback on youth challenges.	Africa
105	Francophone African World Heritage Youth Forum, held in Burkina Faso (26 Apr.–5 May 2017) UNESCO	Completed	Increasing awareness among French-speaking African youth on issues related to the protection and preservation of World Heritage.	Africa
106	#Unite4Heritage campaign (2015-ongoing) UNESCO	Ongoing	Engaging youth to celebrate cultural heritage and diversity to strengthen resilience to radicalization and violent extremism	Global
107	Facilitating partnership among stakeholders engaged in Preventing Violent Extremism (PVE) through education (2018–2019) UNESCO	In development	Facilitating partnership building on ‘Prevention of Violent Extremism through Education’.	Global
108	Empowering Young	In development	Providing research on the vulnerability	Nigeria

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Women Survivors of Boko Haram Insurgency in North East State of Nigeria (2018–2019) UNESCO, UN WOMEN		of IDP girls in the context of the insurgency in the North-East.	
109	Manual on democracy for Young Egyptian people UNESCO	Ongoing	Providing a manual on democracy for Egyptian youth.	Egypt
110	Joint project to support Initiatives of Appeasement of the Electoral Process (Initiatives d'Apaisement du Processus Electoral — PAIEP) UNESCO, IOM, HCDH, UNFPA, UNICEF	Completed	Promoting material on a culture of peace in the run up to election.	Guinea
111	Priority Support Program to Conflict Prevention and Peacebuilding Initiatives in Middle Guinea and Forested Guinea UNESCO, UNICEF, IOM, HCDH, PAM	Completed	Strengthening prevention and encouraging peaceful resolve of local conflicts by reinforcing social infrastructures of peace.	Guinea
112	Developing a comprehensive approach to prosecuting, rehabilitating and reintegrating persons associated with Boko Haram, in line with resolutions 2178 (2014) , 2349 (2017) and 2396 (2017) CTED, UNODC, UNDP, IOM, AU and Lake Chad Basin Commission	Ongoing	Providing workshops on developing a prosecution strategy for persons associated with Boko Haram and a regional workshop on developing an approach to prosecuting, rehabilitating and reintegrating persons associated with Boko Haram.	Cameroon, Chad, Niger and Nigeria

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
113	Fellowship program UNAOC	In development	Fostering cooperation and dialogue between emerging leaders and Fellows about interfaith dialogue, cultural diversity, media and interacting with civil society and local actors on in PVE initiatives.	Global
114	PEACEapp UNAOC	In development	Promoting digital games and gamified apps for cultural dialogue and conflict management.	Global
115	Intercultural Innovation Award UNAOC	Ongoing	Supporting grassroots projects that encourage intercultural dialogue and cooperation.	Global
116	Youth Solidarity Fund (YSF) UNAOC	Ongoing	Empowering international collaboration of young civil society leaders to work against hate speech, radicalization and other forms of violence.	Global
117	UNAOC Summer School Now Young Peacebuilders Program (YPB) UNAOC	Ongoing	Empowering international collaboration of young civil society leaders to work against hate speech, radicalization and other forms of violence.	Global
118	#SpreadNoHate Initiative UNAOC	Ongoing	Engaging the global community by SpreadNoHate. Providing a platform for constructive dialogue, discussions, analysis and a media campaign on digital literacy among youth.	Global
119	Youth Video Festival PLURAL+ UNAOC, IOM	Ongoing	Providing youth with an opportunity for expression and media representation through videos focusing on the PLURAL+ theme of migration, diversity and social inclusion.	Global
120	The Media and Information Literacy (MIL) UNAOC, UNESCO	In development	Fostering development of the youth's critical thinking skills regarding media messages by developing educational tools.	Global

CTITF Matrix of UN Counter-Terrorism Projects and Activities

Pillar II of the UN Global Counter-Terrorism Strategy

55 projects

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
1	Implementation of UN Security	Completed	Assisting Member States in	Cameroon, Chad,

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Council resolution 2178 (2014) by building the capacities of States in Africa to prevent the acquisition of arms and ammunition by terrorists/terrorist groups. UNODA		strengthening their legal and judicial framework. Provided a training course as well as national and regional workshops on weapon-marking procedures.	Niger and Nigeria
2	Mainstreaming Gender in Preventing the Acquisition of Arms and Ammunition by Terrorists/Terrorist Groups in the Lake Chad Basin UNODA	Completed	Assisting Member States in mainstreaming gender perspectives and promoting the participation of women in efforts to prevent terrorist acquisitions of arms and ammunition in that region.	Cameroon, Chad, Niger and Nigeria
3	Support to UNSCR 1540 Committee on the non-proliferation of all WMD UNODA	Ongoing	Providing technical assistance and cooperation, and supporting capacity building events.	Global
4	United Nations Security Council Resolution 1540 (2004) Industry Conferences (2016–2017) 1540 Committee	Completed	“Wiesbaden Process” to promote industry cooperation with the 1540 Committee; sharing experiences and implementation practices.	Global and regional
5	Conference on Resolution 1540 (2004) Review and Assistance in Africa (April 2016) 1540 Committee	Completed	Raising awareness of UNSCR 1540 (2004) ; analyzing implementation, identification of assistance needs; engagement of the 1540 Group of Experts in dialogue with requesting assistance States and providers of assistance.	Africa
6	1540 Export Control Seminar (July 2016) 1540 Committee	Completed	Raising awareness of UNSCR 1540 (2004) ; analyzing implementation and gap analysis on export controls of WMD related materials at the sub-regional level; identification of assistance needs.	Burkina Faso, Chad, Mali, Mauritania, Niger
7	Seminar on Voluntary National Implementation Action Plans for UN Security Council Resolution 1540 (2004) (2016) 1540 Committee	Completed	Raising awareness of UNSCR 1540 (2004) ; analyzing implementation; gap analysis; identification of assistance needs; submission of voluntary national implementation action plan.	Iraq, Kyrgyzstan, Lesotho, Myanmar, Panama, Peru, Tajikistan, Uzbekistan
8	1540 Peer Review (2017) 1540 Committee	Completed	Raising awareness of UNSCR 1540 (2004) ; analyzing	Belarus, Chile, Colombia,

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			implementation; gap analysis; exchange of national best practices and lessons learned.	Kyrgyzstan, and Tajikistan
9	Seminar on Voluntary National Implementation Action Plans for UN Security Council Resolution 1540 (2004) in Rakitje, Croatia (Sep. 2017) UNODA, 1540 Committee	Completed	Focusing on voluntary National Implementation Action Plans (NAP) for resolution 1540 (2004).	RACVIAC Member countries
10	Outreach and engagement of International, regional and sub-regional organizations and agreements (2016, 2017) 1540 Committee	Completed	Raising awareness of UNSCR 1540 (2004); analyzing implementation; exchange on best practices, engaging these partners.	APG, ARF, BWC-ISU, FATF, GICNT, IAEA, OAS, OPCW, OSCE, PIF, UNODC
11	1540 Committee Visits to States at their invitation 1540 Committee	Ongoing	Raising awareness of UNSCR 1540 (2004); implementation; gap analysis; identification of assistance needs; submission of national report/additional information and of a voluntary national implementation action plan.	Global
12	Seminar on Voluntary National Implementation Action Plans for UN Security Council Resolution 1540 (2004) (since 2017) 1540 Committee	Ongoing	Raising awareness of UNSCR 1540 (2004); analyzing implementation; gap analysis; identification of assistance needs; submission of voluntary national implementation action plan.	El Salvador, Guatemala, Guyana, Mauritania, Mongolia, Surinam, Timor Leste, Turkmenistan, Uruguay
13	International Network on Biotechnology UNICRI	Ongoing	Raising awareness about responsible life science and the benefits and risks enabled by advances in the life sciences and biotechnology. Providing educational and training.	Global
14	Promoting a multi-sectoral approach to biothreat mitigation in Iraq UNICRI	Ongoing	Strengthening multi-sector engagement and coordination at the national level to prevent, detect and respond to the release of dangerous pathogens.	Iraq
15	Support to the European Union CBRN Risk Mitigation Centres of Excellence initiative	Ongoing	Strengthening regional capabilities and security governance in CBRN risk	Global, regional

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	UNICRI		mitigation through a network of 59 countries and 8 regional secretariats.	
16	International Good Practices on Addressing and Preventing Kidnapping for Ransom (KFR) (Jul. 2015–Aug. 2017) UNCCT	Completed	Curbing the ability of terrorist organizations to raise funds through KFR. Providing needs assessment conferences; training modules; and workshops.	Global
17	Border Security Initiative (2014–2017) UNCCT, GCTF	Completed	Exchanging good practices in border security, and understanding border management capacity needs in key regions. Providing a Good Practices paper and a curriculum on border security and management.	Global
18	Raising Awareness of Priority States Regarding Requirements of Security Council Resolution 2178 (2014) on Advance Passenger Information (API) (Nov. 2015–Dec. 2017) UNCCT, CTED, UNODC, IOM, ICAO, INTERPOL, IATA	Completed	Providing regional workshops; determining technical assistance needs; conducting capacity-building consultations at national level; and API implementation roadmaps.	Global
19	Terrorist Designations and Freezing of Assets — Phase II (2012–2018) UNCCT	Completed	Enhancing the understanding, skills and experience of financial regulatory officials, ministries and private sector entities in countering the financing of terrorism. Providing workshops.	Global
20	Countering the Financing of Terrorism Through Effective National and Regional Action (2018–2020) UNCCT	Ongoing	Enhancing the understanding, skills and experience of financial regulatory officials, ministries and private sector entities in countering the financing of terrorism. Providing workshops.	Global
21	Enhancing the Capacity of States to Prevent Cyber Attacks Perpetrated by Terrorist Actors and Mitigate their Impact (2017-2019) UNCCT, INTERPOL	Ongoing	Raising awareness of cyber threats posed by terrorists and enhance knowledge on potential solutions to increase the IT security and resilience of critical national infrastructure. Providing	Global

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			workshops.	
22	Strengthening Member State Capacities in Border Security and Management to Counter Terrorism and Stem the Flow of Foreign Terrorist Fighters (BSM programme) (2018-2021) UNCCT	In development	Enhancing border security capacities and management, including through support for API implementation, cross-border cooperation, strategies and action plans, training and equipment.	Global
23	Towards a Comprehensive Implementation of the Joint Plan of Action for Central Asia under the UN Global Counter-Terrorism Strategy in Central Asia — Phase II (2013–2017) UNCCT, UNRCCA	Completed	Assisting in countering terrorism and violent extremism by counter-radicalization narratives; a strengthened media civil society and government institutions; as well as better capacities in border controls and financial investigations.	Regional
24	Facilitating the Development of a Regional Strategy for East Africa and the Horn of Africa to Counter Terrorism and Prevent Violent Extremism (2016–2018) UNCCT, IGAD	Ongoing	Supporting the development and implementation of a comprehensive strategy for countries of the Horn of Africa and Tanzania to prevent violent extremism.	East Africa and Horn of Africa
25	Facilitating the Implementation of the Regional Counter-Terrorism Strategy for Southern Africa (2016–2018) UNCCT, SADC	Ongoing	Supporting the implementation of the Regional Counter-Terrorism Strategy and Plan of Action for Southern Africa.	Southern Africa
26	Towards a Comprehensive Implementation of the Joint Plan of Action for Central Asia under the United Nations Global Counter-Terrorism Strategy in Central Asia — Phase III (2018–2021) UNCCT, UNRCCA	Ongoing	Providing support to the capacity of Central Asian countries on counter-terrorism and PVE, including through development of national and regional CT/PVE strategies and by capacity building assistance at their request.	Central Asia
26	Aviation Security Training in Nigeria (Jul. 2016–Dec. 2017) UNCCT	Completed	Supporting the establishment of an aviation security training school and an adequate regulatory framework.	Nigeria
27	Aviation Security (2018–2020) UNCCT	In development	Enhancing the capacity of participating countries to prevent and counter threats to civil aviation by provision of training and quality assurance in accordance with international aviation security	Regional

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			standards.	
28	Building Capacity for States in Africa to Prevent the Acquisition of Arms and Ammunition by Non-State Actors (2016–2017) UNCCT, UNODA	Completed	Strengthening the capacities of African States to prevent acquisition of arms and ammunition by non-State actors.	Africa
29	Assistance and support to efforts of governments in the Gulf of Guinea to enhance maritime security and prevention of terrorism in the maritime domain, through better implementation of the SOLAS chapter XI-2, the ISPS Code, the SUA Treaties and related United Nations Security Council resolutions (Annual event. 2016, 2017 and 2018) IMO, UNODC, INTERPOL	Ongoing	Implementing the Yaoundé Code of Conduct; SOLAS chapter XI-2, the ISPS Code, the SUA Treaties and related United Nations Security Council resolutions. Providing table top exercises and participation in UN CTED/CTITF in-country missions.	West and Central African coastal States
30	Assistance and support to efforts of governments in the Western Indian Ocean to repress piracy (the prevention of terrorism in the maritime domain), as a basis for sustainable development of the maritime sector and “blue economy” (Annual event) IMO, UNODC, INTERPOL	Ongoing	Implementation of the Jeddah Amendment to the Djibouti Code of Conduct; SOLAS chapter XI-2, the ISPS Code, the SUA Treaties and related United Nations Security Council resolutions. Providing table top exercises and participation in UN CTED/CTITF in-country missions.	Western Indian Ocean coastal States
31	Disarmament, Demobilization, Reintegration, Repatriation and Resettlement of foreign armed groups in the Democratic Republic of Congo MONUSCO, DPKO-DDR	Ongoing	Targeting communication and sensitization as well as supporting regional initiatives to combat the Lord’s Resistance Army and the Allied Democratic Forces (ADF).	Democratic Republic of the Congo
32	Support to the Government-led “National Programme for the Treatment and Handling of Disengaged Combatants” UNSOM, DPKO-DDR	Ongoing	Providing strategic policy advice for the implementation of the National Disengagement Programme.	Somalia
33	Pilot reinsertion projects in Somalia (Sep. 2016–Oct. 2017)	Completed	Supporting the reinsertion of disengaged Al-Shabaab members into targeted communities by promoting on	Somalia

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	UNSOM, DPKO-DDR		the job training.	
34	Establishing IED Threat Mitigation Working Groups DPKO-UNMAS	Ongoing	Establishing improvised explosive device (IED) threat mitigation working groups.	Somalia, Mali
35	Enhancing the technical and tactical capacities of TCCs DPKO-UNMAS	Ongoing	Enhancing the technical and tactical capacities of troop-contributing countries (TCCs) through tailored pre-deployment training and provision of equipment.	Mali
36	Weapons and ammunition management to prevent precursor material for IEDs DPKO-UNMAS	Ongoing	Strengthening national weapons and ammunition management capacity to prevent precursor material for improvised explosive devices (IED) from illicit proliferation.	Libya
37	Deployment of military intelligence unit DPKO-OMA, MINUSMA	Ongoing	Gathering information on terrorist groups operating in north and central Mali.	Mali
38	TOC cell DPKO, MINUSMA	Ongoing	Delivering capacity-building, colocation and logistical support to authorities.	Mali
39	Strengthening global mechanisms and capabilities for responding to deliberate use of disease' Phase I (Aug. 2017–Mar. 2018) BWC-ISU, CTITF	Ongoing	Providing a series of workshops and table top exercises with international organizations to strengthen response preparedness and capabilities through a 'Bio-Management Emergency Plan for deliberate events'.	Global
40	Strengthening international cooperation and enhancing the capacities of Member States in the implementation of UN Security Council Resolutions 2199, 2253 and 2347 (since 2015) UNESCO	Ongoing	Enhancing cooperation and coordination about the reporting on interdictions related to cultural objects from Iraq, Libya Syria and Yemen as well as revision of national legislation concerning the trade of cultural objects. Providing workshops.	Global
41	EU-Nigeria-UNODC-CTED partnership on strengthening Nigeria's criminal justice response to terrorism CTED, UNODC	Ongoing	Providing a consultation; a Joint Planning Mission; and a High-Level interagency conference on different approaches, ongoing efforts, key challenges, and criminal	Nigeria

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			justice responses to Boko Haram.	
42	Counter-terrorism criminal justice support to Sahel Senior Judicial officials CTED, Global Center on Cooperative Security, and the Association of Francophone Supreme Courts	Ongoing	Providing a sustainable, non-political forum for Supreme Court justices and Trial and Appellate judges to debate legal issues vis-à-vis counter terrorism and to exchange relevant good practices.	Burkina Faso, Chad, Mali, Mauritania, Niger, and Senegal
43	EU-UNODC-CTED partnership on supporting rule of law compliant investigations and prosecutions in the region CTED, UNODC	Ongoing	Organizing five regional activities. Providing a forum on terrorism financing and preventive investigations and prosecutions.	Algeria, Mauritania, Morocco, Libya and Tunisia
44	Programme Global Shield (since 2012) WCO	Ongoing	Providing joint technical assistance, training, awareness-raising and private sector outreach.	Global
45	Strategic Trade Control Enforcement Project (Jun. 2013-Jun. 2016) WCO	Ongoing	Producing a training curriculum on strategic goods. Providing six regional seminars and organizing law enforcement activity.	Global
46	Strategic Trade Control Enforcement Programme (Jul. 2016–Jun. 2019) WCO	Ongoing	Developing a trainer program and national training delivery; providing awareness-raising; private sector outreach; and operational coordination.	Global
47	Small Arms and Light-Weapons Project WCO	Ongoing	Providing legal analysis, technical assistance, training, awareness-raising, and operational coordination.	Global
48	Global Traveler Assessment System. (since Apr. 2017) WCO	Ongoing	Providing an API & PNR targeting system to support Customs and other Border agencies to identify Foreign Terrorist Fighters.	Global
49	Asia-Pacific Security Project (Apr. 2017–Apr. 2019) WCO	Ongoing	Strengthening Customs security Activities through delivery of equipment and training. Providing workshops and security focused activities.	South East Asia
50	Public Key Directory	Ongoing	Promoting PKD membership through a series of workshops	Global

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	ICAO		and regional seminars.	
51	“Strengthening Border Control Management in the Caribbean Region” ICAO	Ongoing	Providing workshops on BCM, as well as four technical assistance missions. Developing a TRIP Guide on BCM for publishing.	Caribbean
52	ICAO TRIP Strategy ICAO	Ongoing	Updating guidance materials and making them available for Member States.	Global
53	Aviation Security (AVSEC) ICAO	Ongoing	Updating Standard and Recommended Practices (SARPs) and guidance materials and making them available for Member States.	Global
54	The role of the military in supporting the collection, sharing and use of evidence for promoting rule of law and human rights compliant criminal justice responses to terrorism CTED, UNODC, The International Centre for Counter-Terrorism — The Hague (ICCT), CTITF	Ongoing	Sharing challenges, lessons and opinions with respect to the role of the military in collecting and sharing evidence in various (post-) conflict settings.	Global
55	Tech against Terrorism initiative — public and private sector engagement to combat the terrorist exploitation of ICT CTED	Ongoing	Implementing recommendations on responding to the use of ICT for terrorist purposes. Providing an online platform to share good practices.	Global

CTITF Matrix of UN Counter-Terrorism Projects and Activities

Pillar III of the UN Global Counter-Terrorism Strategy

125 projects

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1	Technology and Security UNICRI	Ongoing	Enhancing the understanding of the risk-benefit duality of technology through private-public partnership, and of best practices to prevent terrorist attacks.	Global

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2	Ensuring Effective Inter-Agency Interoperability and Coordinated Communication in Case of Chemical or Biological Attacks Phase II (2013–2017) UNCCT, OPCW, IAEA	Completed	Improving the ability to respond to chemical or biological attacks. Providing a tabletop exercise; a report with lessons learned; policy recommendations and a roadmap for implementation.	Global
3	Fostering International Counter-Terrorism Cooperation and Promoting Collaboration between National, Regional and International Counter-Terrorism Centres and Initiatives — Network Against Terrorism (NAT) Phase II (2014–2018) UNCCT	Ongoing	Strengthening collaboration between national, regional and international counter-terrorism centers and initiatives and promoting a global network against terrorism.	Global
4	Promoting South-South Cooperation in Countering Terrorism and Preventing Violent Extremism (2018–2020) UNCCT	Ongoing	Enhancing cooperation and facilitating transfer of knowledge and good practices between Member States of the global South on counter-terrorism and prevention of violent extremism.	Global
5	Supporting Regional Efforts of the G5 Sahel Countries to Counter Terrorism and Prevent Violent Extremism (2017–2018) UNCCT, UNOWAS, G5 Sahel Permanent Secretariat	Ongoing	Supporting the G5 Sahel countries in the implementation of the UN Global Counter-Terrorism Strategy at the regional level through an “All-of-UN” approach.	Sahel
6	Inter-Agency coordination and law enforcement sector (I-ACT Mali — I) (2013–2016) UNCCT, UNODC	Completed	Increasing knowledge of security services about their respective roles in countering terrorism and other security related offences.	Mali

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7	Assistance to SOLAS Contracting Governments in Relation to enhanced cooperation between ports and designated authorities (Annual event. 2017) IMO	Completed	Reviewing the implementation of the provisions of SOLAS Chapter XI-2, including the ISPS Code and broader security measures in the region.	Latin America region
8	Assistance to SOLAS Contracting Governments in Relation to Enhanced Implementation of the IMO Maritime Security Measures (Annual event. 2016–2017) IMO	Completed	Enhancing regional or national implementation of the IMO maritime security measures as described in the IMO Guide to Maritime Security and the ISPS Code.	Cambodia, Mozambique, Mexico, Mauritania, Nigeria, Tunisia, Ghana, Liberia, Cameroon, Guinea, Sierra Leone, Côte d'Ivoire, Senegal
10	Regional Maritime Law Enforcement and interdiction training courses in collaboration with NATO Maritime Interdiction Operational training Centre and other partners (Annual event. 2017) IMO	Completed	Training courses at sea; promoting efficiency and collaboration between the Information Sharing Networks, Maritime Operations Centre (MOCs) and operational naval/law enforcement forces.	Africa and Arab States
11	Self-assessment training and drills and exercises training to enhance maritime security (Annual event. 2016–2017) IMO	Completed	Implementing of the provisions of SOLAS chapter XI-2 and the ISPS Code related to the conduct of self-assessment and drills and exercises training to verify that the ship and port security plans are implemented effectively.	Jamaica, Trinidad and Tobago, Uruguay, Mexico, Tunisia, Thailand, Argentina, Mauritania, Nigeria
12	Progressing sustainable maritime capacity building (Annual event. 2016–2017) IMO, UNODC, INTERPOL	Completed	Developing maritime security, law enforcement, counter-piracy and related maritime capabilities and supporting the AU, ECOWAS, ECCAS and the Gulf of Guinea Commission (GGC).	West and Central Africa
13	National Table Top	Completed	Promoting a multi-agency and whole	Dominican

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	Exercises (Annual event. 2017) IMO, UNLIREC		of Government approach to maritime security and maritime law enforcement issues.	Republic, Jamaica, Peru
14	National Table Top Exercises (Annual event. 2016–2017) IMO	Completed	Promoting a multi-agency and whole of Government approach to maritime security and maritime law enforcement issues.	Honduras, Seychelles, Maldives, Mozambique, Kenya, Mauritius, Tanzania, Cameroon, Guinea, Guinea Bissau, Sao Tome and Principe
15	Sub-Regional Seminar on Maritime Surveillance Monitoring and Communication Systems for Maritime Security (Annual event. 2016) IMO	Completed	Enabling countries to establish, or enhance existing, maritime situational awareness systems and sharing related information with each other and with ships navigating in the areas under their jurisdiction.	China, DPR Korea, Hong Kong China, Indonesia, Macau China, Malaysia, Philippines, Thailand, Timor-Leste and Vietnam
16	Assistance to SOLAS Contracting Governments in Relation to enhanced cooperation between ports and designated authorities (Annual event. 2018) IMO	In development	Reviewing the implementation of the provisions of SOLAS Chapter XI-2, including the ISPS Code and broader security measures in the region and promoting cooperation between ports and the designated authorities.	East Asia
17	Assistance to SOLAS Contracting Governments in relation to enhanced implementation of the IMO maritime security measures (Annual event. 2018) IMO	In development	Enhancing regional or national implementation of the IMO maritime security measures as described in the IMO Guide to Maritime Security and the ISPS Code.	Libya, Qatar, Djibouti, Dominican Republic, Mexico, Honduras

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18	Regional Maritime Law Enforcement and interdiction training courses in collaboration with NATO Maritime Interdiction Operational training Centre and other partners (Annual event. 2018) IMO	Ongoing	Training courses at sea; promoting efficiency and collaboration between the Information Sharing Networks, Maritime Operations Centre (MOCs) and operational naval/law enforcement forces.	Africa and Arab States
19	Self-assessment training and drills and exercises training to enhance maritime security (Annual event. 2018) IMO	In development	Implementing the provisions of SOLAS chapter XI-2 and the ISPS Code related to the conduct of self-assessment and drills and exercises training to verify that the ship and port security plans are implemented effectively.	Uruguay, Honduras, Jamaica
20	National Table Top Exercises (Annual event. 2018) IMO	In development	Promoting a multi-agency and whole of Government approach to maritime security and maritime law enforcement issues.	Mexico
21	Enhancing the capacity of Mali's security and justice sectors to counter terrorism in the framework of CTITF I-ACT initiative. CTITF, UNCCT, UNODC	Ongoing	Providing a series of specialized training workshops for national stakeholders; planning assistance to the Malian counterterrorism sector.	Mali
22	Capacity building on countering terrorism. DPKO, MINUSMA, CTED	Ongoing	Supporting the Specialized Judiciary Unit on terrorism and transnational organized crime.	Mali
23	Improving border security in the Sahel region. DPKO, MINUSMA, UNODC	Ongoing	Strengthening law enforcement's capacity to effectively secure border areas	Mali
24	Support to the G5 Sahel Joint Force. DPKO	In development	Providing support in terms of casevac/medevac, fuel/water/rations as well as engineering support.	Sahel
25	Development of national counter-terrorism strategy CTED, CTITF, DPKO, MINUSMA	Completed	Providing assistance to the development of a national counter-terrorism strategy.	Mali

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26	Support to the Malian armed forces. MINUSMA	Ongoing	Providing medevac/casevac; reinforcement of security measures in FAMA camps. Providing information sharing and capacity-building of intelligence capabilities.	Mali
27	Cradled by Conflict — Child involvement with armed groups in contemporary conflict. (Jul. 2016–Feb. 2018) UNU, UNICEF, DPKO-DDR	Completed	Providing policy research on the challenges of preventing the recruitment and use of children by non-state armed groups and on alternatives for their effective release and reintegration.	Syria, Iraq, Mali and Nigeria
28	Transnational Threats (TNT) Project, part of the DPKO-DFS Uniformed Capabilities Development Agenda (2017–2019) DPKO-OROLSI	Ongoing	Institutionalizing SOPs for Serious and Organized Crime (SOC) intelligence structures across UN missions. Formalizing job descriptions for crime intelligence expert personnel across UN missions.	DPKO-DPA Missions with Police Component and relevant mandate.
29	Capacity building of Troup Contributing Countries (TCCs) and National Security Forces DPKO-UNMAS	Ongoing	Providing capacity building of TCCs and national security authorities within the fields of explosive ordnance disposal; disposal of IEDs and of weapons and ammunition management.	MINUSCA, MONUSCO, MINUSMA, Iraq
30	Role of Parliaments in Preventing and Countering Terrorism (2017–2021) IPU, UNODC, UNOCT	Ongoing	Strengthening a collective parliamentary response to terrorism through legislative incorporation of international CT commitments into national laws.	Global
31	Criminal Justice Responses to Foreign Terrorist Fighters for the MENA and South-Eastern Europe (2015-2020) UNODC	Ongoing	Strengthening national legal frameworks against FTFs in compliance with Security Council resolutions 2178 (2014) and 2396 (2017) .	Middle East, North Africa and South-Eastern Europe

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32	Strengthening the Capacity of Central Authorities and Counter-Terrorism Prosecutors in Obtaining Digital Evidence from Private Communication Service Providers in Counter-Terrorism Matters (2017–2020) UNODC, CTED, IAP	Ongoing	Enhancing the efficiency of mutual legal assistance involving electronic evidence and strengthening the capacity of relevant authorities to interact in mutual legal assistance practice and communication in counter-terrorism and organized crime cases.	Global
33	Raising Awareness and Promoting Ratification and Implementation of International Legal Frameworks Related to Nuclear Security (2017–2018) UNODC	Ongoing	Raising awareness and building capacity to promote the ratification of, increased adherence to, and legislative implementation of the international legal frameworks against nuclear terrorism.	Global
34	E-learning Module on the International Legal Framework against CBRN Terrorism (2017–2018) UNODC	Ongoing	Providing online training on the international legal framework against CBRN terrorism and developing online training to promote the adherence to and legislative implementation of the CBRN-related legal instruments.	Global
35	Building Effective Central Authorities for International Judicial Cooperation in Terrorism Cases (since 2013) UNODC, CTED	Ongoing	Promoting the effective functioning of Central Authorities by providing advice and technical support to participating Member States.	Global
36	Identification of Good Practices on Terrorism Financing Risk Assessments (2017–2018) UNODC	Ongoing	Identifying good practices in conducting terrorism financing risk assessment, including the development of a technical assistance tool.	Global
37	Global Container Control Programme UNODC, WCO	Ongoing	Assisting Member States in strengthening their border management through the establishment of inter-agency Port Control Units and Air Cargo Control Units.	Global

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38	Promoting Dialogue and National Coordination to Detect Cross-Border Illicit Cash and Other Negotiable Instruments (since 2015) UNODC	Ongoing	Reducing risks associated with criminal/terrorist abuse of Money and Value Transfer Services; strengthening coordination amongst relevant authorities; providing training on the disruption of financing of terrorism.	Global
39	Airport Communication Project (AIRCOP) (2012–2020) UNODC, INTERPOL, WCO	Ongoing	Detecting and interdicting suspicious passengers and illicit goods at international airports.	Africa, Middle East, Latin America and the Caribbean
40	Strengthening the Capacity of Selected African Countries to Counter the Use of the Internet for Terrorism Purposes (2018–2020) UNODC	Ongoing	Strengthening criminal justice, law enforcement and intelligence officials' skills and expertise to undertake effective investigation and prosecution of cases involving the use of the Internet for terrorism-related purposes in accordance with the rule of law and human rights.	Sahel, North Africa
41	Strengthening National Capacity for Human Rights Compliance in Criminal Justice Measures against Terrorism and Violent Extremism (since 2013) UNODC	Ongoing	Providing specialized training as well as development and dissemination of specialized tools for capacity building.	Global
42	Capacity Building on Justice and Security Challenges Related to Children Recruited and Exploited by Terrorist and Violent Extremist Groups (since 2015) UNODC	Ongoing	Supporting development of legal and policy frameworks, including capacity-building to justice and child protection professionals.	Global
43	Capacity Building on Gender Dimensions of Criminal Justice Responses to Terrorism (since 2017) UNODC, OHCHR	Ongoing	Raising awareness; providing specialized training; and supporting national and regional training institutions to integrate and deliver gender-specific dimensions of counter-terrorism in their curricula.	Global

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44	Strengthening Criminal Justice Capacity of Asian and MENA Countries to Prevent and Counter Violent Extremism and Foreign Terrorist Fighters through Effective Criminal Justice Responses (2018–2019) UNODC	Ongoing	Strengthening awareness, knowledge, capacity and cooperation on effective criminal justice measures to prevent and counter violent extremism and the radicalization, incitement and recruitment of individuals (including FTFs) for terrorist purposes. Providing training curricula and resources.	Middle East and North Africa
45	Assisting Central African Countries to Strengthen Rule of Law-Based Criminal Justice Measures against Terrorism and Violent Extremism (since 2016) UNODC	Ongoing	Strengthening national legal regimes against terrorism and enhancing national criminal justice capacity to investigate, prosecute and adjudicate terrorism cases.	Central Africa
46	Preventing Violent Extremism in Prisons in Eastern Africa (since 2016) UNODC	Ongoing	Supporting prison authorities to reduce the likelihood of prisoners becoming involved in violent extremism during their sentence and after release.	Kenya, Somalia and Tanzania
47	Assisting Eastern African Countries to Strengthen Rule of Law-Based Criminal Justice Responses to Terrorism and Violent Extremism (since 2013) UNODC	Ongoing	Building capacity to conduct effective investigation and prosecution of terrorism offences and facilitating inter-agency collaboration/coordination in counter-terrorism matters.	Djibouti, Ethiopia, Kenya, Somalia, Tanzania and Uganda
48	Assisting Sahel and Neighbouring Countries to Strengthen Rule of Law-Based Criminal Justice Measures against Terrorism and Violent Extremism (since 2013) UNODC	Ongoing	Developing capacity building for implementing rule of law-based criminal justice measures against terrorism and violent extremism. Providing regional and national training workshops and support to the Sahel Regional Judicial Cooperation Platform and the G-5 Sahel.	Burkina Faso, Chad, Mali, Mauritania, Nigeria and Senegal
49	Assisting West African Countries to Strengthen Rule of Law-Based Criminal Justice Measures against Terrorism and Violent Extremism (since 2016) UNODC	Ongoing	Strengthening national legal regime, legislative modifications in compliance with relevant legal instruments and UNSC resolutions. Enhancing national criminal justice capacity and cross-border judicial cooperation.	Benin, Cape Verde, Cote d'Ivoire, Ghana, Sierra Leone and Togo

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50	Supporting Southern Africa Development Community (SADC) Countries to Strengthen Rule of Law-Based Criminal Justice Responses for Preventing and Countering Terrorism and Violent Extremism (2018–2020) UNODC, AU, CAERT, SADC	Ongoing	Strengthening national counter terrorism legal frameworks and enhancing national criminal justice capacity to effectively detect, investigate and prosecute terrorism offences, in accordance with the rule of law and human rights.	Southern Africa
51	Assisting Burundi to Strengthen Criminal Justice Responses to Terrorism (since 2015) UNODC	Ongoing	Establishing an effective legal framework and capacity of national criminal justice system entities to undertake rule of law-compliant measures against terrorism.	Burundi
52	Assisting Cameroon to Strengthen Criminal Justice Responses to Terrorism (since 2015) UNODC	Ongoing	Establishing an effective legal framework and strengthening the capacity of national criminal justice system entities.	Cameroon
53	Assisting the Democratic Republic of the Congo to Strengthen Criminal Justice Responses to Terrorism (since 2015) UNODC	Ongoing	Building a comprehensive CT legal regime and strengthening capacities and cooperation of national criminal justice and law enforcement officials in counter-terrorism.	Democratic Republic of the Congo
54	Reinforcing the Capacity of Mali's Specialized Judicial Unit against Terrorism to Investigate and Prosecute Acts of Terrorism (2017–2018) UNODC	Ongoing	Supporting the Specialized Judicial Unit (SJP) through increased international judicial and domestic interagency cooperation, and promotion of legislative reforms, capacity building, and increased security and safety measures.	Mali
55	Establishment and Operationalization of Specialized Judicial Units to Strengthen the Fight against Transnational Organized Crime, Terrorism and Its Financing DPKO-OROLSI, MINUSMA, UNDP, UNODC	Ongoing	Supporting human resources management. Selecting specialized investigations and providing immediate basic training. Restoring key infrastructure; developing targeted projects to build special capacity.	Mali

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
56	Enhancing the Capacity of National Authorities in Selected Asian Countries to Identify and Interdict Foreign Terrorist Fighters through Improved Information Management (2017–2019) UNODC, INTERPOL	Ongoing	Strengthening the capacity of identification and interdiction of foreign terrorist fighters through improved access, collaboration and analysis of related information.	Asia
57	Strengthening Legal and Institutional Frameworks in South and South East Asian Countries for the Effective Implementation and Enforcement of Regimes Targeting Terrorist Assets (2017–2019) UNODC	Ongoing	Strengthening the legislative and institutional frameworks for the effective implementation of the obligations of targeting suspected terrorist assets under the United Nations counter-terrorism sanctions regime.	Bangladesh, Indonesia, Nepal, the Philippines and Sri Lanka
58	Strengthening National Capacity to Implement Transport-Related (Maritime) Counter-Terrorism International Legal Instruments in Selected South and South East Asian Countries (2018–2019) UNODC	Ongoing	Strengthening the adoption and implementation of international provisions, standards and good practices through an effective legal and regulatory framework on transport (maritime)-related terrorism offences.	South and South East Asia
59	Strengthening Gender Mainstreaming in the Criminal Justice Responses to Violent Extremism Leading to Terrorism in South and South-East Asia (2018–2019) UNODC	Ongoing	Improving regional cooperation in criminal matters regarding the participation of women in terrorist activities and mainstreaming gender dimensions in criminal justice responses to terrorism.	Bangladesh, India, Indonesia, Malaysia, Maldives, Nepal, the Philippines and Sri Lanka
60	Supporting South and South East Asian Countries to Strengthen National and Regional Frameworks for Preventing and Countering Violent Extremism Conducive to Terrorism (2018–2019) UNODC	Ongoing	Strengthening national laws, policies and institutional capacity to more effectively prevent radicalization leading to violent extremism and terrorism.	Bangladesh, Indonesia, Malaysia, Maldives, the Philippines and Sri Lanka

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
61	Strengthening the National Frameworks of South and South East Asian Countries to Prevent Non-State Actors from Financing Their Proliferation of Weapons of Mass Destruction (2018–2019) UNODC	Ongoing	Strengthening the incorporation and implementation of international obligations and standards for countering the financing of proliferation of weapons of mass destruction.	South and South East Asia
62	Strengthening Criminal Justice Responses to Terrorism in Cambodia, Lao PDR, Myanmar and Viet Nam (CLMV) UNODC	Ongoing	Strengthening CLMV countries' criminal justice responses to terrorism through enhancing regulatory frameworks and building institutional capacity.	Cambodia, Lao PDR, Malaysia, Myanmar and Viet Nam
63	Strengthening Criminal Justice Responses to Terrorism and Foreign Terrorist Fighters in Southeast Asia (2017–2020) UNODC	Ongoing	Strengthening criminal justice responses and cooperation against terrorism, foreign terrorist fighters and violent extremism, through enhancing regulatory frameworks and institutional capacity.	Indonesia, Malaysia, Myanmar, the Philippines, Thailand, and Regional (ASEAN)
64	Frameworks and Related Capacities to Counter the Financing of Terrorism in Indonesia, Malaysia, the Philippines and Bangladesh (2017–2019) UNODC	Ongoing	Strengthening legal frameworks and capacity to address terrorist financing through legal advisory services and building institutional capacity.	Indonesia, Malaysia, the Philippines and Bangladesh
65	Strengthening ASEAN Criminal Justice Capacity to Counter the Financing of Terrorism (2017–2018) UNODC	Ongoing	Strengthening national legal frameworks and capacity to address terrorist financing through legal advisory services and by building institutional capacity.	South East Asia
66	Strengthening the Capacity of Afghanistan to Counter Illicit Financial Flows and Terrorism Financing (2017–2018) UNODC	Ongoing	Providing six progressively advanced courses on countering terrorism financing (CFT) foundation, analysis, investigation, disruption and sanctions, including the deployment of CFT mentors.	Afghanistan

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
67	Strengthening Bangladesh's Capacity to Implement Rule of Law Based Criminal Justice Responses to Terrorism, Violent Extremism and Foreign Terrorist Fighters (2017–2018) UNODC	Ongoing	Strengthening the capacity to implement rule of law-based criminal justice responses to terrorism, violent extremism and foreign terrorist fighter phenomenon.	Bangladesh
68	Assisting Iran Programme on Anti-Money Laundering and Countering Financing of Terrorism (2015–2019) UNODC	Ongoing	Promoting effective responses to transnational organized crime; countering corruption; strengthening rule of law; and improving capacities to counter terrorism.	Iran
69	Strengthening Myanmar's Criminal Justice Responses to Counter Financing of Terrorism (2015–2018) UNODC	Ongoing	Strengthening the criminal justice response to terrorist financing through enhancing regulatory frameworks and building institutional capacity.	Myanmar
70	Pakistan's Action to Counter Terrorism with a Special Reference to Khyber Pakhtunkhwa Province (2017–2020) UNODC	Ongoing	Providing capacity building on effective investigation, prosecution and adjudication of terrorism related cases and enhancing inter-agency cooperation and coordination.	Pakistan
71	Strengthening the Response of Pakistan to Counter Terrorism Financing (2018–2019) UNODC	Ongoing	Enhancing the capacity to monitor the flows of funds being diverted by terrorist organizations and their affiliates to support their operations across the country.	Pakistan
72	Improving Explosive-Forensic Capacity of Khyber Pakhtunkhwa to Investigate Terrorism Cases (2018–2019) UNODC	Ongoing	Enhancing the capacity of the KP Police to properly collect, preserve and handle post-blast explosive evidence. Promoting the use of physical evidence in prosecution.	Pakistan
73	Enhancing the Capacity of the Philippines' Law Enforcement Agencies to More Effectively Prevent and Counter Terrorism (2017–2018) UNODC	Ongoing	Strengthening criminal justice response to terrorism and violent extremism through enhancing regulatory frameworks and building institutional capacity.	Philippines
74	Preventing Violent Extremism and Terrorist	Ongoing	Preventing terrorist groups' attempts to radicalize and recruit youth,	Philippines

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Recruitment in the Philippine Youth (2018–2019) UNODC		particularly in the Mindanao region.	
75	Enhancing the Capacity of Thailand’s Law Enforcement Agencies to More Effectively Prevent and Counter Terrorism (2017–2018) UNODC	Ongoing	Strengthening criminal justice response to terrorism and terrorist financing through enhancing inter-agency collaboration and building institutional capacity.	Thailand
76	Strengthening the Capacity of Central Asian Countries to Counter Illicit Financial Flows and Terrorism Financing (2015–2018) UNODC	Ongoing	Providing six courses on CFT foundation, analysis, investigation, disruption and sanctions, including the misuse of cryptocurrencies and money value transfer systems by terrorist groups.	Central Asia
77	Preventing Violent Extremism and Managing Violent Extremist Offenders in Prisons in Central Asia (2017–2018) UNODC	Ongoing	Enhancing the awareness of prison administrations on recognized international policies and good practices on PVE and managing violent extremist offenders in prisons. Strengthening regional cooperation.	Central Asia
78	Supporting Central Asian States to Strengthen National and Regional Criminal Justice Frameworks for Preventing and Countering Terrorism and Violent Extremism (2017–2018) UNODC	Ongoing	Strengthening the criminal justice capacity to prevent and counter terrorism and violent extremism, by establishing a Regional Network to Prevent Terrorism and Violent Extremism.	Central Asia
79	Strengthening the Prevention and Fight against Terrorism in Colombia (2013–2018) UNODC	Ongoing	Supporting the capacity to counter the financing of terrorism, including through the development of the Observatory of Jurisprudence for the Americas.	Colombia
80	Promoting Effective Use of Alternatives to Imprisonment for Terrorism-Related Offences (2018–2020) UNODC	Ongoing	Promoting the use of alternatives to imprisonment, including terrorism-related offences.	Middle East and North Africa

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
81	Strengthening Regional Cooperation and Border Control against Illicit Trafficking and the Movements of Foreign Terrorist Fighters by Land UNODC	Ongoing	Strengthening the capacity of Governments to respond to illicit trafficking and movements of FTFs by land by focusing on better securing borders and on working on the dismantling support networks.	Selected countries in the Middle East and North Africa
82	Strengthening Criminal Intelligence Analysis Capacities in the MENA Region UNODC	Ongoing	Providing tailored, practical capacity-building interventions focusing on training of expert analysts; provision of specific IT software; and support to the establishment of dedicated analysis structures.	Selected countries in the Middle East and North Africa
83	Strengthening Forensics Capacities in the MENA Region UNODC	Ongoing	Building capacity of forensic services providers in support to due process in organized crime and terrorism cases and addressing issues related to proper collection, analysis and custody of evidence.	Selected countries in the Middle East and North Africa
84	Prison Reform, Rehabilitation and Reintegration of Offenders to Reduce Recidivism and Prevent Violent Extremism UNODC	Ongoing	Building capacity to cater for basic needs of offenders and to promote their rehabilitation and reintegration into society to reduce recidivism and to prevent the spread of violent ideologies.	Selected countries in the Middle East and North Africa
85	Sustainable Maritime Capacity Building IMO, UNODC, INTERPOL	Ongoing	Supporting maritime law enforcement, counter-piracy and related maritime capabilities; supporting training for prosecutors, judges and law enforcement officers; coordination meetings organized with ECOWAS and ECCAS member states; supporting the ECOWAS Maritime Strategy and the implementation of the Yaoundé Code of Conduct.	West and Central Africa
86	Strengthening Criminal Justice Measures against Terrorism and Other Organized Crime in Iraq, Jordan and Lebanon (2017–2018) UNODC	Ongoing	Developing of a training manual on the use of special investigative techniques in full compliance with human rights and the rule of law, and training national trainers on the effective application of the tool.	Iraq, Jordan and Lebanon
87	Countering Financing of Terrorism for Tunisia, Morocco and Algeria	Ongoing	Developing six modules for each participating country on sources, analysis, management and evaluation	Tunisia, Morocco and

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	(2013–2018) UNODC		of financial information, techniques of the CFT survey, strategy for the disruption of terrorist financial networks, and investigative hearings.	Algeria
88	Strengthening the Legal Regime against Terrorism in Algeria (2013–2018) UNODC	Ongoing	Strengthening capacity of national criminal justice officials to more effectively respond to terrorist threats.	Algeria
89	Strengthening the Legal Regime against Terrorism in Egypt (2016–2018) UNODC	Ongoing	Strengthening national capacity on various counter-terrorism-related aspects, including i.a. witness protection, special investigation technique and protection of transport infrastructure.	Egypt
90	Strengthening Anti-Money Laundering and Counter-Terrorism Financing Capacity in Egypt (2017–2018) UNODC	Ongoing	Strengthening the operational capacity of the Egyptian FIU and, relevant law enforcement agencies, the prosecutors and the judiciary to combat money laundering and terrorism financing. Raising awareness about compliance with relevant protocols.	Egypt
91	Strengthening the Legal Regime against Terrorism in Iraq (2014–2018) UNODC	Ongoing	Providing legislative assistance and capacity building on various criminal justice aspects of preventing/and countering terrorism, including i.a. kidnapping for ransom and the bomb scene management. Training the judiciary and law enforcement for deployment in ISIL-liberated areas.	Iraq
92	Strengthening the Legal Regime against Terrorism in Libya (2013–2018) UNODC	Ongoing	Strengthening the capacity of national criminal justice officials to more effectively respond to terrorism threat, including through CT legal framework development and CT law review.	Libya
93	Reinforcing Morocco's Capacity of Resilience to New Terrorist Financing Threats — Pilot Phase (2018–2019) UNODC	Ongoing	Developing criminal justice officials' operational capacity to prevent, investigate, prosecute and adjudicate terrorism financing, including the financing of foreign terrorist fighter returnees or relocators.	Morocco
94	Strengthening the Legal Regime against Extremism and Terrorism in Tunisia	Ongoing	Strengthening Tunisia's criminal justice capacity to efficiently investigate and prosecute Internet-based terrorist offences.	Tunisia

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	(2018–2019) UNODC			
95	EU-UNODC Joint Initiative to Support South East Asian Countries to Counter Terrorism (Apr. 2011–Apr. 2016) UNODC, EU	Completed	Providing long-term capacity building programmes for effective implementation of counter-terrorism related laws; research on radicalization; training & technical assistance; and strengthening of the coordinating body capacity on countering violent extremism.	Cambodia, Indonesia, Lao PDR, The Philippines and Viet Nam
96	Strengthening the Capacity of South and South East Asian Countries to Prevent and Counter Violent Extremism and Foreign Terrorist Fighters through Effective Criminal Justice Responses (2017–2018) UNODC	Completed	Strengthening national laws, policies and institutional capacity to more effectively prevent radicalization leading to violent extremism and terrorism or the incitement, recruitment, training and support of individuals for terrorist purposes.	Bangladesh, Indonesia, Malaysia, Maldives, the Philippines
97	Strengthening Frontline Officers' Capacity to Detect and Disrupt the Travelling of Foreign Terrorist Fighters (2016–2017) UNODC	Completed	Strengthening the frontline capacity to detect and disrupt the travelling of foreign terrorist fighters through capacity-building training.	Indonesia
98	Development of Somali Maritime Sector (2013–2015) IMO, UNODC	Completed	Organizing several joint workshops for Somalia Kampala Process Members and drafting and implementing a “Maritime Resources and Security Strategy”.	Somalia
99	Development of a Module on the International Legal Framework against Chemical, Biological, Radiological and Nuclear Terrorism UNODC	Completed	Publishing the module in all six UN Official languages, available at: http://www.unodc.org/documents/terrorism/for%20web%20stories/1-WS%20CBRN%206%20modules/CBRN_module_-_E.pdf	Global
100	UNODC Handbook on the Management of Violent Extremist Prisoners (VEPs) and the Prevention of Radicalization to Violence in Prisons	Completed	Publishing a Handbook available at https://www.unodc.org/pdf/criminal_justice/handbook_on_VEPs.pdf .	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	UNODC			
101	Strengthening the Legal Regime against Terrorism in the Gulf Region (2012–2016) UNODC	Completed	(i) Partnership with the Hedayah Centre of Excellence on CVE: regional conferences on legal aspects related to terrorism prevention and on criminal justice and policy mechanisms (UAE, May 2013 and October 2014); another conference planned for April 2016; (ii) specialized technical assistance for law enforcement and criminal justice officials (May 2015, Bahrain); (iii) a special edition of the TPB publication on the use of Internet for terrorist purposes in Arabic and its launch in 2016.	Gulf region
102	Strengthening the Legal Regime against Terrorism in Jordan (2015–2017) UNODC	Completed	Developing effective criminal justice response to counter-terrorism through 4 specialized national trainings implemented, 1 regional workshop on cross-border cooperation; and 3 national workshops on transport-related terrorism offences, protection of witnesses and crime scene management.	Jordan
103	Mock Criminal Investigations and Mock Trials on the Financing of Terrorism for Argentina and Colombia UNODC	Completed	Development and implementation of Mock Criminal Investigations and Mock Trials on Financing of Terrorism for Colombia in Bogotá and for Argentina in Buenos Aires; elaboration, customizing and drafting of case files for both countries.	Argentina and Colombia
104	Strengthening the Rights and Role of Victims of Terrorism within Criminal Justice and Counter Terrorism Frameworks UNODC	Completed	Strengthening legal and institutional frameworks protecting the role and rights of victims of terrorism within national criminal justice systems and counter terrorism frameworks.	Bangladesh, Malaysia, Maldives, Indonesia, Philippines
105	Strengthening the Legal Regime against Terrorism and Supporting the Development of the Strategy on Preventing Violent Extremism in Afghanistan	Completed	Providing training for criminal justice and law enforcement officials; legislative reviews and dissemination of relevant manuals; and assistance in the development of a national strategy on preventing violent extremism.	Afghanistan

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	(2014–2017) UNODC			
106	Strengthening National Legal Frameworks against Terrorism in Sri Lanka (2016–2017) UNODC, CTED	Completed	Providing legislative assistance and capacity building support on implementation of new counter terrorism legislation.	Sri Lanka
107	Strengthening Criminal Justice Response to Terrorism in Yemen (2011–2017) UNODC	Completed	Providing legislative assistance; training on the use of the Internet for terrorist purposes and on the investigation, prosecution and adjudication of terrorism financing cases.	Yemen
108	Strengthening the Legal Regime against Terrorism in Tunisia (2013–2016) UNODC	Completed	Supporting the establishment of a national CT coordination committee and providing expertise for the development of a national counter-terrorism strategy and training workshops.	Tunisia
109	Supporting Burkina Faso and Mauritania to Strengthen Rule of Law-Based Criminal Justice Measures against Terrorism and Violent Extremism (2016–2017) UNODC	Completed	Providing specialized training on investigation, prosecution and adjudication of terrorism cases.	Burkina Faso and Mauritania
110	Expert Group Meeting on “Implementing Effective Criminal Justice Responses for Countering Crimes Related to Terrorism and Violent Extremism” UNODC	Completed	Organizing an Expert Group Meeting (EGM) on “Implementing Effective Criminal Justice Responses for Countering Crimes related to Terrorism and Violent Extremism” to exchange experiences and approaches.	Global
111	Strengthening Rule-of-Law-Compliant Criminal Justice Responses to Violent Extremism Leading to Terrorism in the MENA Region (2016–2017) UNODC	Completed	Raising awareness amongst parliamentarians on national and regional good practices and instruments related to preventing violent extremism (PVE); and enhancing cooperation with communities and civil society organizations; strengthening national capacities.	Egypt, Iraq, Jordan, Lebanon and Yemen
112	Strengthening the Legal Regime against	Completed	Developing a training curriculum to enhance CT criminal justice capacity	South-Eastern Europe

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Emerging Terrorist Threats, Including Foreign Terrorist Fighters in South-East Europe (Training Module Development) (2015–2017) UNODC		of beneficiary countries to counter the FTF phenomenon in compliance with the rule of law.	
113	Counter-Terrorism Legal Training Curriculum Module 2 on the Universal Legal Regime against Terrorism (2016–2017) UNODC	Completed	Updating the 2010 version of Module 2 on the universal legal regime against terrorism.	Global
114	Supporting Criminal Justice Capacity Building against Emerging Terrorist Threats, Including Foreign Terrorist Fighters, in Central Asia (2015–2018) UNODC	Completed	Promoting preventive measures related to FTFs; strengthening the resilience to terrorist threats by enhancing the capacity of their criminal justice and law enforcement officials; and enhancing regional and international cooperation.	Kazakhstan, Kyrgyzstan, Tajikistan and Uzbekistan
115	Strengthening the Legal Regime against Terrorism in Morocco (2015–2017) UNODC	Completed	Providing simulation exercises; mock investigations; workshops; training on crime scene management; and a case management tool for investigation on terrorism financing.	Morocco
116	Prevention of radicalization and violent extremism in areas at risk in Guinea (2018–2019) UNESCO, UNFPA, IOM	Ongoing	Strengthening State capacity to provide a normative framework to Franco-Arab schools, Koranic schools and Muslim places of worship.	Guinea
117	Technical support for the development of a national strategy on the prevention of violent extremism in Lebanon UNESCO	Ongoing	Building national capacities; supporting inclusive participatory planning processes with education stakeholders; and developing policy tools.	Lebanon
118	The ICAO Training Package (ITP) “Control of the Authenticity and Validity of Travel Documents at Airport Borders — Level 1” ICAO	Ongoing	Providing validation in English; validation in Spanish and Arabic version; and identifying regional potential instructors.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
119	ICAO TRIP Strategy ICAO	Ongoing	Launching an ICAO TRIP Strategy Compendium; a roadmap to provide target milestones for to implement the Strategy; and Regional Seminars highlighting information sharing technologies and effective border control management.	Global
120	International cooperation on Travel Document Inspection and Biometrics ICAO, IOM	Completed	Delivering the first joint training session on travel document inspection and biometrics.	Eastern Africa
121	International coordination initiative on Digital Travel Credentials ICAO, WEF, ACL, IATA	Ongoing	Promoting international coordination regarding Digital Travel Credentials.	Global
122	Building capacity to improve States' aviation security systems toward contributing for the implementation of UN Security Council Resolution 2309 (2016) . ICAO	Ongoing	Providing aviation security improvement assistance plans in compliance with international aviation security standards. Assisting in the delivery of effective and targeted capacity development, training and other necessary resources.	Caribbean, Central and South America, Africa, Southeast Asia and the Middle East.
123	Civil Aviation Security Training ICAO	Ongoing	Providing training through the network of 32 Aviation Security Training Centers (ASTC) worldwide.	Caribbean, Central and South America, Africa, Southeast Asia and the Middle East.
124	International Coordination on Air Cargo and Facilitation ICAO, WCO, UPU	Completed	Organizing the third joint ICAO-WCO workshop on Air Cargo Security and Facilitation.	Western Europe
125	Strengthening the capacity of Central Authorities (CAs), Prosecutors and Investigators in Preserving and Obtaining Electronic Evidence in counter-terrorism and related organized crime cross-border investigations	Ongoing	Establishing networks and databases of CAs and specialized prosecutors; organizing two Expert Group Meetings on Requesting and Gathering Electronic Evidence; compiling country-specific focal points, legal frameworks and practical requirements; outreach to Communication Service Providers; organizing seven Regional Workshops; elaborating an E-learning	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	CTED, UNODC		training curriculum for national criminal justice training.	

CTITF Matrix of UN Counter-Terrorism Projects and Activities

Pillar IV of the UN Global Counter-Terrorism Strategy

17 projects

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
1	CTITF Working Group on Protecting Human Rights while Countering Terrorism: Project on Basic Human Rights Reference Guides (2013–2018) OHCHR, UNCCT	Ongoing	Developing, translating and publishing in all official United Nations languages six practical guidance tools to promote and protect human rights.	Global
2	Amplifying Voices, Building Campaigns: Training and Capacity Building of the Media in Establishing a Communication Strategy (2015–2017) UNCCT	Completed	Developing key messages and long-term sustainable personal communications strategies by victims of terrorism to counter the narratives of violent extremists.	Global
3	CTITF Working Group on Protecting Human Rights while Countering Terrorism: Project on Ensuring Compliance with Human Rights Standards in Screening and Controlling Persons at Borders in the Counter-Terrorism Context (2017–2018) UNCCT	Ongoing	Providing a handbook and pocketbook for border officials on complying with international human rights standards.	Global
4	Community Engagement Through Human Rights Led Policing (2017–2018) UNCCT, DPKO-ORLSI	Ongoing	Building partnerships between police officers and the communities. Providing local law enforcement officers with an introduction to global best practices on PVE and community policing.	Global
5	CTITF Working Group on Protecting Human Rights while Countering Terrorism: Project on Training and Capacity Building for Law Enforcement Officials on	Ongoing	Providing training materials, training of trainers, research and gender sensitization, monitoring and evaluation.	Global

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Human Rights, the Rule of Law and the Prevention of Terrorism (2012–2019) OHCHR, UNCCT			
6	United Nations Victims of Terrorism Support Portal (2015–2018) UNCCT	Ongoing	Maintaining a single global practical mechanism to provide information and resources on and for victims of terrorism.	Global
7	Victims of Terrorism Documentary (2017–2018) UNCCT	Ongoing	Providing a documentary series on the human impact of terrorist attacks and providing a voice to victims.	Global
8	Good Practices Handbook to Empower and Strengthen Victims of Terrorism Associations to Assist, Protect and Support Victims of Terrorism (2017–2018) UNCCT	Ongoing	Collaborating with Member States to better assist and protect the rights of victims. Providing a handbook to be published.	Global
9	Enhancing the Capacity of States to Adopt Human Rights Based Treatment of Child Returnees (2017–2018) UNCCT	Ongoing	Developing a human right based and gender-sensitive approach to children accompanying foreign terrorist fighters. Providing a handbook on good practices workshop.	Global
10	Ensuring Compliance with Human Rights Standards at Borders in the Context of Counter-Terrorism (2017–2018) UNCCT, OHCHR	Ongoing	Enhancing awareness of border authorities on international human rights standards. Providing three regional workshops in South-East Asia, the Sahel and Southern Africa.	Global
11	Security Sector Reform in an Era of Terrorism/ Violent Extremism: Women's Rights in the Sahel Region (2017–2018) UNCCT, UN WOMEN	Ongoing	Protecting and promoting women's rights while preventing and countering violent extremism under the I-ACT Framework for the G5 Sahel.	Sahel
12	UN International Conference on the Human Rights of Victims of Terrorism (2016) UNCCT	Completed	Raising awareness on the human rights of victims of terrorism.	Global
13	Support to the G5 Sahel Joint Force: support to the establishment of a Human	In development	Establishing a Human Rights Compliance Framework.	Sahel

Serial	Project Title/Duration/CTITF Entities	Status of Implementation	Main Activities	Geographical Scope
	Rights Compliance Framework OHCHR			
14	Implementation of the HRDDP in the framework of support to the Malian armed forces and the G5 Sahel MINUSMA	Ongoing	Conducting risks assessments and identifying mitigating measures to prevent and address risks of human rights violations.	Mali
15	Handbook on screening at borders in the context of counter-terrorism, with a specific focus on issues related to extradition, expulsion, detention, and immigration OHCHR, UNCCT	In development	Developing a manual for legislators and decision-makers	Global
16	A gender analysis of counter-terrorism related work of the UN and the development of a guide for UN staff on gender and counter-terrorism/PVE. OHCHR, UN WOMEN	In development	Ensuring integration of a gender perspective into the UN's support to Member States regarding counter- terrorism measures	Global
17	Guide on human rights- compliant responses to challenges posed by Foreign Fighters OHCHR	In development	Providing a tool for policy makers and other national decision-makers that outlines the safeguards for the protection of human rights in line with States' international obligations in relation to measures taken by Member States to stem the flow of Foreign Fighters and address their return.	Global

Annex III

Supplementary Information: The United Nations Global Counter-Terrorism Coordination Compact

I. Introduction

1. Attacks from terrorist and violent extremist groups are widespread in frequency and geographical scope, with victims coming from almost all Member States. In this context, the United Nations could support Member States efforts, at their request, to effectively respond to these challenges. A key United Nations goal in this regard is to support Member States in the implementation of the UN Global Counter-Terrorism Strategy ([A/RES/60/288](#)) and its successive review resolutions, relevant Security Council resolutions, including Resolution [1373 \(2001\)](#) and [1267 \(1999\)](#) and their successive resolutions, and to further Member States' commitment to sustainable peace and sustainable development — which reinforce the values of the Charter of the United Nations.

2. The development and implementation of comprehensive counter-terrorism actions requires collaborative efforts among different government departments, agencies and relevant civil society partners. United Nations support to these efforts must be equally comprehensive and collaborative. Therefore, a common action approach is important for the United Nations to respond to Member States' requests. A similar comprehensive and collaborative approach is needed at the national, regional and global levels supporting transnational interaction between national bodies where possible.

3. The complex and evolving threat of terrorism and violent extremism demands an efficient, coherent and coordinated response by the United Nations, and Member States, which have the primary responsibility to address this threat in compliance with international law and their human rights obligations. In this regard, the United Nations Global Counter-Terrorism Strategy ([A/RES/60/288](#)), its successive review resolutions, and the Secretary-General's Plan of Action to Prevent Violent Extremism ([A/70/674-A/70/675](#)) emphasize the importance of strengthening coordination and coherence between United Nations entities both at Headquarters and the field to effectively support Member States and regional and sub-regional organizations, at their request, to address the scourge of terrorism, in ways that are consistent with national strategies of Member States.

4. Upon assuming office in January 2017, the United Nations Secretary-General put a United Nations common action approach at the heart of his reform efforts of the UN peace and security architecture. In his report on the "Capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy" ([A/71/858](#)) of April 2017, the Secretary-General emphasized that "given the evolving nature of the threat, the United Nations needs to adapt its action and continuously improve its counter-terrorism efforts."

5. In this context, it should be noted that the United Nations Security Council resolutions [1373 \(2001\)](#), [1456\(2003\)](#), [1624 \(2005\)](#), [2178 \(2014\)](#), [2341 \(2017\)](#), [2354 \(2017\)](#), [2368 \(2017\)](#) and [2370 \(2017\)](#), as well as Human Rights Council resolution [35/34](#) and General Assembly resolution [70/148](#) require that States must ensure that any measures taken to combat terrorism and prevent violent extremism, including incitement of and support for terrorist acts, comply with all of their obligations under international law, in particular international human rights law, refugee law, and humanitarian law, and that Security Council resolution [2242 \(2015\)](#) "[c]alls for

the greater integration by Member States and the United Nations of their agendas on women, peace and security, counter-terrorism and countering-violent extremism....”

6. It should also be noted that Security Council resolution [2395 \(2017\)](#) “calls on UNOCT, all other relevant United Nations fund and programs, Member States, donors, and recipients to use [CTED’s] expert assessments as they design technical assistance and capacity-building efforts, including in furthering the balanced implementation of the [Global Counter-Terrorism Strategy] across all four of its pillars.”

7. In order to leverage the comparative advantages of the United Nations norm setting and convening authority to support Member States to address the evolving threat of terrorism, Member States have set up a number of General Assembly and Security Council mandated counter-terrorism bodies. On 15 June 2017, the General Assembly adopted resolution [A/RES/71/291](#) on “Strengthening the capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy” and established the UN Office of Counter-Terrorism (OCT) based on the Secretary-General’s proposal. The OCT, in collaboration with other United Nations entities, is now the lead counter-terrorism policy and coordination entity and one of the main capacity-building providers mandated by the General Assembly.

8. During the General Debate of the 72nd Regular Session of the General Assembly, Member States called for increased international cooperation and the strengthening of United Nations coordination and coherence efforts to effectively prevent and counter this challenge. On 16 November 2017, the Secretary-General announced in his speech on “Counter-terrorism and human rights: winning the fight while upholding our values” in London that he intends “to develop a new United Nations system-wide Global Counter-Terrorism Coordination Compact,” underscoring how respect for human rights and the rule of law will secure long-term benefits in the fight against terrorism. This Compact is developed based on Member States’ emphasis on strengthening of coordination and coherence of the United Nations counter-terrorism efforts and a decision of the Secretary-General.

II. Definition

9. The *United Nations Global Counter-Terrorism Coordination Compact* (hereinafter the “Global Compact”) is an agreed framework between the Secretary-General and the heads of United Nations Counter-Terrorism Implementation Task Force entities [38 as of now]. It aims to strengthen a common action approach to coordination and coherence in the counter-terrorism and prevention of violent extremism (PVE) work of the United Nations system, and to strengthen support to Member States, at their request, in the implementation of the UN Global Counter-Terrorism Strategy, and other relevant United Nations resolutions and mandates, while ensuring compliance with international law, including international human rights law and, where applicable, international humanitarian law.

III. Coordination Framework

10. The institutional framework for the implementation of the Global Counter-Terrorism Coordination Compact will be the following:

a. Membership

The UN Global Counter-Terrorism Coordination Compact will be signed between the UN Secretary-General and Heads of United Nations Counter-Terrorism Implementation Task Force Member Entities. Entities having observer status within the Counter-Terrorism Implementation Task Force will retain this status in the context of the Global Counter-Terrorism Coordination Compact. Entities which are not currently Members of the CTITF can join the Compact in consultation with the Office of Counter-Terrorism.

b. The Global Compact Coordination Committee

The Global Compact Coordination Committee will be chaired by the Under-Secretary-General for Counter-Terrorism. The Counter-Terrorism Executive Directorate will have a seat in the Coordination Committee. The Committee will comprise the chairs and vice chairs of the United Nations Counter-Terrorism Implementation Task Force Working Groups and advise on the development of a Compact programme of work and provide guidance on its implementation.

c. Support by the United Nations Office of Counter Terrorism

The United Nations Office of Counter-Terrorism [OCT] will provide secretariat support to the Global Compact Coordination Committee.

d. Review of the Compact

The Compact member entities will review it every two years on the basis of the General Assembly biennial review resolution of the United Nations Global Counter-Terrorism Strategy.

e. Status of the Compact

Nothing in this Compact shall be construed as creating an agency relationship or legal partnership or binding responsibility between the Entities involved. This Compact does not in any way interfere with, and is without prejudice to, any existing partnership frameworks, decision-making processes, or mandates of the Entities.

IV. Fundamental Objectives

11. Parties to this Compact commit to abide by and implement the following principles and objectives, without prejudice to their respective mandates, decisions and decision making processes and programmatic actions, to achieve stronger coordination and coherence of United Nations work in support of Member States' efforts to counter terrorism and prevent violent extremism, with respect for human rights and the rule of law as the fundamental basis. The implementation of these principles will be based on the balanced implementation of the UN Global Counter-Terrorism Strategy, premised on compliance with international human rights law, international humanitarian law and refugee law with an essential focus on gender equality and youth empowerment.

(a) A commitment to action-oriented collaboration to support implementation of the UN Global Counter-Terrorism Strategy, relevant UN General Assembly and Security Council and Human Rights Council resolutions and in response to requests by Member States, as compatible with each Entity's core mandate and without prejudice to the decisions and resolutions taken by the governing bodies of the Entities.

(b) A commitment that the UN's counter-terrorism and PVE efforts at UN Headquarters and in the field, in collaboration with UN Country Teams, are evidence-based, guided by the principle of national ownership and in line with UN Principles and Purposes under the Charter.

(c) A commitment to close cooperation to support the development of an effective common approach to counter-terrorism and PVE programs and projects both at Headquarters and field levels, taking a country by country approach, as well as at regional levels; such cooperation will be based on the comparative advantages of the Entities and their mandates, while reducing duplication and overlapping where possible between efforts of various Counter-Terrorism Implementation Task Force Entities in their delivery of technical assistance, and encouraging joint programming and implementation, coordinated participation at international conferences, forums and other counter-terrorism and PVE events. Any cooperation will be without prejudice to the mandates of respective Entities and taking into account the need to preserve humanitarian principles and humanitarian space in line with the Secretary-General's PVE Action Plan.

(d) A commitment to timely information-sharing, where possible, including on designing, programming, executing, delivering and impact assessment, as well as to the provision of feedback from programme/project designers, facilitators, the donor community, implementing agencies and recipients. This commitment is subject to any applicable rules of the Entity information sensitivity, classification and handling.

(e) A commitment to meaningful consultations within the UN system and with other relevant stakeholders, and to using the Working Groups as a core vehicle for the coordination and coherence of Entities' work under the overall umbrella of the Compact Coordination Committee, without prejudice to the mandates of respective Entities.

(f) A commitment to enhancing cooperation with intergovernmental organizations, as appropriate, in particular those with regional or sub-regional coverage, partnerships and expertise, in order to adapt technical assistance activities to the specific regional or national requirements and to avoid duplication with their actions.

(g) A commitment to developing and implementing joint or mutually-reinforcing capacity-building counter-terrorism and PVE programs and projects, while respecting and considering the impact of projects on the mandates of other entities, such as, ensuring that projects do no harm to local communities and preserve humanitarian space and principles, particularly where peace operations are deployed.

(h) A commitment to consider the establishment of a joint resource mobilization and outreach mechanism with donors who wish to support UN counter-terrorism work.

(i) A commitment to ensure that all UN counter-terrorism and PVE efforts at the country-level are aligned with relevant national development strategies, relevant UN policy objectives, such as those in the women and youth peace and security agendas, and where relevant, the UN Development Assistance Frameworks.

(j) A commitment that the UN's counter-terrorism and PVE efforts in the field will be supported by UN Headquarters through country specific or regional coordination efforts, which include conducting risk assessments to ensure that all projects are grounded in respect for international law, including international human rights law and, where relevant, international humanitarian law. This will entail the application of the Human Rights Due Diligence Policy to all UN assistance to

non-UN security forces and institutions in the context of UN counter-terrorism and PVE efforts.

(k) A commitment by the Global Compact Coordination Committee and the OCT to ensure that in the implementation of this Global Compact the relevant mandates of Entities, their decision-making processes, as well as humanitarian principles, as applicable, are fully respected.

V. Implementation Framework

12. The Global Compact Coordination Committee, in consultation with the relevant Entities, will develop a two-year programme of work to support implementation of the biennial review resolution of the UN Global Counter-Terrorism Strategy in a balanced manner and in line with other relevant UN resolutions.

13. The United Nations Counter-Terrorism Implementation Task Force Working Groups will brief the Coordination Committee on a quarterly basis on the progress of the implementation of their respective work plans and issues of concern for the Coordination Committee and Working Groups.

14. The Under-Secretary-General for Counter-Terrorism will periodically brief UN Member States on the implementation of the Global Compact.

15. The United Nations Office of Counter-Terrorism and relevant Entities will regularly brief the Coordination Committee on the latest counter-terrorism and prevention of violent extremism policy developments, and the Committee members will in turn brief their respective Working Groups.

16. The Working Groups, through their Chairs, will provide mid-year and end-of-Year progress reports to the Coordination Committee.

17. The Under-Secretary-General for Counter-Terrorism, in his capacity as chair of the Coordination Committee, will present an annual report on the implementation of the Global Compact to the Secretary-General.

18. The UN Office of Counter-Terrorism will prepare consolidated progress reports for the Coordination Committee based on inputs of the Working Group chairs.

19. The UN Office of Counter-Terrorism will maintain a matrix of all projects and relevant activities of Parties to the Global Compact by country and theme.

20. The UN Office of Counter-Terrorism will enhance the visibility of and communication about the work of Entities through the Compact.

VI. Monitoring and Evaluation

21. The Coordination Committee will develop a common monitoring and evaluation framework, as well as accompanying tools when relevant, with which to measure the overall impact of UN capacity building activities.

Annex IV

Supplementary information: Joint report of CTED and the UNOCT pursuant to paragraph 18 of Security Council resolution 2395 (2017)

A. Introduction

1. Requirement for joint report of CTED and the UNOCT pursuant to Security Council resolution 2395 (2017)

1. In its resolution 2395 (2017), the Security Council reaffirms that “terrorism in all forms and manifestations constitutes one of the most serious threats to international peace and security” and underlines the need to address conditions conducive to the spread of terrorism, as set forth in the United Nations Global Counter-Terrorism Strategy (A/RES/60/288). The resolution also underscores the central role of the United Nations in efforts to counter terrorism and the importance of strong cooperation between the Counter-Terrorism Committee Executive Directorate (CTED) and the United Nations Office of Counter Terrorism (UNOCT). In its paragraph 18, the resolution directs the two bodies “to draft a joint report by 30 March 2018 setting out practical steps to be taken to ensure the incorporation of CTED recommendations and analysis into UNOCT’s work, to be considered by the Counter-Terrorism Committee (CTC), as well as the General Assembly in the context of the Global Strategy review”.

2. Need for strengthened collaboration and cooperation

2. Security Council resolution 2395 (2017) highlights ways and areas for cooperation between CTED and UNOCT, reflecting the complementarity of the mandates of the two entities. The use of CTED’s neutral, expert assessments of the implementation of the relevant Security Council resolutions by Member States and its analytical work on emerging issues, trends, and developments in the design of technical assistance and capacity-building efforts by the UNOCT and other United Nations entities will not only further the balanced implementation of the Global Strategy across all four of its pillars, but also strengthen coherence across the United Nations system in support of Member States.

3. Terrorism in all its forms and manifestations constitutes one of the most serious threats to international peace and security. No cause and no grievance can justify any act of terrorism. The-Secretary General’s first reform initiative was to create UNOCT to provide strategic leadership of United Nations counter-terrorism efforts and ensure that countering terrorism is given due priority in the work of the Organization and that the important work on preventing violent extremism is firmly rooted in the Global Strategy. On 28 and 29 June 2018, the-Secretary-General will convene the High-level Conference of Heads of Counter-Terrorism Agencies of Member States, which will aim to enhance international counter-terrorism cooperation by facilitating operational and practical exchanges and consensus-building on key terrorism issues affecting Member States.

4. The Secretary-General has stressed the importance of enhancing coordination and coherence across the 38 Counter-Terrorism Implementation Task Force (CTITF)/Global Counter-Terrorism Coordination Compact entities¹ participating in

¹ The full list of CTITF entities may be consulted at: <https://www.un.org/counterterrorism/ctitf/en/structure>.

the 12 Working Groups² in order to ensure an “All-of-United Nations” approach to implementing all four pillars of the Global Strategy. He has signed the United Nations Global Counter-Terrorism Coordination Compact, which will strengthen system-wide cooperation on counter-terrorism issues throughout the United Nations. Effective cooperation between UNOCT and CTED is crucial to the coordination and coherence of United Nations counter-terrorism efforts. It also maximizes the comparative advantages of each entity and the complementarity of expertise, bringing added value through the sharing of information and ensuring a common foundation for United Nations support.

B. Overview of CTED and UNOCT mandates and cooperation

1. Mandates of UNOCT and CTED

5. CTED was established by Security Council resolution [1535 \(2004\)](#) as a special political mission, responsible for assisting the Counter-Terrorism Committee to monitor, facilitate and promote Member States’ implementation of Security Council resolution [1373 \(2001\)](#) and subsequent resolutions, decisions and presidential statements of the Council on counter-terrorism.³ In its resolution [2395 \(2017\)](#), the Council “underscores that neutral, expert assessment of the implementation of resolutions [1373 \(2001\)](#), [1624](#), [2178 \(2014\)](#) and other relevant resolutions, is the core function of CTED, and that the analysis and recommendations from these assessments are an invaluable aid to Member States in identifying and addressing gaps in implementation and capacity”. The resolution also describes the scope of CTED’s mandate, which encompasses country visits; assessments; analysis of emerging issues, trends and developments; and facilitation of technical assistance, and requests CTED to integrate gender as a cross-cutting issue throughout its activities and to integrate the impact of terrorism on children.

6. On 15 June 2017, the General Assembly adopted resolution [A/RES/71/291](#), on “Strengthening the capability of the United Nations system to assist Member States in implementing the United Nations Global Counter-Terrorism Strategy” and also established the UNOCT, in accordance with the report of the Secretary-General of 3 April 2017 ([A/71/858](#)), which defines the following five main functions for the Office:

- a) Provide leadership on the General Assembly counter-terrorism mandates entrusted to the Secretary-General from across the United Nations system;
- b) Enhance coordination and coherence across the 38 CTITF entities to ensure balanced implementation of the four pillars of the Global Strategy;
- c) Strengthen the delivery of United Nations counter-terrorism capacity-building assistance to Member States;

² The 12 CTITF Working Groups are: 1) Border Management and Law Enforcement Relating to Terrorism; 2) Countering the Financing of Terrorism; 3) Foreign Terrorist Fighters; (4) National and Regional Counter-Terrorism Strategies; 5) Preventing and Responding to Weapons of Mass Destruction Attacks; 6) Preventing Violent Extremism and Conditions Conducive to the Spread of Terrorism; 7) Promoting and Protecting Human Rights and the Rule of Law while Countering Terrorism; 8) Protection of Critical Infrastructure, including the Internet, Vulnerable Targets and Tourism Security; 9) Supporting and Highlighting Victims of Terrorism; 10) Legal and Criminal Justice Responses to Terrorism; 11) Gender-Sensitive Approach to Preventing and Countering Terrorism; and 12) Working Group on Communications.

³ Security Council resolutions [1535 \(2004\)](#), [1787 \(2007\)](#), [1805 \(2008\)](#), [1624 \(2005\)](#), [1963 \(2010\)](#), [2129 \(2013\)](#), [2133 \(2014\)](#), [2178 \(2014\)](#), [2185 \(2014\)](#), [2195 \(2015\)](#), [2220 \(2015\)](#), [2242 \(2015\)](#), [2253 \(2015\)](#), [2309 \(2016\)](#), [2322 \(2016\)](#), [2331 \(2016\)](#), [2341 \(2017\)](#) [2354 \(2017\)](#), [2368 \(2017\)](#), [2370 \(2017\)](#), [2388 \(2017\)](#), [2395 \(2017\)](#), [2396 \(2017\)](#).

d) Improve visibility, advocacy and resource mobilization for United Nations counter-terrorism efforts; and

e) Ensure that due priority is given to counter-terrorism across the United Nations system and that the important work on preventing violent extremism is firmly rooted in the Global Strategy.

7. During the general debate of the seventy-second session of the General Assembly, many Member States welcomed the establishment of UNOCT and called for increased international cooperation and the strengthening of United Nations coordination and coherence to effectively counter terrorism and prevent violent extremism. The Global Strategy and its fifth-review resolution ([A/RES/70/291](#)) also underscore the importance of strengthened coordination and coherence of United Nations counter-terrorism efforts. Security Council resolutions [2341 \(2017\)](#), [2354 \(2017\)](#), [2368 \(2017\)](#), [2370 \(2017\)](#), [2395 \(2017\)](#) and [2396 \(2017\)](#) also emphasize and encourage enhanced cooperation and coordination among relevant UN entities.

2. The use of CTED's analysis in the development and implementation of UNCCT projects

8. One of the key functions of UNOCT is to strengthen the delivery of United Nations counter-terrorism capacity-building assistance to Member States, at their request, to support the implementation of the Global Strategy, including through the United Nations Counter-Terrorism Centre (UNCCT).

9. UNOCT is one of the main counter-terrorism capacity-building providers of the United Nations. The assessments and analysis of CTED play an important role in the development and implementation of UNOCT projects. The work of CTED should feed into the standard project lifecycle of the UNOCT, where appropriate, which consists of seven steps: Idea; Analysis; Planning; Financing; Initiation; Implementation; and Evaluation. The idea for a UNOCT [UNCCT] capacity building project is always guided by the UN Global Counter-Terrorism Strategy, Member States' requests for capacity-building assistance, and CTED's assessments and analysis. Currently, the UNCCT 5-Year Programme (2016–2020), sets out the thematic areas the Centre is working on.

10. In implementing relevant projects, UNOCT may also rely on CTED's expertise, including to brief requesting Member States on the requirements for full implementation of the relevant Security Council resolutions.

11. UNCCT projects are fully funded by extra-budgetary contributions, its work is guided by relevant General Assembly resolutions, including [A/RES/66/10](#) and [A/RES/71/291](#), and aimed at contributing to the implementation of the UN Global Counter-Terrorism Strategy and strengthening the delivery of United Nations capacity building assistance to Member States. Some of the voluntary contributions may be earmarked [by donors] for specific activities. UNCCT also assiduously avoids duplicating the efforts of other United Nations entities.

3. Good practices and steps taken since establishment of the UNOCT to strengthen cooperation within the UN system and with CTED

12. Security Council resolution [2395 \(2017\)](#) notes the crucial role of CTED within the United Nations and its expertise in assessing counter-terrorism issues and in supporting the development and promotion of well-informed counter-terrorism responses and urges UNOCT and all other relevant United Nations bodies to take into account CTED's recommendations and analysis in the implementation of their programmes and mandates. It also calls on UNOCT, all other relevant United Nations funds and programmes, Member States, donors, and recipients to use

CTED's expert assessments in their design of technical assistance and capacity-building efforts, including in furthering the balanced implementation of the Global Strategy across all four of its pillars".

13. In developing a methodology for strengthening cooperation, CTED and UNOCT are able to draw on examples in which the two Offices have worked together to develop shared products that highlight key areas in which capacity-building assistance is required. These include the Foreign Terrorist Fighters (FTF) Capacity-Building Implementation Plan (which relied on CTED's assessment of priority States and issues); the Advanced Passenger Information Programme (which incorporates CTED's expertise, advice and inputs throughout its implementation); and the ongoing exercise related to the Joint Programme of Action on Central Asia (JPoA) (which may prove to be a good practice). CTED has also contributed to the design and delivery of a UNOCT and UNODC project on addressing violent extremism in prisons and will support the project throughout its lifecycle. The UNOCT and CTED have also cooperated on the UNOCT's Integrated Assistance for Counter-Terrorism initiative in the Sahel region and worked closely on the development of regional counter-terrorism strategies.

14. Since the establishment of UNOCT, both bodies have made efforts to enhance their working relationship. Those efforts include: (i) weekly meetings of the Under-Secretary-General for UNOCT and the CTED Executive Director; (ii) monthly follow-up coordination meetings of the two Offices; (iii) exchange of informational notes by the two Heads of Office on issues and activities of common interest; and (iv) joint visit of the two Heads of Office to a Member State.

15. The United Nations Global Counter-Terrorism Compact should further enable coherent development and implementation of technical assistance projects aligned to CTED's assessments and analysis. UNOCT has already provided most Working Groups with seed money to support priority projects agreed by the participating entities.

C. Practical steps to be taken

16. Good progress has been made on enhancing coordinating and collaboration between the UNOCT and CTED since the creation of the UNOCT in 2017. To build on and deepen further the effective cooperation, CTED and the OCT identified the following practical steps:

1. Priority regions and areas for collaboration

a) CTED and the UNOCT will closely consult on States, regions and related thematic areas for technical assistance and capacity building purposes, to use CTED assessments and analytical work, including on emerging issues, trends and developments, to identify needs for technical assistance and capacity-building efforts, consistent with balanced implementation of the Global Strategy. Priority areas for collaboration will incorporate States on the annual list of visits of the Counter-Terrorism Committee, as well as States previously visited by the Committee. The two Offices will also provide each other with a list of annual activities. CTED and UNOCT will also keep each other informed of their follow-up activities.

b) UNOCT will help to advocate for the use of CTED's assessments and analysis within the context of the Working Groups and provide advocacy and other support to Working Group entities to implement projects that address priority technical assistance needs identified by CTED and endorsed by the targeted Member States;

c) UNOCT will ensure that CTED's assessments and expertise are fully considered in the implementation of the Integrated Assistance for Countering Terrorism initiative in current areas of focus (G5 Sahel, Mali and Nigeria) and in future initiatives; and

d) UNOCT will regularly provide CTED with an updated matrix of information on UNOCT projects in priority regions.

2. Country visits and follow-up

a) CTED will share recommendations and assessments from all country visits with UNOCT via a specially designed communication portal and other available means and procedures, except when requested by the assessed Member States to keep selected information confidential;

b) Where possible, UNOCT will participate in CTED visits to States included in the list approved by the Counter-Terrorism Committee;

c) UNOCT will inform CTED, in advance, about States to be visited, particularly those that have recently been visited or are scheduled to be visited by CTED, to facilitate the timely exchange of information; and, where possible, CTED will join UNOCT on its visits;

d) Following a visit, CTED and UNOCT will consult with a view to agreeing on areas in which UNOCT could provide technical assistance, capacity building, advocacy, or other support.

3. Joint outreach activities

a) Where possible, UNOCT and CTED will continue to organize joint briefings with the relevant donor community, including technical assistance providers, implementing agencies, and key stakeholders;

b) UNOCT and CTED will undertake, as necessary, joint resource mobilization on specific States, regions or needs; and coordinate with visited Member States to secure technical assistance on recommended and agreed areas. These joint efforts would be intended to complement any existing partnership frameworks;

c) CTED and UNOCT will consult and collaborate with each other on participation in international, regional, subregional and national events and activities on counter-terrorism-related issues.

4. Cooperation on design and development of projects and programmes

17. CTED and UNOCT have some good examples of successful cooperation in the design and development of projects and programmes as set forth in resolution [2395 \(2017\)](#). However, there is a need to widen and enhance this cooperation to strengthen capacity building support to States and regions.

18. During the development process, UNOCT will work closely with CTED, including by using CTED's assessments and analysis as well as analysis of trends and developments, to identify projects, anchored in the Global Strategy, that would most benefit Member States. As appropriate, CTED would contribute to more detailed project documents developed under the planning phase and the financing and initiation stages, by supporting the identification of donors and the identification and selection of expert consultants and staff.

19. CTED may recommend to UNOCT that it address specific needs through existing programmes supported by UNOCT, and where appropriate may provide

advice on adjusting those programmes accordingly in order to respond to evolving needs, threats and trends identified through CTED's ongoing dialogue with Member States and its analysis.

20. CTED and UNOCT will work to ensure that gender and the impact of terrorism on children remain cross-cutting issues throughout all areas of coordination between the two Offices. This work is in line with the gender-related provisions of Security Council resolutions 2178 (2014), 2242 (2015), 2331 (2016), 2395 (2017), 2396 (2017) and other relevant resolutions, as well as with the gender-related provisions of the fifth-review resolution (A/RES/70/291) of the Global Strategy. CTED and UNOCT will continue to work closely to advance gender equality and the empowerment of women throughout the assistance provided to Member States and to hold consultations with women and women's groups to inform projects and programmes. This includes CTED's sharing of relevant gender recommendations and assessments from its country visits with UNOCT, as well as its gender-sensitive research and data, where appropriate.

5. Sharing of information

a) CTED and UNOCT will continue to hold meetings of the two Heads of Office, as well as monthly coordination meetings, in order to share information on a timely basis and to update each other on relevant plans;

b) CTED will regularly share its mission reports, analytical products and survey tools with UNOCT, with a view to improving their utility, for UNOCT and others, with respect to the design of technical assistance and capacity-building support;

c) UNOCT will share its mission reports with CTED, as well as documentation shared with UNCCT Advisory Board members.

d) CTED will, as appropriate, provide strategic advice to UNOCT leadership on counter-terrorism and countering violent extremism issues, including for the purpose of informing the Secretary-General and other senior leaders of the United Nations;

UNOCT will also share with CTED other relevant information originating from United Nations Offices in the field or at Headquarters, aimed at better informing CTED for the purpose of implementing the tasks conferred by the relevant Security Council resolutions.

D. Strategic communication; monitoring and evaluation of implementation of practical steps

a) CTED and UNOCT will deliver a joint presentation to the General Assembly, within the framework of the sixth review of the Global Strategy, on the implementation of resolution 2395 (2017) and the present joint report and its impact;

b) CTED and UNOCT will deliver a joint presentation to the CTC on the implementation of resolution 2395 (2017) and the present joint report;

c) Where the two Heads of Office undertake a joint visit, they will deliver joint briefings to the relevant bodies, as appropriate and will engage in outreach activities aimed at promoting the impact of those missions;

d) UNOCT, at the most senior level, will brief the CTC twice annually;

e) Where appropriate and relevant, the Chair of the CTC may invite UNOCT to participate in CTC meetings (for example, where CTED will be presenting its findings and recommendations from its country visits); and

f) Where appropriate, UNOCT will invite CTED to jointly brief the General Assembly and the Executive Committee of the Secretary-General on efforts to incorporate CTED's recommendations and analysis into the work of UNOCT.

Annex V
Supplementary Information: list of United Nations Member States
and Permanent Observers contributing to the Trust Fund for
Counter-Terrorism⁴

1. Saudi Arabia
2. United States
3. Japan
4. Norway
5. Spain
6. Russian Federation
7. European Union
8. United Kingdom
9. China
10. Canada
11. Sweden
12. Denmark
13. Netherlands
14. Germany
15. Republic of Korea
16. United Arab Emirates
17. Switzerland
18. Kazakhstan
19. Qatar
20. Belgium
21. Italy
22. Colombia
23. Turkey
24. Liechtenstein
25. Morocco
26. Australia
27. Nigeria
28. Kenya
29. Algeria

⁴ The United Nations Member States and Permanent Observers are listed in the descending order representing the size of their respective contributions.